

0001

1 ILLINOIS POLLUTION CONTROL BOARD
2 IN THE MATTER OF:)
3)
4 PETITION OF CITGO PETROLEUM)
5 CORPORATION AND PDV MIDWEST) AS 08-8
6 REFINING, L.L.C. FOR AN ADJUSTED) (Adjusted
7 STANDARD FROM AMMONIA NITROGEN) Standard -
8 DISCHARGE LEVELS AT 35 ILL. ADM.) Water)
9 CODE 304.122)

10

11 PROCEEDINGS had in the above-entitled cause
12 on the 20th day of August, 2008, 9:00 a.m.

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1 PRESENT:
2
3 SONNENSCHNEIN, NATH & ROSENTHAL, LLP,
4 7800 Sears Tower
5 233 South Wacker Drive
6 Chicago, Illinois 60606-6404
7 312-876-7934
8 MR. JEFFREY C. FORT,
9 MR. ARIEL J. TESHER,
10 appeared on behalf of the Petitioner,
11 Citgo Petroleum Corporation;

12

13 ILLINOIS ENVIRONMENTAL PROTECTION AGENCY,
14 1021 North Grand Avenue East
15 P.O. Box 19276
16 Springfield, Illinois 62794-9276
17 217-782-5544

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1 PRESENT (cont'd.):
2
3 ILLINOIS POLLUTION CONTROL BOARD,
4 100 West Randolph Street
5 Suite 11-500
6 Chicago, Illinois 60601

7 312-814-3956
 8 MR. ANAND RAO,
 9 MS. ALISA LIU, P.E.,
 10 appeared on behalf of the IPCB;
 11
 12 OFFICE OF THE ATTORNEY GENERAL
 13 STATE OF ILLINOIS,
 14 69 West Washington Street
 15 Suite 1800
 16 Chicago, Illinois 60602
 17 312-814-3374
 18 MR. ZEMEHERET BEREKET-AB,
 19 appeared on behalf of the Attorney General.
 20
 21
 22

23 REPORTED BY: SHARON BERKERY, C.S.R.
 24 CERTIFICATE NO. 84-4327.

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3 NUMBER MARKED FOR ID RECEIVED

4 Petitioner's Exhibit

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1 THE HEARING OFFICER: Good morning,
2 everyone. My name is Bradley Halloran, I'm a
3 hearing officer with the Illinois Pollution
4 Control Board.

5 I'm also assigned to this matter 09:03:23
6 entitled In the Matter of Petition of Citgo
7 Petroleum Corporation and PDV Midwest
8 Refining, LLC for an adjusted standard from
9 ammonia nitrogen discharge levels at 35
10 Illinois Administrative Code 304.122. It's 09:03:37
11 docketed on our docket as AS08-8.

12 Today is August 20th, 2008
13 approximately 9:02 a.m. I do want to note
14 that I don't see any members of the public
15 here not affiliated with any of the parties; 09:03:56
16 is that correct?

17 MR. FORT: Correct.

18 THE HEARING OFFICER: Thank you.

19 We are going to run this hearing
20 pursuant to Section 104, Subpart D and 09:04:04
21 Section 101 Subpart F of the Board's
22 Procedural Rules. I also note for the record
23 that this hearing was properly noticed up.
24 The hearing it intended to develop a record

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1 for Illinois Pollution Control Board.

2 I won't be making the decision, it
3 will be the four members of the Board who do
4 that. I'm only here to rule on evidentiary
5 matters and make sure that everything is in 09:04:28
6 order.

7 At this point, I'd like to have
8 the parties introduce themselves. Mr. Fort,
9 Mr. Teshler?

10 MR. FORT: Jeffrey Fort, Sonnenschein, 09:04:35
11 Nath, and Rosenthal on behalf of the
12 Petitioner, Citgo. And with me is my
13 colleague, Ariel Teshler, also of
14 Sonnenschein.

15 THE HEARING OFFICER: Thank you, sir. 09:04:45
16 Mr. Boltz?

17 MR. BOLTZ: Yes. Jason Boltz, that's
18 B-O-L-T-Z. I am assistant counsel with the
19 Illinois EPA. Accompanying me today is
20 Mr. Darin LeCrone, also of the Agency, as 09:04:53

21 well as Mr. Bob Mosher. We are here on
22 behalf of the Agency pursuant to its
23 requirements to participate in the hearings.
24 I believe it's 29.1 of the Illinois
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1 Environmental Protection Act. Thank you.
2 THE HEARING OFFICER: Thank you,
3 Mr. Boltz.
4 I see an Assistant Attorney
5 General here. Sir, would you like to 09:05:13
6 introduce yourself?
7 MR. BEREKET-AB: Aemeheret Bereket-Ab,
8 on behalf of the people of the Attorney
9 General's Office.
10 THE HEARING OFFICER: Okay. Thank 09:05:21
11 you, sir.
12 A brief note, on August 14th,
13 2008, the petitioner filed a -- it's entitled
14 a Motion to Exclude Unfiled IEPA Testimony.
15 Mr. Teshler and Mr. Fort, would you 09:05:36
16 like to elaborate on that, please?
17 MR. FORT: Well, Your Honor, we have a
18 schedule here that calls for prefiled
19 testimony in this matter. We filed our
20 testimony on August 1st, as required. 09:05:47
21 The Agency did not. And that was
22 countered to our expectations that the
23 parties were going to do so pursuant to
24 your -- we don't know what is going to happen
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1 here without having that prefiled testimony.
2 It was a common courtesy, it was
3 something that, even before it became
4 customary with the Board to do prefiled
5 testimony, that that narrative testimony was 09:06:16
6 prepared and given to the other side a few
7 days ahead of time, at a minimum, so...
8 THE HEARING OFFICER: Thank you,
9 Mr. Fort.
10 I do note that the IEPA has not 09:06:25
11 responded, but they did have 14 days, and
12 it's August 14th. Mr. Boltz, would you like
13 to address this motion now?
14 MR. BOLTZ: Yes, Your Honor. Thank
15 you. 09:06:37
16 Certainly, Your Honor, the Agency
17 did not respond by way of providing --
18 pre-filing testimony. But if you'll note, and
19 correctly, the July 9th order, by yourself,
20 sir, does not require, necessarily, the 09:06:50
21 issuance of pre-filing testimony.
22 That's an opportunity. It's an
23 opportunity to present evidence not under
24 duress, not under stress, not under having
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1 objections being elicited at the time the
2 testimony is offered.

3 Your Honor, pursuant to 101.626 of
4 the hearing rules, Subsection D, it provides
5 for the allowance of written testimony. Now 09:07:15
6 again, that's an allowance, that's a
7 privilege, it's not, necessarily, a mandatory
8 act, unless the Board says that that is to be
9 the case.

10 The only requirement pursuant to 09:07:23
11 written testimony is that it's proffered
12 before the hearing so the other side has an
13 opportunity to look at it, to respond, to do
14 what it needs to do to react to it. But
15 otherwise, and as Your Honor has correctly 09:07:34
16 noted, we add here to standards and the rules
17 set forth both in Part 11, Part 104, pursuant
18 to the Rules of Procedure and is allowed for
19 by the rules, as well as the Environmental
20 Protection Act. None of those bases in law, 09:07:50
21 obviously, have been cited through the motion
22 because there is no basis in law to preclude
23 testimony as offered by the Agency in this
24 matter.

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1 As a result, Your Honor, we would
2 ask that the motion be denied. There's no
3 basis in law, there's no basis in your order,
4 there's no basis anywhere to preclude this
5 testimony. Thank you. 09:08:10

6 THE HEARING OFFICER: Thank you.

7 Mr. Berekat-Ab, do you have any
8 comment, or are you just here for
9 observation?

10 MR. BEREKET-AB: I'm just here to 09:08:18
11 observe.

12 THE HEARING OFFICER: Okay. All
13 right. Thank you.

14 I think, Mr. Boltz was correct
15 when he said it was an opportunity to respond 09:08:24
16 to Citgo's prefiled testimony. With that
17 said, I'm going to deny the motion filed
18 August 14th by petitioner.

19 However, if the witness from the
20 IEPA is called, I would -- what I'll have to 09:08:45
21 do is continue this matter on record for two
22 or three weeks down the road. We can address
23 that later, so that Citgo can possibly
24 formulate any cross or follow-up. I think

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1 that's about the only way we can do this.

2 I realize -- I think your permit
3 is up December 2008, but that would still, it
4 appears, give the Board plenty of time to
5 make a decision on it. 09:09:11

6 MR. FORT: Well, we will utilize that
7 opportunity if we need to. But, as you
8 pointed out, we've been trying to get to this
9 point for some time and we haven't been

10 getting a lot of assistance, if you will, in 09:09:23
11 terms of the dialogue with the Agency or them
12 even asking us questions, can you give us
13 more information on this or that.

14 We will abide by the order.
15 THE HEARING OFFICER: Understood, 09:09:34
16 Mr. Fort. In the alternative, if I grant
17 your motion, which I did not, the Board could
18 reverse me and we'd be back here in probably
19 two months down the road. So there you go.
20 In any event -- so I denied the motion, and 09:09:48
21 if need be, we will continue this on the
22 record two or three weeks down the road so
23 Citgo can formulate any cross.

24 I do want to note that I am
0013
1 honored to introduce Anand Rao and Alisa Liu
2 from our technical unit, they'll be here
3 today and they will probably be asking
4 questions of various witnesses.

5 With that said, Mr. Fort, would 09:10:11
6 you like to give an opening?

7 MR. FORT: Yes, thank you. Very
8 briefly.

9 First of all, I'd like to point
10 out that this proposal that we've advanced, 09:10:17
11 the adjusted standard proposal, is a
12 reduction from what is presently allowed. So
13 we're going in the direction of improving our
14 effluent discharge, and we are making efforts
15 in great strides in that effect. 09:10:34

16 I would also like to point out
17 that the Agency has proposed a new ammonia
18 nitrogen water quality standard in what we
19 call the Use Attainability Analysis, the UAA
20 rulemaking, pending before the Board, which 09:10:50
21 would establish a new ammonia nitrogen
22 standard in the Chicago Sanitary and Ship
23 Canal into which the refinery discharges.
24 Those waters today, into which we are

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1 discharging today, meet that proposed water
2 quality standard.

3 So the rhetoric that I've seen and
4 the Agency recommendation about water quality
5 effects or biota, I think is really 09:11:13
6 misplaced. It was very disturbing for us to
7 see that sort of position being taken by the
8 Agency in this proceeding, when, before the
9 Board in a rulemaking proceeding, they are
10 advancing the very water quality standard 09:11:25
11 that we can meet at the mixing zone.

12 Yet, they say we're doing bad
13 things with what we're proposing in terms of
14 reducing our ammonia discharge. So,
15 basically, we could argue that, based upon 09:11:39
16 the water quality that exists today, that no

17 further reductions are necessary from those
18 that we've been doing in the past.

19 But we are proposing to make it
20 tighter. We cannot, though, meet the three 09:11:52
21 milligram per liter, six milligram per liter
22 standard on a consistent basis in the nature
23 of compliance 100 percent of the time. And
24 we think that's unfair for the Agency to put
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1 us in a position that would put us in not
2 compliance a large portion of the time.

3 Mr. Huff has done a calculation of
4 the probabilities of where things would be,
5 based upon past performance -- based upon 09:12:19
6 recent past performance over the last five
7 years. And we've set the proposed numbers
8 that we have in our petition at a 95 percent
9 competence level.

10 What that means is that the 09:12:32
11 refinery is going to have to do better than
12 it has been doing in order to comply, even
13 with the proposed lower standard that we have
14 brought before the Board today. I think it's
15 well known to the Board -- we'll have 09:12:42
16 testimony today that nitrification for an
17 industrial effluent is not easy, it's not the
18 same as municipal treatment plants.

19 We thought the Agency citations to
20 the 1972 Board proceeding were out of 09:12:55
21 context. That context was clearly the
22 ability to nitrify for sanitary wastewater.
23 And Bob Stein will provide testimony on what
24 USEPA found years later, in terms of the lack
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1 of technology to achieve the kind of standard
2 that the Board adopted principally based upon
3 a sanitary wastewater discharge.

4 I also want to note that in the
5 past there's been times that we have been 09:13:26
6 able to achieve nitrification. It may have
7 gone for two to three years at a time. But
8 then, the mix of crude oil changes,
9 production changes, some other event occurs
10 and we lose the ability to nitrify on a 09:13:38
11 consistent basis.

12 You will hear that, again and
13 again today, we are unable to achieve
14 nitrification on a consistent basis. So that
15 brings us to a question, perhaps, of why 09:13:50
16 we're doing an adjusted standard.

17 We have had site-specific rules in
18 the past. We filed an adjusted standard
19 really at the Agency's suggestion.

20 The Agency suggested to us that it 09:14:00
21 would be better to do an adjusted standard
22 and a site-specific rule because it
23 simplifies their interactions with USEPA.

24 And we felt that was a reasonable request to
0017
1 make.
2 We looked at the time horizon
3 here, we're only asking for five years. You
4 might ask, well, why don't you do a variance?
5 The answer is, we cannot find a guarantee 09:14:18
6 that we're going to be able to consistently
7 comply 100 percent of the time or even
8 95 percent of the time with the three-six
9 milligram per liter standard.
10 We will provide more testimony 09:14:30
11 that -- about the other refineries that the
12 Agency has sited. And I think we have just,
13 quite frankly, not gotten the whole picture
14 of what's really occurring at other
15 refineries in Illinois. 09:14:42
16 We are dealing in a situation now
17 where water quality is probably an important
18 consideration certainly. But we all know
19 about our energy issues, we know about the
20 need to remove our dependency on foreign oil. 09:14:53
21 The Lemont refinery is certainly
22 doing what it can do to process crude oils
23 that are not as easy to process as those that
24 they've had in the past. We think that's a
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1 good thing.
2 But at the same time, given the
3 tightness of the three milligram per liter
4 number for ammonia nitrogen, we cannot tell
5 the Board or the Agency or the Attorney 09:15:16
6 General in good faith that we can meet that
7 number. So that's why we're here today.
8 We're trying to make further
9 improvements. We have a lot of projects that
10 we're working on that we think will do 09:15:26
11 better, but today we cannot say, as of
12 December 31, 2008, we're going to be able to
13 nitrify 100 percent of the time. Thank you.
14 THE HEARING OFFICER: Thank you,
15 Mr. Fort. 09:15:39
16 Mr. Boltz?
17 MR. BOLTZ: Thank you, sir.
18 First, I want to thank the Board
19 for the opportunity to participate in the
20 hearing today. I know that sometimes these 09:15:44
21 things are time consuming and we hate to take
22 away from your time that we already know is
23 very much consumed. And again, we appreciate
24 it.
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1 I wanted to react, obviously,
2 along with presenting an opening statement,
3 to some of the things that Mr. Fort has
4 proffered on behalf of the petitioner. First
5 of all, we wanted to put the context of this 09:16:00

6 hearing in its appropriate place.
7 This is not an adversarial
8 proceeding where the Agency is, necessarily,
9 standing in the way or is against or is
10 trying to prove more or less evidence than 09:16:11
11 petitioner. The petitioner is trying to go
12 after the general applicability of
13 304.122(b). They're trying to attack and
14 divest and get past those standards that are
15 complied by another refinery in the state of 09:16:26
16 Illinois.

17 They are not, necessarily, trying
18 to reproach the Agency or say the Agency -- I
19 mean, the Agency, obviously, has filled a
20 recommendation, very much like a guardianship 09:16:36
21 hearing, where a third party, a guardian
22 ad litem, would provide to the Court, to the
23 Court's benefit, a third-party perspective of
24 the matter. That's exactly what's going on
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1 here.
2 While the Agency is the primary
3 regulator of the environment within the state
4 of Illinois, for the perspective of this
5 hearing, it's about the rule. It's about 09:16:54
6 Citgo's ability to hear the rule.

7 That rule of law is what's at
8 issue today. Not with what the Agency has
9 presented or hasn't presented, the Agency is
10 here to ask tough questions, as it should be, 09:17:07
11 put perspective pursuant to the law, pursuant
12 to the Environmental Protection Act, pursuant
13 to Section 26, 27, 28.

14 Specifically, I want to correct
15 myself, the Agency is here pursuant to 09:17:21
16 Section 28.1(d)(3), which requires, again,
17 the Agency to participate. And that's
18 exactly what's going on.

19 Now, the Agency has provided it's
20 recommendation that Citgo's petition be 09:17:32
21 denied. And that's because, at this point in
22 time, adequate proof hasn't been presented by
23 the petitioner.

24 Again, it's not a more likely than
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1 not, it's not, you know, a certain burden
2 that they're trying to reach. The need is to
3 present 100 percent of the necessary evidence
4 of the adequate proof so the Board can make
5 the decision that they've met that standard, 09:17:52
6 where there's enough evidence that's been put
7 before you, that's been admitted before the
8 Board and the hearing officer, to make the
9 correct decision whether or not they should
10 be offered -- they should be provided an 09:18:03
11 adjusted standard differing from the other
12 refineries in the state of Illinois, who,

13 while they may not all necessarily comply
14 with 304.122(b), they all comply with their
15 general applicability standards moving 09:18:17
16 forward today. All of them. Except for
17 Citgo. That's -- those are the facts.

18 Now, with respect to the facts.
19 Most of the facts offered by Citgo, aside
20 from some of the conclusory statements, we're 09:18:30
21 not contesting. The Agency isn't contesting
22 many of the underlying facts. They're not
23 contesting, you know, whether or not they've
24 done this or that or spent so much money.

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1 But the Agency does see problems
2 with a couple of issues -- with a couple of
3 legal issues that haven't -- that we haven't
4 seen that the -- that from the Agency's
5 perspective, haven't been met. We haven't 09:18:50
6 seen 100 percent of that adequate proof yet
7 to meet the standard.

8 Specifically, Section 27 the Act
9 requires both -- requires a number of
10 factors. But two of the primary factors that 09:19:03
11 the Agency is looking at is technical
12 feasibility and economic reasonableness.
13 Those are two very important factors, as the
14 courts have looked at going through the
15 years. 09:19:16

16 Those two factors by themselves,
17 if not met, can allow the Board to deny their
18 petition. If they haven't provided you
19 enough evidence, if they haven't submitted
20 enough meat within their submission for that 09:19:30
21 petition, it should be denied.

22 First of all, with respect to
23 technical feasibility. Again, moving forward
24 today, only petitioner hasn't met their

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1 standards, which would be a deviation from
2 the general applicability limits. Only they
3 are requesting, you know, whether it be a
4 site specific rule or an adjusted standard,
5 only they are telling you today that because 09:19:53
6 it's so difficult -- because it's so
7 difficult for them to acknowledge why they
8 can't do it, because, you know, whether it be
9 their technology or the way they approach
10 things, they can't get it done. Well, the 09:20:03
11 bottom line is, these other refineries are
12 getting it done. And they will tell you
13 today -- they've already told you in the
14 testimony that they've provided, that the
15 technology that they use is very similar to 09:20:13
16 the technology used by the other refineries
17 in the state of Illinois. So when you think
18 about technical feasibility, when you think
19 about their technical ability to get it done,

20 they're saying only they can't get it done. 09:20:27
21 Now, the Agency isn't saying that
22 sufficient evidence can't be provide to
23 necessarily overcome that, but we haven't
24 heard that. That's the perspective the

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1 Agency is looking at today. Those are the
2 questions that come into our heads.

3 Now, we're not looking to create
4 the case when petitioner presents its
5 testimony and its evidence today. But those 09:20:51
6 are the questions before us, those are the
7 questions in our minds, those are the issues
8 that need to be looked at and need to be
9 delved into.

10 Secondly, I'd like for one point 09:21:05
11 of clarification to be made within the
12 Agency's recommendation. While the Agency
13 stated that the other three refineries in the
14 state of Illinois are capable of meeting the
15 304.122(b) standard, we would like to say 09:21:27
16 today that that statement was made too
17 broadly. Okay?

18 While it is true that Marathon Oil
19 and Exxon Oil, two of the other three
20 refineries, do meet that standard, Conoco may 09:21:37
21 be capable, they may in fact be capable, but
22 they do in fact meet their general
23 applicability standards. They have not been
24 before you, they have not sought any sort of

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1 deviation from their general applicability
2 rule. And that should be noted. And -- I
3 won't get into that yet.

4 And secondly, our other issue,
5 again, is economic reasonableness. Again, 09:22:05
6 this is a requirement for the petitioner.

7 The petitioner can't merely throw
8 out a number and say, "Well, you know, it's a
9 lot of money." This is a lot of money so we
10 can't get it done. You know, there is more 09:22:14
11 than that.

12 They need -- I mean, they are not
13 Joe Shmo Oil Company, they're not an oil
14 company that makes \$100 a year. They need to
15 present to the Board necessary proof that, 09:22:26
16 from their perspective, from their own
17 company, from the money they make and the
18 money they need to expend, from their
19 perspective, that they can't get it done.
20 Because the adjusted standard they're seeking 09:22:37
21 is specific to them. And that needs to be
22 kept in perspective, as well. So we would --
23 we would, therefore, present, at this point
24 with the evidence provided, where we are

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1 today is the Agency's current recommendation

2 that the petition for the adjusted standard
3 be denied.

4 If the petitioner meets that
5 burden today, certainly the Agency would look 09:23:02
6 to maybe rereview, take a look again at it's
7 recommendation. But today, that
8 requirement -- that 100 percent of the
9 adequate proof requirement hasn't been met.

10 Thank you. 09:23:14
11 THE HEARING OFFICER: Thank you,
12 Mr. Boltz.

13 I do want to note, for the record,
14 if it hasn't been done already, Citgo did
15 file prefiled testimony on August 1st. Is it 09:23:21
16 Brigitte Postel, Mr. Huff and Bob Stein.

17 And it's been suggested that we
18 swear all the three witness in at once for
19 Citgo. And Mr. Fort or Mr. Teshler can do any
20 direct they wish. The IEPA can do their 09:23:43
21 cross. But, more importantly, for my
22 purpose, our technical personnel will be
23 asking them the questions, as well.

24 So with that said -- and I assume
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1 that Citgo will offer that prefiled testimony
2 later in this hearing. But at this time, I
3 would like to swear in the three witnesses
4 who filed the prefiled testimony.

5 If you can just raise your right 09:24:08
6 hand, Sharon will swear you in.
7 (WHEREUPON, the witnesses were duly
8 sworn.)

9 THE HEARING OFFICER: Mr. Fort, how do
10 you want to handle this? Do you just want 09:24:22
11 to...

12 MR. FORT: Let me do the mechanics of
13 the prefiled testimony and exhibits so we'll
14 get that all behind us.

15 THE HEARING OFFICER: Okay. 09:24:32
16 MR. FORT: And then we can go from
17 there.

18 THE HEARING OFFICER: Okay. Terrific.
19 MR. FORT: I'll probably go through
20 each one of them a little bit, because each 09:24:37
21 of them have their own exhibits.

22 THE HEARING OFFICER: Okay.

23 PREFILED TESTIMONY OF BRIGITTE POSTEL
24 My name is Brigitte Postel. I
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1 have been employed by CITGO Petroleum
2 Corporation ("CITGO") at the Lemont Refinery
3 since October, 2003. At the Lemont Refinery,
4 I have held the position of Environmental
5 Engineer, Water Coordinator.

6 I received a Bachelor of Science
7 in Chemistry from the University of Illinois,
8 Champaign-Urbana, and a Masters of Science in

9 Environmental Engineering from Lamar
10 University, Beaumont, Texas. Prior to my
11 time at the Lemont Refinery, I held various
12 environmental positions in the
13 pharmaceutical, chemical, and power
14 industries.

15 II. Testimony

16 1. PDV Midwest Refining, L.L.C. ("The
17 Refinery") owns a petroleum refinery located
18 on an 860-acre tract in Will County near
19 Lemont, Illinois. The Refinery was formerly
20 owned and operated by the Union Oil Company
21 of California ("Union") and then operated by
22 the UNO-VEN Company. On May 1, 1997, PDV
23 became the owner of the Refinery and CITGO
24 was contracted to operate the Refinery.

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1
2 2. Despite extensive improvements and other
3 efforts, the Refinery is not able to
4 consistently meet the ammonia nitrogen
5 effluent limits contained in Section
6 304.122(b) of Subpart B of Part 304 of Title
7 35 of the Illinois Administrative Code
8 (ammonia nitrogen rule). I want to emphasize
9 that "consistently" meeting the rule is the
10 focus of our Petition. The general ammonia
11 nitrogen discharge rule would apply to the
12 Refinery, but for site specific rule changes
13 granted in 1987, 1993 and 1998. Despite
14 steady improvements during the last twenty
15 years, Petitioner and its predecessors have
16 been unable to consistently achieve the
17 effluent limits of the ammonia nitrogen rule.
18 The Refinery has been successful in lowering
19 the ammonia nitrogen concentration in its
20 effluent and has achieved this success even
21 though the plant throughput has increased and
22 wastewater usage has decreased. The Refinery
23 is prepared to continue efforts to reduce its
24 ammonia nitrogen discharge, but it cannot

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1 commit to continuously meet the general
2 effluent limit in 35 Ill. Admin. Code
3 304.122(b). Additional information requested
4 by the Board's hearing officer, Bradley
5 Halloran, may be found in Exhibit 1 to this
6 testimony.

7
8 3. We have attempted to work with the Agency
9 on this matter and initiated meetings with
10 the Agency last November. As suggested by
11 the Agency then, we agreed to separate the
12 Total Dissolved Solids issues from the
13 ammonia nitrogen issues - and further agreed
14 to use the adjusted standard approach rather
15 than the site-specific rule change - in order

16 to meet the requirements of U.S.EPA in
17 reviewing Illinois's water quality standards.
18 We are disappointed that the Agency did not
19 engage in any technical discussions on the
20 content of our proposal and filed the
21 Recommendation it has. We disagree with the
22 Agency's statements in its Recommendation,
23 which we believe mis-characterize the
24 Petition and are not based on facts. One

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1 thing we could agree with is to continue to
2 improve our existing biological treatment
3 processes, solids handling processes, and the
4 desalter. Indeed, as will be shown by other
5 presented testimony, the Refinery is
6 currently discharging, on an average basis,
7 less ammonia nitrogen than is in its raw
8 water supply. Of course, that is because the
9 Refinery is on an "effluent dominated water,"
10 the Chicago Sanitary and Ship Canal, as the
11 Agency has testified to in the UAA rulemaking
12 proceeding.

13

14 4. The Refinery was constructed during the
15 period 1967 through 1970. It became
16 operational in late fall of 1969. The
17 Refinery employs approximately 530 people.

18

19 5. Approximately twenty-five different
20 products are produced at the Refinery,
21 including gasolines, turbine fuels, diesel
22 fuels, furnace oils, petroleum coke and
23 various specialty naphthas which can be
24 manufactured into many intermediate products,

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1 including antifreeze, dacron, detergent,
2 industrial alcohols, plastics and synthetic
3 rubber. Ninety percent of the Refinery's
4 output goes into making gasolines, diesel
5 fuels, home heating oils and turbine fuels
6 for use in Illinois and throughout the
7 Midwest.

8

9 6. The Refinery currently discharges to the
10 Chicago Sanitary and Ship Canal ("Canal")
11 which is a tributary of the Illinois River.
12 The discharge is quickly dispersed in the
13 Canal and assimilated by the receiving
14 stream. The dilution pattern of the effluent
15 is rapid and immediate under the criteria of
16 35 Ill. Admin. Code Subtitle C, Chapter I,
17 Section 302.102.

18

19 7. The primary treatment portion of the
20 current plant consists of four sour water
21 strippers for ammonia and sulfide removal,
22 oil/water separators for free oil removal,

23 stormwater impoundment, equalization, and
24 emulsified oil removal using organic

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1 polymers.

2

3 8. The effluent from the primary clarifier
4 flows to the Induced Gas Flotation ("IGF")
5 vessel and then to the secondary treatment
6 portion of the wastewater plant which
7 consists of a single stage activated sludge
8 treatment system. The system includes three
9 aeration basins operated in parallel with a
10 total aeration basin volume of 1.92 million
11 gallons. Aeration is provided by a
12 fine-bubble diffused aeration system.
13 Activated sludge is settled in two 100-ft.
14 Diameter secondary clarifiers. Within the
15 aeration basin, phosphorous is added as a
16 nutrient for biological organisms. During
17 the winter, steam is injected to the
18 equalization tank to maintain operating
19 temperatures at a minimum of 70° F in the
20 aeration basin effluent.

21

22 9. The tertiary system consists of a 16
23 million gallon polishing lagoon. The purpose
24 of the lagoon is to remove any carryover

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1 solids from the secondary clarifier. The
2 lagoon also serves as a water supply for fire
3 protection.

4

5 10. The Refinery draws from and discharges
6 to the Canal. The Refinery takes
7 approximately 5.0 million gallons of water
8 daily from the Canal, and discharges
9 approximately 4.5 million gallons to the
10 Canal, the difference being cooling tower
11 evaporation and steam losses. The wastewater
12 effluent contains ammonia as nitrogen derived
13 from compounds present in crude oil that are
14 removed from the crude by various Refinery
15 operations, as well as the ammonia already
16 present in the intake water from the Canal.

17

18 11. The Refinery operates under a National
19 Pollutant Discharge Elimination System
20 ("NPDES") permit (No. IL 0001589), issued by
21 the Illinois Environmental Protection Agency
22 ("IEPA," or "the Agency"). The most recent
23 NPDES permit was issued as modified June 22,
24 2007 and expires July 31, 2011. The NPDES

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1 permit includes outfall 001 at the Refinery
2 at river mile 296.5 on the Canal (Latitude
3 41°38'58", Longitude 88°03'31"). The current
4 NPDES permit includes ammonia nitrogen limits

5 in the existing 35 IAC 304.213.

6

7 12. The U.S. EPA has established effluent
8 guidelines for wastewater discharges by
9 industry category. The petroleum refining
10 industry is divided into five subcategories
11 based on the processes utilized and the
12 products produced. The Refinery is
13 classified as a Subcategory-B cracking
14 refinery under the federal regulations.
15 Effluent limits under the federal regulations
16 are based on production and are computed on a
17 pounds-per-day basis.

18

19 13. U.S. EPA has promulgated categorical
20 limits on various industries, including the
21 petroleum refining industry. While these
22 regulations, found in 40 CFR 419, do specify
23 limits for ammonia nitrogen, these are less
24 stringent than the limits in the existing

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1 site-specific rule. The Board has previously
2 found that the wastewater treatment system
3 goes beyond Best Available Technology ("BAT")
4 requirements.

5

6 14. The Board has adopted Title 35, Section
7 304.122 to control ammonia discharges to the
8 Illinois River System, originally Rule 406,
9 adopted Jan 6, 1972. Rule 304.122(b) limits
10 larger industrial discharges (greater than
11 100 lbs/day ammonia) to an effluent discharge
12 concentration of 3.0 mg/l NH3-N.
13 Historically, the refinery has achieved
14 compliance with the federal effluent
15 regulations; however, the 3.0 mg/l effluent
16 limit has not been attainable on a consistent
17 basis.

18

19 15. From 1977 through 1984, Union operated
20 the Refinery under several variances from the
21 Board for the ammonia nitrogen discharge. In
22 1982, the Board granted Union a variance,
23 contingent that by May of 1984, Union would
24 submit a program to ensure compliance with

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1 Rule 304.122 or prepare a proposal for a site
2 specific rule change. In December of 1984,
3 Union petitioned the Board for a site
4 specific rule change. The Board granted
5 Union site specific effluent limits set at
6 the U.S. EPA's best available technology
7 (BAT) pursuant to 40 CFR 419.23 (1985). This
8 site specific rule change terminated on
9 December 31, 1993. In 1993, UNO-VEN
10 petitioned the Board for a site specific rule
11 change. The Board granted UNO-VEN's request

12 and set effluent limits for ammonia nitrogen
13 of 9.4 mg/l monthly average and 26.0 mg/l
14 daily maximum. By final order dated December
15 17, 1998, the Board made only two changes to
16 the rule as adopted in 1993: A change of the
17 name to reflect the sale to PDV Midwest
18 Refining, LLC, and an extension of the
19 termination date by 9 years to December 31,
20 2008.

21
22 16. The Refinery has improved its
23 performance of ammonia removal despite higher
24 crude throughput and a decrease in wastewater

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1 volume. Wastewater volumes have decreased
2 since 1984 through the exercise of sound
3 water management practices. Despite these
4 factors that would tend to increase ammonia
5 concentration, the Refinery has maintained
6 and improved its performance in ammonia
7 removal.

8

9 17. The limits for ammonia nitrogen proposed
10 here are based on a statistical analysis
11 using the 95th percentile of the standard
12 deviation over historical and representative
13 time periods to calculate the effluent
14 limits. The daily and monthly limit is based
15 on the 95th percentile based on the last five
16 years of effluent data. The limits proposed
17 demonstrate the commitment to improvement in
18 nitrification, a reduction in the daily limit
19 of 59 percent and in the monthly limit of 27
20 percent. Jim Huff will explain these
21 calculations in his testimony.

22

23 18. Over the last several years, Lemont
24 Refinery has been processing an increased

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1 percentage of heavy crudes and can expect the
2 trend in feedstocks over the course of this
3 petition to continue. The uncertainty
4 associated with this issue justifies the
5 Board choosing to set daily and monthly
6 limits that take into account this
7 uncertainty. Moreover, this analysis
8 indicates that the proposed limits represent
9 a continued emphasis on improvement in
10 wastewater controls and achieving
11 nitrification in the wastewater treatment
12 plant even with more difficult wastewater
13 streams to be treated. Over the last 5
14 years, on a net basis, the Refinery has
15 exceeded 100 pounds on a monthly daily
16 average for ammonia only 33 percent of the
17 time, and exceeded 200 pounds per day for
18 ammonia only 17 percent of the time.

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19. At this point, Petitioner and its predecessors have expended significant resources in improving the wastewater treatment system at the Refinery. Petitioner and its predecessors have spent nearly

\$75,000,000 to upgrade and improve the wastewater treatment facilities at the Refinery; approximately \$45,000,000 of that was spent just in the last 10 years. While some of that was not done for the specific purpose of improving nitrification, approximately one quarter of that investment had, as a substantial component, improving the ability of the wastewater treatment process to provide nitrification. Even investments that did not primarily target nitrification were done to benefit the nitrification process. For example, the Purge Treatment Unit ("PTU") that was installed as part of the FCC consent decree was required in large part to ensure consistent ammonia nitrogen removal. The testimony of Bob Stein provides more detail on this matter.

20. Under the site specific rule change granted in 1987, the Refinery was required to continue its efforts to reduce the concentration of ammonia nitrogen in its

wastewaters. The Refinery met this requirement through continuous upgrades to the wastewater treatment plant. After petitioning for the 1987 site specific rule change, the Refinery: Added a third aeration basin, increasing the total aeration volume from 1.38 million gallons to 1.92 million gallons; Upgraded the aeration system by replacing the existing mechanical surface aerators with a fine-bubble diffused aeration system; and Added the second 100-ft. Diameter secondary clarifier, doubling the secondary clarifier capacity. These improvements were designed to increase ammonia oxidation, increase available dissolved oxygen and increase hydraulic throughput.

21. While the site specific rule change was granted in 1993, the Refinery continued its efforts to reduce the concentration of ammonia nitrogen in its wastewaters. From 1992 until 1998, the Refinery: Installed a new chemical feed facility at the WWTP; Eliminated discharge of process wastewater to

1 the stormwater basin and provided tankage for
2 equalization/oil separation of process
3 wastewater; Converted the WWTP control system
4 to new DCS control Modified the sour water
5 stripper charge tanks inlet line for better
6 oil/water separation; Performed a clean
7 closure of the stormwater basin; and
8 Utilized Nalco dried bacteria and conducted
9 nitrifier inhibition testing.

10
11 22. Since 1998, the Refinery has continued
12 to make improvements to its wastewater
13 treatment system. Those measures have
14 included: In 2000 installed induced gas
15 flotation system with polymer addition;
16 In 2003, added additional strippers in the
17 sour water system for ammonia removal;
18 Also in 2003, upgraded diffused aerators to
19 improve oxygen transfer; In 2006, upgraded
20 phosphoric acid feed system and the aerators
21 to improve oxygen transfer; In 2007,
22 installed purge treatment unit to treat the
23 discharge from the FCC scrubber; And also in
24 2007, upgraded diffused aerators to improve

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1 oxygen transfer. The total cost of these
2 improvements was approximately \$45,000,000.
3

4 23. While there has been success in reducing
5 the effluent ammonia nitrogen concentration,
6 the Refinery is unaware of proven means to
7 comply with the ammonia nitrogen rule on a
8 continuous basis. The options available to
9 Lemont are 20-68 times more expensive, on a
10 unit cost basis, than other available
11 alternatives for ammonia removal. Therefore,
12 it is possible to spend millions of dollars
13 in an attempt to implement unproven
14 strategies for potential ammonia nitrogen
15 reduction even though:

16 (a) the present level of wastewater
17 treatment at the Refinery is better than the
18 United States Environmental Protection
19 Agency's ("U.S. EPA") effluent guideline of
20 best available technology ("BAT")
21 economically achievable; and

22 (b) the ammonia nitrogen discharge for the
23 Refinery has no discernable water quality
24 impact on the receiving stream.

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1
2 24. The requested amendment will allow
3 Lemont Refinery to continue to operate
4 without spending millions of dollars on
5 unproven technology in an attempt to
6 accomplish further ammonia nitrogen
7 reductions with little or no environmental

8 benefit. The Refinery will continue to
9 optimize its treatment facilities, regardless
10 of the outcome of this Petition. Indeed, the
11 daily limit requested here represents a 59
12 percent reduction, substantially below the
13 level authorized in 1998.
14

15 25. The Lemont Refinery has investigated the
16 available information on the performance of
17 other refineries in Illinois to provide
18 nitrification. The conclusions of that
19 investigation are in the 2007 Aware report,
20 but can be summarized as follows:

21 (a) the other refineries were using similar
22 technological approaches as used by the
23 Lemont refinery design, and none of them were
24 using the technologies investigated by Aware

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1 as possible additions to the Lemont Refinery;

2 (b) there are site specific variations in
3 how the wastewater treatment systems are
4 designed and operated, as well as some
5 differences in the crude supply; and

6 (c) there are some differences in these
7 design specifics which may be worth exploring
8 for potential use and modifications at the
9 Lemont Refinery to further enhance its
10 nitrification capabilities.
11

12 26. Based on evaluations and reports that
13 accompany this Petition, the Refinery will
14 continue to investigate improvements to its
15 existing wastewater treatment system. It is
16 believed that focusing on better solids
17 handling from the desalter holds the greatest
18 promise for achieving improved wastewater
19 treatment performance on a consistent basis.
20 The options that will be investigated
21 include: An in situ solid removal system,
22 increased tankage to allow brine segregation;
23 amine management; and adjusting chemical
24 usage to reduce emulsification in the primary

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1 treatment units.
2

3 27. At this point in time, the total ammonia
4 discharge from the Refinery, on an average
5 basis over the last 5 years, is less than the
6 allowable discharge of 3 mg/l, even when
7 about 25 percent of that discharge is due to
8 the ammonia nitrogen levels already in the
9 Canal. Nevertheless, the Refinery will
10 continue to look to improve its treatment for
11 ammonia nitrogen.
12

13 28. Through the first six months of 2008,
14 the refinery has removed 29 pounds per day

15 from the Ship Canal, while adding only 17
16 pounds per day. To date, the 2008 annual
17 average ammonia concentration is 0.39 mg/L.
18

19 29. This concludes my prepared testimony.
20 Jim Huff and Bob Stein will provide further
21 testimony and exhibits in support of the
22 Petition.

23 BRIGITTE POSTEL,
24 called as a witness herein, having been first duly
0047

1 sworn, was examined and testified as follows:

2 DIRECT EXAMINATION

3 BY MR. FORT:

4 Q. Ms. Postal, you filed prefiled
5 testimony in this matter; correct? 09:24:45

6 A. Yes.

7 Q. And attached to that prefiled
8 testimony, I believe, is Exhibit 1?

9 A. Right.

10 Q. And have you reviewed that document 09:24:52
11 that we called Exhibit 1 and are you confident that
12 it's true, accurate and complete?

13 A. Yes.

14 PREFILED TESTIMONY OF JAMES E. HUFF.

15
16 My name is James E. Huff, and I am
17 Vice President and part owner of Huff & Huff,
18 Inc., an environmental consulting firm
19 founded in 1979. I received a Bachelor of
20 Science in Chemical Engineering in 1970 from
21 Purdue University and was awarded a Masters
22 of Science in Engineering from the
23 Environmental Engineering Department at
24 Purdue University in 1971. I am a registered

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1 Professional Engineer in Illinois. My work
2 experience includes two years with Mobil Oil
3 as an Advanced Environmental Engineer during
4 the construction and start-up of the Joliet
5 Refinery. After leaving Mobil in the fall of
6 1973, I was employed for three years at IIT
7 Research Institute in the Chemical
8 Engineering Department, working on advanced
9 wastewater treatment projects including
10 catalytic oxidation of cyanide in petroleum
11 wastewaters. I then spent four years with
12 the Armak Company, now called Akzo Nobel
13 Chemicals, where I was the Corporate Manager
14 of Environmental Affairs responsible for
15 regulatory compliance and engineering design
16 of environmental systems at nine
17 manufacturing facilities in the United States
18 and Canada. Three of these chemical plants
19 were fatty amines manufacturers, where
20 ammonia was utilized as a raw material and
21 was a major component in the wastewater.

22 For the last 28 years at Huff & Huff, Inc., I
23 have been involved in over 40 environmental
24 impact studies associated with the impact of

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1 wastewater discharges on receiving streams
2 throughout the United States. Many of these
3 studies have involved ammonia nitrogen
4 impacts, including those for the City of
5 Lockport, CITGO Lemont Refinery and its
6 predecessors UNO-VEN and Union Oil,
7 ExxonMobil Oil Corporation, the Galesburg
8 Sanitary District, and Modine Manufacturing.
9 I was Project Manager on a year long Fox
10 River Ammonia Study on behalf of most of the
11 municipal discharges on the Fox River below
12 the Chain-of-Lakes. I was an active
13 participant in the ammonia water quality
14 proceedings (R94-1b), on behalf of six
15 communities and the Indian Refining
16 Corporation. I am currently working on
17 addressing low dissolved oxygen levels on the
18 East Branch of the Du Page River and Salt
19 Creek on behalf of the Du Page River/Salt
20 Creek Work Group. In addition, I have been
21 actively involved in the current UAA
22 proceedings on the Chicago Waterways on
23 behalf of three industrial clients. I have
24 designed nitrification facilities for both

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1 industrial and municipal wastewater treatment
2 plants. I was retained by CITGO Petroleum
3 Corporation (Lemont Refinery) to evaluate the
4 environmental impact of the ammonia in the
5 Lemont Refinery's discharge to the Chicago
6 Sanitary & Ship Canal. See 2008 report
7 attached as Exhibit 2. I have directed
8 previous studies relating to the same issue
9 for previous site-specific requests for the
10 Lemont Refinery. See 1992 report attached as
11 Exhibit 3. A copy of my resume is attached
12 as Exhibit 4. In addition, effluent limits
13 were derived based upon existing effluent
14 quality, BAT, and current water quality
15 conditions.

16

Background

17 The Lemont Refinery is located southwest of
18 Lemont, Illinois, east of Romeoville, along
19 the east side of the Chicago Sanitary & Ship
20 Canal (Ship Canal), at River Mile 296.5.
21 Water is withdrawn from the Ship Canal for
22 refinery use, and the treated wastewater
23 effluent is discharged to the Ship Canal 5.5
24 miles upstream of the Lockport Lock and Dam

0051

1 and less than one mile upstream of Midwest
2 Generation's Romeoville Power Plant.
3 The wastewater treatment facilities came on

4 line in 1969, the same time the refinery
5 began processing crude oil. The treatment
6 plant underwent major changes in 1992,
7 including new process water storage tanks, a
8 new aeration basin, a new clarifier, and fine
9 bubble diffusers. Over the past decade, the
10 Lemont Refinery has expended an additional
11 \$45 million on capital projects related to
12 ammonia control and reduction. Over the past
13 five years the processing of heavier crude
14 oils has increased. These heavier crude oils
15 contain more inert solids and create more
16 stable emulsions in the desalter unit. The
17 result has been not only a significant
18 increase in chemical addition to remove oil
19 (break the emulsions) and solids in the
20 process water, but a more variable influent
21 loading on the activated sludge treatment
22 process.
23 The Ship Canal is classified as Secondary
24 Contact water under Illinois regulations.

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1 There is no total ammonia water quality
2 standard applicable to the Ship Canal.
3 Un-ionized ammonia, which is a function of
4 the total ammonia, pH, and temperature, is
5 limited by a not-to-exceed value of 0.1 mg/L.
6 This water quality standard is to be achieved
7 at the edge of the mixing zone. The Agency
8 has proposed to amend the ammonia water
9 quality standard on the Secondary Contact
10 Waterways to be the same standard as in the
11 General Use Standards in R08-09, currently
12 before the Board.
13 Influent and Effluent Quality
14 The Lemont Refinery water intake is located
15 approximately 175 feet upstream of the
16 outfall and is routinely analyzed for ammonia
17 by the refinery. Ammonia quality in the Ship
18 Canal has steadily improved over the past two
19 decades, from an annual average of 3.77 mg/L
20 in 1987, to 1.28 mg/L in 1996, to 0.56 mg/L
21 in 2007, as depicted in the attached Exhibit
22 5, Figure 1. This decline is attributed
23 primarily to the reduction in effluent
24 ammonia achieved by the MWRDGC at its

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1 upstream treatment plants over this period of
2 time.
3 Effluent ammonia quality from the Lemont
4 Refinery is presented in Exhibit 5, Figure 2.
5 From 1995 until 2005 the annual average
6 ammonia concentration was below 3.0 mg/L. In
7 2005, with the increase in the processing of
8 the heavier crude oils and resultant higher
9 loading on the treatment facilities, the
10 effluent ammonia increased to an annual

11 average of 3.63 mg/L. As the Lemont Refinery
12 has improved its ability to process these
13 heavier crude oils, the effluent ammonia
14 levels have continued to improve; to 3.50
15 mg/L in 2006, 2.45 mg/L in 2007, and through
16 the first six months of 2008 to an all time
17 low 0.39 mg/L. Clearly overall, the Lemont
18 Refinery has made progress on consistently
19 nitrifying.
20 Finally, Exhibit 5, Figure 3 depicts the mass
21 of ammonia removed from the Ship Canal on an
22 annual average compared to the mass
23 discharged. The net discharge (effluent less
24 influent) over the past decade has averaged

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1 less than 43 pounds per day, and for 2008 to
2 date, the Lemont Refinery has removed 29
3 pounds per day from the Ship Canal, while
4 only discharging an average 17 pounds per
5 day.
6 Receiving Water Way Description
7 As noted previously, the Lemont Refinery
8 discharges into the Ship Canal 5.5 miles
9 upstream of the Lockport Lock and Dam, at
10 River Mile 296.5. The Ship Canal extends
11 31.1 miles from its confluence with the Des
12 Plaines River to the Damen Avenue Bridge in
13 Chicago (CDM, 2007). The Ship Canal is
14 typically 200 to 300 ft. Wide with depths
15 ranging from 27 to 50 ft. (CDM, 2007). The
16 construction of the Ship Canal includes
17 vertical walls and steep embankments. The
18 Ship Canal was erected in approximately 1900,
19 to "transport human waste and industrial
20 pollutants away from Lake Michigan" (CDM,
21 2007). As part of the Use Attainability
22 Analyses (UAA), CDM conducted a recreation
23 and navigation survey for 28 days. No
24 swimming, skiing, tubing, or wading was

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1 observed. A single canoe, sculling or hand
2 powered boat was observed within the 28 days.
3 From my own experience in conducting benthic
4 surveys on the Ship Canal for both the Lemont
5 Refinery and the MWRDGC, the Ship Canal is
6 not safe for canoes, sculling or other hand
7 powered boating activities. When barges
8 pass, the wake creates literally a wave
9 machine bouncing off the vertical walls.
10 Where two waves cross, the amplitude doubles,
11 and waves get progressively larger reaching
12 wave heights in excess of five feet before
13 gradually subsiding.
14 The aquatic habitat of the portion of the
15 Ship Canal where the Lemont Refinery is
16 located was rated as "poor to very poor"
17 (IEPA, 2006). Overall stream use is

18 designated as non-support for fish
19 consumption and aquatic life. The identified
20 causes of impairment were polychlorinated
21 biphenyls (PCBs), irons, oil and grease,
22 D.O., total nitrogen, and total phosphorus.
23 Sources included combined sewer overflows,
24 urban runoff/storm sewers, impacts from

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1 hydrostructure flow regulation/modification,
2 municipal point source discharges, and other
3 unknown sources. Ammonia concentrations were
4 not identified as a source of impairment, due
5 to the monitored results achieving the water
6 quality standard.

7 In addition to the unique structure, the Ship
8 Canal is home to three coal fired power
9 plants that provide low cost electricity to
10 the City of Chicago, the remainder of the
11 State of Illinois, and elsewhere through the
12 electrical power grid. The Ship Canal is
13 effluent dominated with over 70 percent of
14 its flow on an annual bases from municipal
15 effluents (IEPA, 2008). This included
16 wastewater effluent from the Stickney
17 treatment plant, one of the largest treatment
18 plants in the world. Essential barge traffic
19 also flows along this critical artery to a
20 wide range of industries located along the
21 Ship Canal.

22 Another unique factor on the Ship Canal is
23 the electric barrier installed near the
24 Lockport Locks. This barrier was installed

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1 to prevent invasive bighead carp from
2 migrating into the Great Lakes. A second
3 electric barrier has been constructed but is
4 yet operational. These electric barriers
5 will not only prevent the invasive fish from
6 migrating, but will also prevent other fish
7 from migrating up or down the Ship Canal at
8 Lockport, normally not a desirable outcome,
9 but certainly necessary in light of the goal
10 to protect the Great Lakes.

11 The UAA Report (CDM, 2007, page 4-80) notes
12 that habitat ranged from poor to very poor,
13 and identified the following factors as
14 limiting aquatic potential on the Ship Canal:

15 Silty substrates

16 Poor substrate material

17 Little instream cover

18 Channelization

19 No sinuosity

20 There are no backwater areas or tributary
21 mouths along the Ship Canal. The lack of
22 habitat diversity along the Ship Canal
23 clearly limits the diversity of the aquatic
24 biota.

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1 As noted in Exhibit 5, Figure 1, the total
2 ammonia concentrations in the Ship Canal are
3 generally low, below 1 mg/L. Un-ionized
4 ammonia levels from 2000 to 2002 at four
5 stations along the Ship Canal and Des Plaines
6 River are presented in Table 4-1 of the 2008
7 report, Exhibit 2. Average un-ionized
8 ammonia concentrations at all four stations
9 have been consistently less than 0.010 mg/L.
10 Not only is the un-ionized ammonia levels in
11 the Ship Canal less than the current water
12 quality standard, the levels also attain the
13 proposed changes in the un-ionized ammonia
14 water quality proposed as part of the Use
15 Attainability Analysis (UAA) in R08-09.

16 Mixing Zone

17 In 1992, Huff & Huff, Inc. Conducted a mixing
18 zone study on the Lemont Refinery outfall
19 (see Exhibit 3). The outfall design is
20 unique in that it is a 15-inch diameter pipe,
21 extending vertically downward 15 feet below
22 the surface into the Ship Canal. The result
23 is a turbulent discharge that is strongly
24 buoyant due to the entrained air from the

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1 effluent flowing over the weir from the
2 Treated Water Basin. The Zone of Initial
3 Dilution (ZID) was measured at 10:1 and only
4 occupies 100 square feet of the Ship Canal.
5 There are only 300 gallons of effluent within
6 the ZID at any one time, with a mean
7 retention time under 7 seconds.

8 In 1992 the mixing zone achieved a 40:1
9 dilution within 60 ft. Downstream, occupying
10 only 0.05 acres, compared to the allowable 26
11 acres. With the lower 7-day, 10-year low
12 flow due to the MWRDGC's loss of
13 discretionary diversion from Lake Michigan
14 and the slightly higher effluent flow today
15 than in 1992, the mixing zone today achieves
16 a 36.7:1 dilution within the same 0.05 acres.

17 Historical Relief Sought

18 In 1987, the Board granted site-specific
19 relief to the Lemont Refinery, allowing the
20 Agency to establish limits based on a
21 reasonable measure of actual production at
22 the Refinery. From that order, the Agency
23 set limits of 749 lb/day ammonia (monthly
24 average) and 1,648 lb/day (daily maximum).

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1 No concentration limits were imposed in 1987
2 but at the refinery's design average flow of
3 5.79 MGD, these mass limits equate to:

4 Monthly Average: 15.5 mg/L

5 Daily Maximum: 34.1 mg/L

6 The next two rule changes contained the

7 following concentration limits:
8 Monthly Average: 9.4 mg/L
9 Daily Maximum: 26.0 mg/L
10 The current petition is requesting the
11 following concentration limits:
12 Monthly Average1: 6.9 mg/L
13 Daily Average2: 10.6 mg/L
14 Clearly, the Lemont Refinery has made
15 progress in reducing its effluent ammonia
16 discharged, and the requested relief
17 continues to make commitments to future
18 progress. It is important to remember that
19 this requested relief is for a reduction in
20 pollutant loading from the current permitted
21 level.
22 Receiving Water Impacts
23 Exhibit 5, Figure 1 and Tables 4-1 and 4-2 of
24 Exhibit 2 present the historical

0061

1 concentrations of total ammonia and
2 un-ionized ammonia in the Ship Canal. The
3 total ammonia can be described as relatively
4 low on an annual basis, and the requested
5 relief will further lower the Lemont
6 Refinery's contribution to the downstream
7 stations. The permitted monthly average
8 limit will decline by 27 percent, while the
9 permitted daily maximum will decline by 59
10 percent.
11 The un-ionized ammonia in the Ship Canal on
12 an annual basis is less than 10 percent of
13 the un-ionized water quality standard, and is
14 consistently in compliance with the water
15 quality standard. This adjusted standard
16 request will further reduce both the total
17 and un-ionized ammonia levels downstream over
18 the existing conditions.
19 As ammonia is oxidized in the receiving
20 stream, oxygen is consumed. To the extent
21 the Lemont Refinery's ammonia is contributing
22 to lower dissolved oxygen (D.O.) levels, the
23 requested relief will only improve D.O. from
24 the existing levels, with the more

0062

1 restrictive ammonia effluent limits proposed.
2 According to the UAA Study (CDM, 2007), the
3 MWRDGC has recorded D.O. levels below the 4.0
4 mg/L minimum water quality standard at all
5 seven stations on the Ship Canal. At
6 Romeoville and Lockport, both downstream of
7 the Lemont Refinery, 19 percent of the time
8 D.O. levels below 4.0 mg/L were recorded, the
9 same percentage of time as at the upstream
10 location at Cicero Avenue.
11 The Agency's proposal is to change the
12 minimum D.O. to 3.5 mg/L in the Ship Canal.
13 It is my understanding the Ship Canal does

14 not currently achieve this 3.5 mg/L D.O.
15 level during wet weather combined sewer
16 overflow events.
17 In 1992, in support of an earlier petition,
18 Huff & Huff used the MWRDGC's QUAL 2E model
19 to predict changes in D.O. from the Lemont
20 Refinery's contribution. At a discharge rate
21 of 744 pounds per day of ammonia from the
22 Lemont Refinery, the maximum D.O. decline was
23 0.03 mg/L (maximum loading at low flow
24 conditions.) With the current requested

0063

1 relief, the maximum reduction in D.O. will be
2 closer to 0.02 mg/L at maximum loading and
3 low flow. The minor level of change in D.O.
4 is less than can be accuracy of the D.O. test
5 method for streams (0.1 mg/L). In essence,
6 no change in D.O. could be measured
7 attributed to the Lemont Refinery.
8 Illinois EPA Recommendations
9 the Agency has recommended that the Board
10 deny CITGO's requested Adjusted Standard
11 relief. Some responses to the Agency's
12 technical basis are appropriate.
13 the Agency cites the Board's 1972 conclusion
14 that a reduction in ammonia is necessary if
15 the Illinois River is to achieve the D.O.
16 Standard.
17 While the 36 year old opinion held
18 significant meaning at the time, more recent
19 water quality data present different stream
20 conditions. The attached Exhibit 5, Figure 1
21 shows that since just 1986, ammonia levels in
22 the Ship Canal have declined from over 3.6
23 mg/L to between 0.47 and 0.81 mg/L. There is
24 no longer an ammonia issue on the Illinois

0064

1 River. The Agency also overlooks the fact
2 that the requested relief will further reduce
3 ammonia concentrations over existing levels
4 in the Ship Canal.
5 At this point, CITGO is the only refinery
6 discharging to the Ship Canal that has yet to
7 meet the ammonia nitrogen standard at 35 III.
8 Adm. Code 304.122(b).
9 This statement is misleading as the Lemont
10 Refinery is the sole refinery on the Ship
11 Canal. However, the waterway receives
12 effluent from one of the largest municipal
13 wastewater treatment plants in the world,
14 which contributes significantly more ammonia
15 on a pounds per day basis than the Lemont
16 Refinery contributes. Over the past four
17 years, the Ship Canal upstream of the Lemont
18 Refinery has contained an average 0.66 mg/L
19 total ammonia. Even at the 7-day, 10-year
20 low flow, this translates into 4,640 pounds

21 per day of ammonia passing by the Lemont
22 Refinery. The Lemont Refinery over the past
23 decade has contributed an average 43 pounds
24 per day of ammonia on a net basis, or less

0065

1 than one percent of the overall ammonia
2 loading under low flow conditions. (The
3 contribution from the Lemont Refinery would
4 be even less at higher Ship Canal flows.)
5 CITGO further claims that the discharge from
6 the refinery doesn't pose any threat to human
7 health or the environment and is not
8 significantly greater than the environmental
9 impact that the Board was trying to control
10 when it adopted the ammonia nitrogen rule.
11 Since Section 304.122(b) is a technology
12 based standard, not a water quality standard,
13 CITGO's assertion is irrelevant to the issue
14 at hand as there exist removal technologies
15 that are economically reasonable and
16 technically feasible.
17 The economically reasonable and technically
18 feasible determination by the Board was based
19 on treating municipal wastewater. The Agency
20 has supported since the late 1980s, for both
21 the Lemont Refinery and Mobil Oil relief from
22 this rule, in part based on the absence of
23 environmental impact. The Agency's current
24 response addresses environmental impact,

0066

1 including citing the Board's 1972 opinion on
2 the D.O. concern, yet claims such concerns
3 are "irrelevant". The Lemont Refinery
4 continues to make progress in reducing its
5 ammonia discharge. The requested relief will
6 reduce the permitted daily maximum by 59
7 percent.
8 Conoco-Phillips Refinery does not have water
9 quality based limits due to its location on
10 the Mississippi River, however nitrification
11 is known to occur on a regular basis given
12 the ammonia levels measured in the effluent
13 and the results of whole effluent toxicity
14 testing.
15 This statement is also misleading. The
16 Lemont Refinery nitrifies a high percentage
17 of the time and its effluent also passes the
18 whole effluent toxicity testing. From
19 information in the Agency files, the
20 following could have been provided to the
21 Board by the Agency:
22 CONOCOPHILLIPS WOOD RIVER AMMONIA EFFLUENT
23 LEVELS
24 Year

0067

1 Maximum Monthly Average, mg/L
2 Daily Maximum,

3 mg/L
4 2003
5 2.0
6 15.2
7 2004
8 7.6
9 7.6
10 2005
11 5.8
12 10.6
13 2006
14 2.3
15 3.0
16 2007
17 4.2
18 4.2

19 From 2002 to 2007, the ConocoPhillips Wood
20 River Refinery has discharged an average 67
21 pounds of ammonia per day. As the intake
22 water is groundwater, this 67 pounds per day
23 can be considered a net discharge, as
24 compared to the Lemont Refinery net 43 pounds

0068

1 per day ammonia discharged. It would seem
2 that the Agency's use of this other refinery
3 as an example is totally consistent with the
4 Lemont Refinery's performance.
5 It is clear Conoco-Phillips does not meet a
6 3.0 mg/L monthly average or a 6.0 mg/L daily
7 maximum all the time. In fact, the results
8 look very similar to the Lemont Refinery's
9 performance. Simply comparing concentrations
10 discharged from petroleum refineries can be
11 misleading, as water conservation practices
12 vary. The more modern refineries like the
13 Lemont Refinery discharge less water per
14 barrel of crude processed than older
15 refineries.

16 By seeking relief from Section 304.122
17 ammonia standard, CITGO is subjecting a
18 portion of the Ship Canal to experience much
19 higher ammonia concentrations, 6.9 mg/L as a
20 monthly average and 10.61 mg/L as a daily
21 maximum.

22 This statement does not offer an accurate
23 representation of the relief sought. The
24 requested relief will result in lower ammonia

0069

1 concentrations in the Ship Canal than result
2 from the existed permitted levels, which the
3 Agency supported in the previous site
4 specific rule change. The Agency also seems
5 to imply that ZIDs and mixing zones are
6 inappropriate. Within the ZID, where a 10:1
7 dilution occurs within 7 seconds. Assuming
8 the Lemont Refinery is discharging at the
9 requested daily maximum limit of 10.61 mg/L,

10 the ammonia concentration at the edge of the
11 ZID will be 1.63 mg/L, and at the edge of the
12 mixing zone, the ammonia concentration will
13 be 0.91 mg/L. At the 7-day, 10-year low
14 flow, the increase in ammonia will be from
15 0.634 mg/L upstream to 0.701 mg/L once
16 complete mixing has occurred when the
17 refinery is discharging at its proposed daily
18 maximum 10.61 mg/L and its design average
19 flow. Again, all of these values are
20 reductions from the current permitted levels.
21 The Lemont Refinery is seeking an adjusted
22 standard from ammonia effluent limits that
23 were adopted by the Board solely because of
24 the elevated ammonia/low dissolved oxygen in

0070

1 the Illinois River over 36 years ago. No
2 other large water body in Illinois has
3 effluent ammonia standards. The conditions
4 that lead to these unique Illinois River
5 Basin effluent standards no longer exist
6 today.
7 The Ship Canal will thus have an area that is
8 effectively unavailable as habitat for
9 sensitive forms of aquatic life.
10 the Agency should identify which "sensitive
11 forms of aquatic life" it is referring to.
12 The Agency in its pre-filed testimony in
13 R08-09, described the Qualitative Habitat
14 Evaluation Index on the Ship Canal as
15 "generally below 22, which are to be expected
16 in waters with very poor to poor habitual
17 attributions" (R. Sulski, 2007, page 17,
18 emphasis added). If the habitat is
19 controlling the aquatic potential, it is
20 misleading to state sensitive forms would
21 enter into the turbulent ZID and mixing zone.
22 In Adjusted Standard AS96-10, the Board's
23 opinion noted that the Agency's opinion was
24 that the costs of installing additional

0071

1 cooling "may not be economically reasonable
2 when compared to the likelihood of no
3 improvement in the aquatic community of the
4 UIW."3 (AS96-10, Opinion and Order at page
5 7). The Agency's position in this ammonia
6 proceeding is inconsistent with the position
7 it has taken historically along the waterway
8 as well as its current position on the
9 limitations of habitat in the UAA
10 proceedings.
11 Adding higher ammonia discharge levels would
12 only further prevent attainment of dissolved
13 oxygen standard (emphasis added).
14 Again, the Agency is confusing the Lemont
15 Refinery's request, which is a reduction in
16 ammonia levels over the current permitted

17 levels. Attainment of the dissolved oxygen
18 standard on the Ship Canal will depend on the
19 elimination of CSO events, not on the Lemont
20 Refinery's minor ammonia contribution.

21 Cost Effectiveness

22 As presented in Exhibit 5, Figure 3, the
23 Lemont Refinery has achieved an average
24 annual total ammonia effluent level of 75

0072

1 pounds per day over the past decade while the
2 existing Site Specific Rule Change was in
3 effect. The ammonia removed from the Ship
4 Canal by the Lemont Refinery over this same
5 period has averaged 32 pounds per day, so the
6 net contribution has been 43 pounds per day.
7 Assuming that the lowest cost upgrade
8 identified in the Aware Report (February
9 2008) will remove the 43 pounds per day
10 contributed (the refinery becomes ammonia
11 neutral to the Ship Canal), the annualized
12 cost would be \$3,220,000, or a cost of \$205
13 per additional pound removed.

14 The Lemont Refinery would also increase its
15 carbon footprint from the additional energy
16 consumed with the add-on equipment, should
17 the adjusted standard be denied. The
18 operating horsepower for the added equipment
19 will be 144 HP. Assuming the additional
20 energy consumed is derived from coal, the
21 additional pounds per year of carbon dioxide
22 emitted will be 1,976,000. Or for every
23 additional pound of ammonia oxidized, 126
24 pounds of carbon dioxide will be emitted.

0073

1 Remember, that ammonia oxidation occurs
2 naturally within the receiving stream,
3 without carbon dioxide generation.
4 The \$205 per pound of ammonia removal for the
5 incremental 43 pounds per day can be compared
6 to the cost for ammonia removal at the
7 Calumet Water Reclamation Plant of
8 approximately \$3.00 per pound, and the
9 addition of five side-stream aeration systems
10 that provide sufficient oxygen to remove a
11 pound of ammonia at approximately \$10.00 per
12 pound.⁴ The above unit cost is 68-times
13 higher for the Lemont Refinery than the
14 ammonia removal costs required for the
15 Calumet Water Reclamation Plant, and is
16 clearly not cost effective.

17 Derivation of Effluent Limits

18 The Lemont Refinery is currently operating
19 under a site-specific rule change that
20 expires on December 31, 2008. The existing
21 limits include both load limits based on Best
22 Available Treatment under the federal
23 categorical limits and concentration limits.

24 The existing limits are as follows:

0074

1 Ammonia Concentration
2 Monthly Average
3 9.4 mg/L
4 Daily Maximum
5 26.0 mg/L
6 Using five years of effluent data from June
7 2002 to May 2007, and the U.S. EPA Technical
8 Support Document for Water Quality-based
9 Toxics Control (1985) procedure, at the 95th
10 percentile the calculated ammonia limits are
11 6.9 mg/L monthly average and 10.6 mg/L daily
12 maximum. As noted previously, these are
13 significant reductions from the current
14 limits, 27 percent on the monthly and 59
15 percent on the daily maximum. However,
16 Section 304.122(b) only applies to
17 dischargers that discharge more than an
18 average 100 pounds per day on a monthly
19 average, and 200 pounds per day on a daily
20 basis, and the Lemont Refinery is asking that
21 the above concentration limits only apply
22 when these mass limits are exceeded. This is
23 particularly important from a compliance
24 perspective. If nitrification is lost or

0075

1 inhibited, ammonia concentrations increase,
2 and there is minimal corrective action that
3 can be accomplished in the short term to
4 lower concentrations. However, the Lemont
5 Refinery does have the ability to limit the
6 volume of discharge for a period of time, and
7 could reduce its discharge rate during
8 periods when the nitrification process is
9 upset to stay under the mass limits. From an
10 environmental perspective, this is a good
11 approach to minimizing any increase in
12 ammonia in the Ship Canal, and allows for a
13 proactive method for refinery personnel to
14 respond to upsets without violating an
15 effluent limit.

16 Summary

17 The Lemont Refinery has consistently achieved
18 the Best Available Treatment ammonia limits
19 since 1987. The average net ammonia
20 discharged by the refinery to the Ship Canal
21 since 1999 has been 43 lbs/day, and in 2008
22 through June the refinery has removed 29
23 pounds per day from the Ship Canal, while
24 adding only 17 pounds per day.

0076

1 The site-specific relief is not required to
2 achieve the calculated BAT limits, but rather
3 for the unique Illinois River Basin
4 regulations that were based on river
5 conditions that existed in the early 1970s,

6 but no longer exist today. The Lemont
7 Refinery has been unable to consistently
8 achieve the ammonia effluent limits due to
9 the complex nature of petroleum refining as
10 well as the sensitive nature of the
11 nitrification process itself. The Lemont
12 Refinery has expended over \$45,000,000 since
13 1998, to attempt to further reduce effluent
14 ammonia levels. The increase in the
15 processing of heavier crude oils in 2005
16 clearly set back the refinery's progress.
17 However, the steady improvement since 2006
18 and the record low effluent ammonia levels
19 through the first six months of 2008 suggest
20 that the Lemont Refinery is close to
21 achieving the 3/6 mg/L limits, and a five
22 year period to fine tune and demonstrate
23 performance is reasonable. The environment
24 will benefit from the significant reductions

0077

1 in ammonia permitted to be discharge while
2 consumers may benefit from less expensive
3 petroleum products in Illinois and a reduced
4 carbon footprint associated with add-on
5 nitrification equipment at the Lemont
6 Refinery.
7 Given that the proposed effluent limits are
8 lower than the limits determined from the
9 water quality-based derivation, the requested
10 effluent limits will be protective of the
11 Ship Canal's water quality. The overall
12 declining ammonia loading on the Illinois
13 River System and the onset of nitrification
14 within the Ship Canal itself (due to higher
15 dissolved oxygen levels) have virtually
16 eliminated un-ionized ammonia exceedances
17 downstream of the Lemont Refinery. Dramatic
18 improvements in the dissolved oxygen level
19 within the Ship Canal have also occurred over
20 the past twenty years. These factors support
21 the Lemont Refinery's request for
22 site-specific relief, as no environmental
23 impacts from the requested relief have been
24 identified.

0078

1 JAMES HUFF,
2 called as a witness herein, having been first duly
3 sworn, was examined and testified as follows:

4 DIRECT EXAMINATION

5 BY MR. FORT: 09:25:02

6 Q. Mr. Huff, you've also filed prefiled
7 testimony here?

8 A. Yes, sir.

9 Q. And that document also has attached to
10 it resumes and calculations and exhibits; does it 09:25:08
11 not?

12 A. And data tables.

13 Q. And the exhibits and attachments to
14 your testimony are true, accurate and complete to
15 the best of your knowledge and belief?

09:25:24

16 A. Yes, sir.

17 CORRECTED TESTIMONY OF ROBERT M. STEIN

18 My name is Robert M. Stein and I am
19 affiliated with AWARE Environmental Inc.
20 (AEI). I have been evaluating the Citgo
21 Lemont Refinery's (Lemont Refinery)
22 wastewater treatment plant with regard to
23 achieving the State of Illinois ammonia
24 nitrogen discharge limitations for over 30

0079

1 years. A summary of the AWARE Environmental
2 Inc. Professional capabilities, as well as
3 the vitae for those persons participating in
4 this evaluation are attached and are
5 designated as follows: Description of AWARE
6 Environmental Inc. Exhibit 6 Robert M. Stein
7 Vitae Exhibit 7 George Tyrian Vitae Exhibit 8
8 I have specialized in the area of industrial
9 water pollution control and I have worked
10 with numerous industries with regard to
11 biological nitrification and nitrogen
12 control. I have consulted on over 10
13 refinery and 30 nitrogen control projects. A
14 detailed list of projects is included in the
15 attached vitae.

16 I have been a contributing author to one of
17 the standard texts in the environmental
18 engineering field, have been an adjunct
19 professor at the University of North
20 Carolina-Charlotte, I was appointed by the
21 North Carolina Environmental Management
22 Commission to serve on the Champion/Pigeon
23 River Water Quality Variance Review Committee
24 and I was awarded the TAPPI Roy F. Weston

0080

1 award for outstanding contributions in
2 environmental technology. I have authored
3 numerous articles on industrial environmental
4 control. A list of publications is included
5 with my vitae. Several of these were in the
6 area of nitrogen control.

7 AEI, in addition to extensive experience in
8 refinery and nitrogen removal systems in
9 general, has a detailed understanding of the
10 Lemont Refinery. The refinery produces
11 gasoline, a variety of other fuels, coke, and
12 solvents from crude oil. AEI personnel have
13 been working with the Lemont Refinery
14 treatment system for approximately thirty
15 (30) years.

16 Process wastewater and stormwater from the
17 refinery are treated in the refinery's
18 wastewater treatment facility. The
19 wastewater facility includes oil and solids

20 removal, flow equalization, clarification,
21 single-stage activated sludge treatment and
22 final polishing.
23 The Lemont Refinery has been unable to
24 consistently and reliably meet the State of

0081

1 Illinois effluent ammonia nitrogen
2 concentration standard of 3.0 mg/L. The
3 Illinois Pollution Control Board granted the
4 refinery a site specific rule change,
5 effective through December 31, 2008, which
6 allows the refinery to meet the U.S. EPA Best
7 Available Technology Economically Achievable
8 (BAT) effluent limitations. The refinery has
9 consistently achieved compliance with the
10 U.S. EPA BAT effluent limitations.
11 AWARE Environmental Inc. (AEI) of Charlotte,
12 North Carolina was retained by the Lemont
13 Refinery to evaluate current conditions and
14 potential alternatives for upgrading the
15 treatment system to meet a 3 mg/l ammonia
16 nitrogen limit. AEI conducted a conceptual
17 evaluation of the Lemont Refinery wastewater
18 treatment system, and the available
19 alternatives to achieve ammonia removal for a
20 refinery wastewater. The details of this
21 evaluation are presented in our report
22 entitled "Technical Review of Ammonia
23 Treatment at the Wastewater Treatment Plant -
24 Citgo Petroleum Corporation, Lemont

0082

1 Refinery," attached to this testimony as
2 Exhibit 9. The primary objectives of this
3 evaluation were to:
4 1. Determine if the present wastewater
5 treatment system is consistent with U.S. EPA
6 BAT criteria;
7 2. Determine if the wastewater treatment
8 system operating conditions are conducive to
9 biological nitrification; and
10 3. Evaluate alternative ammonia removal
11 technologies and the cost of those
12 technologies to determine if changes in the
13 present wastewater treatment system are
14 warranted as part of a program to achieve
15 compliance with the 3 mg/l ammonia nitrogen
16 criteria.
17 The results of this evaluation indicate that
18 Lemont Refinery has a wastewater treatment
19 system which exceeds BAT criteria and which
20 allows the refinery to comply with U.S. EPA
21 refinery discharge regulations. The long
22 term performance data has demonstrated that
23 the refinery wastewater treatment facility
24 has achieved compliance with the current mass

0083

1 based limitations for ammonia nitrogen

2 contained in the NPDES permit, but that the
3 refinery has not been able to consistently
4 meet a 3.0 mg/l ammonia nitrogen limit as per
5 the Illinois regulations.

6 A review of the wastewater treatment
7 technologies employed at the other Illinois
8 Refineries was conducted. These refineries
9 were Conoco-Phillips, Roxana, IL;
10 Exxon-Mobil, Joliet, IL; and Marathon,
11 Robinson, IL. The wastewater treatment
12 processes employed by these Refineries are
13 very similar to those utilized at the Lemont
14 Refinery.

15 A review of the activated sludge treatment
16 plant was performed with regard to factors
17 which control the ability of a biological
18 treatment facility to achieve nitrification.
19 These factors include food to microorganisms
20 ratio (F/M), sludge age, dissolved oxygen
21 concentration, temperature, pH, and
22 alkalinity. The review indicates that these
23 parameters have been maintained in the ranges
24 favorable to nitrification. However, in

0084

1 spite of this, the refinery treatment
2 facility has been unable to meet the 3.0 mg/l
3 ammonia nitrogen standard on a consistent
4 basis.

5 We found that Lemont Refinery has maintained
6 an ongoing optimization program and this
7 program has resulted in improved ammonia
8 nitrogen removal. The program has been
9 expanded to address changes in the petroleum
10 refinery industry. The refinery has spent
11 over \$45,000,000 over the last ten years on
12 capital projects related to ammonia control
13 and reduction.

14 As a result of changes in the crude quality,
15 Lemont refinery has experienced a five-fold
16 increase in wastewater treatment chemical
17 addition costs over the last 4 years. Lemont
18 refinery has and is continuing to conduct
19 research which addresses the environmental
20 impacts caused by crude quality fluctuations.
21 Crude quality fluctuations confirm AEI's
22 previous analysis which indicated that the
23 capability of the wastewater treatment system
24 is limited, in large part, due to the

0085

1 inherent variability of refinery wastewater.
2 There are a large number of treatment
3 technologies which can be utilized for
4 ammonia removal. These include biological
5 treatment technologies, land treatment,
6 wetlands polishing, and physical/chemical
7 treatment. As part of my review of treatment
8 alternatives for upgrade of the Lemont

9 Refinery wastewater treatment plant to
10 achieve increased ammonia removal I
11 considered our experience in design and
12 operation of nitrogen technologies along with
13 a detailed review of published data on
14 technologies for ammonia removal. The most
15 commonly used approach for ammonia nitrogen
16 removal is biological nitrification.
17 Biological nitrification is typically a two
18 step process as follows:
19 Nitrosomonas
20 $2 \text{ NH}_4 + 3 \text{ O}_2 \rightarrow 2 \text{ NO}_2^- + 4 \text{ H}^+ + 2 \text{ H}_2\text{O}$
21 Nitrobacter
22 $2 \text{ NO}_2^- + \text{ O}_2 \rightarrow 2 \text{ NO}_3^-$
23 Total Reaction
24 $\text{NH}_4^+ + 2 \text{ O}_2 \rightarrow \text{NO}_3^- + 2 \text{ H}^+ + \text{ H}_2\text{O}$

0086

1 It is in the biological nitrification process
2 where refineries have experienced problems in
3 providing consistent ammonia nitrogen
4 removal. This is because biological
5 nitrification is a very sensitive process.
6 The cell growth rate is much lower for the
7 ammonia nitrogen organisms (nitrifiers) than
8 for carbonaceous degradation (COD) organisms.
9 In a typical activated sludge aeration basin,
10 nitrifiers represent only 2-5% of the aeration
11 tank biomass. The nitrification growth rate
12 is more sensitive to temperature changes than
13 carbonaceous organism and nitrifiers are more
14 susceptible to chemicals discharges. This
15 can occur in a number of ways:
16 1. Inhibition - Nitrifiers continue to grow
17 but at a slower rate
18 2. Toxicity - Loss of nitrifiers
19 EPA has published a listing of organics and
20 metals which inhibit the organic activated
21 sludge process and which affect nitrification
22 (EPA-430/9-76-017a). This document indicates
23 there are significantly more compounds which
24 affect nitrification than carbonaceous

0087

1 organisms and where a compound affects both
2 it typically affects nitrifiers at a much
3 lower dosage (I.E. phenol affects
4 carbonaceous organisms at 200 mg/l and
5 nitrifiers at 4-10 mg/l).
6 Because of the sensitivity of the nitrifying
7 organisms in the degradation of refinery
8 wastewaters and the long term variability
9 which has occurred in achieving ammonia
10 removal at the Lemont Refinery, process
11 technologies considerations were based on
12 approaches which could minimize potential
13 upsets and provide the best mechanism for
14 biological nitrogen removal. This included
15 single stage activated sludge (an increase in

16 the activated sludge aeration basin size or
17 addition of a media to the existing aeration
18 basin to obtain additional biomass). Some of
19 the media applications include Kaldnes,
20 Linpor, Hydroxyl or Agar or the addition of
21 supplemental specialized bacteria to a single
22 stage basin. However, these alternatives
23 were rejected because of the sensitivity of
24 nitrifiers to the refinery wastewater. Since

0088

1 the existing treatment plant has been
2 experiencing problems with loss of
3 nitrification and the fixed media type
4 organisms are subject to sluffing, the
5 addition of fixed media or increased
6 retention time does not provide the best
7 alternative to minimize potential upsets.
8 An alternative approach could be providing a
9 fixed bed type system ahead of the activated
10 sludge system as a pretreatment. However,
11 this still presents a problem since the fixed
12 bed bacteria would be more sensitive to
13 upsets and would not do as good a job of
14 removing the carbonous materials. There is a
15 very high probability of sluffing of the
16 organisms which could upset the activated
17 sludge process.

18 In reviewing alternatives for upgrading a
19 single activated sludge system, we felt that
20 the two most promising alternatives were a
21 single stage activated sludge with a powered
22 activated carbon supplement or a single stage
23 activated sludge membrane bioreactor. The
24 powered activated carbon supplement includes

0089

1 the advantage of the plastic type media in
2 that it provides a location where additional
3 bacteria can grow however the powdered
4 activated carbon also adsorbs materials that
5 may be toxic or inhibitory to the nitrifying
6 organisms. This process allows concentration
7 of trace nutrients at the carbon surface and
8 provides bulk addition to improve sludge
9 settling properties.

10 The membrane bioreactor technology is one of
11 the newest approaches for improving
12 biological nitrification. With the membrane
13 there can be improved solids liquids
14 separation and the treatment plant is able to
15 operate at significantly higher MLSS levels
16 than in a conventional treatment plant
17 (typically twice the normal MLSS levels).

18 Specifically this allows:

- 19 1) The retention time of the biomass can be
20 increased to create favorable conditions for
21 normal growth of the nitrifying organisms;
- 22 2) Better and more reliable effluent quality

23 as compared to a conventional processes; and
24 3) Easier control and operation of the

0090

1 system since the system would not longer need
2 a secondary clarifier.
3 In addition to considering a single stage
4 system we also considered two stage
5 biological treatment. In a two stage
6 process, carbonaceous removal is achieved in
7 the first stage. This is normally an
8 activated sludge process. The first stage
9 reduces the concentration of toxic and
10 inhibitory materials. There are two basic
11 second stage alternatives. One is to have a
12 2nd stage activated sludge system and the
13 other is use of a fixed media system for the
14 2nd stage. The reason for selecting a fixed
15 media system for the 2nd stage is that the
16 nitrifying organisms tend to grow slower than
17 carbonous organisms, they do not settle as
18 well and therefore, if the inhibitory or
19 toxic materials can be reduced in the 1st
20 stage than a 2nd stage fixed film system
21 provides a very good mechanism for biological
22 treatment. The poor settling organisms will
23 attach to the media.
24 Based on the analysis of all alternatives,

0091

1 four of the most viable alternatives were
2 selected for preliminary process design and
3 budgetary cost estimates. The four
4 alternatives selected include powdered
5 activated carbon addition (PACT), a two stage
6 activated sludge fixed media biological
7 treatment, membrane bioreactors, and
8 breakpoint chlorination. Addition of a fixed
9 media biological reactor would be the most
10 cost-effective alternative. The fixed media
11 system would utilize a rotating biological
12 contractor (RBC) and would have an estimated
13 capital cost of \$13,500,000 and an estimated
14 annual operating cost of \$1,220,000. The
15 estimated total annualized cost for the
16 addition of the fixed media reactor system
17 over a ten (10) year period at 8 percent
18 interest is \$3,220,000/year.
19 Even with the ammonia removal upgrades, the
20 ability of the treatment system to
21 consistently meet the 3.0 mg/l ammonia
22 nitrogen standard is uncertain. Based on the
23 significant cost of upgrading the system, and
24 the uncertainty that the upgraded system

0092

1 would achieve consistent compliance with the
2 3.0 mg/l ammonia nitrogen standard, upgrading
3 the treatment system with additional
4 treatment technologies for ammonia removal is

5 not justified.
6 Our findings indicate that the Lemont
7 refinery has an approach which is properly
8 directed to improving treatment plant
9 performance, particularly as it relates to
10 ammonia removal. We recommend that Lemont
11 Refinery continue its ongoing research
12 studies and projects designed to optimize the
13 existing wastewater treatment system. These
14 efforts should be directed toward obtaining
15 the maximum possible ammonia removal on a
16 consistent basis. Continued development of
17 operational data under the varying conditions
18 inherent with refinery wastes will help to
19 improve the performance of the system, and
20 will allow the maximum ammonia removal
21 capability of the system to be achieved.
22 In conjunction with the preparation of
23 testimony I received and reviewed a copy of
24 the June 20, 2008 document entitled

0093

1 "Recommendation of the Illinois Environmental
2 Protection Agency" related to the Lemont
3 Refinery ammonia standard request. I offer
4 the following comments to information
5 contained in that document:
6 1. Item #13 on Page 5. In this section it
7 is indicated that many expenditures which
8 were credited as improvements to the
9 treatment plant were not directly related to
10 ammonia nitrogen. I feel that this is not
11 true since many of the items noted were
12 implemented to improve the overall treatment
13 plant performance and the overall treatment
14 plant performance improvements allowed the
15 treatment plant to provide increased
16 biological nitrification. For example, gas
17 floatation pretreats and removes oils and
18 solids prior to the activated sludge system.
19 Oils can inhibit nitrification and the lower
20 levels of these materials improves biological
21 nitrification. In addition, the cost of the
22 Purge treatment unit "PTU", installed as part
23 of the FCC consent decree, were largely
24 caused by the need to consistently provide

0094

1 ammonia nitrogen removal. Before
2 installation of the FCC unit, the Refinery
3 was far below BAT treatment standards. The
4 PTU wastewater treatment processes would
5 likely not have been needed had the ammonia
6 rule - or the ammonia site specific rule -
7 not been in effect.
8 2. Item #15 on Page 7. There is a
9 discussion that when the board adopted the
10 provisions of the ammonia nitrogen standard
11 there was extensive testimony as to the

12 availability of methods for reducing ammonia
13 in the effluent and it was determined that
14 nitrification can be satisfactory
15 accomplished for a reasonable price by a
16 second stage of biological treatment. It
17 indicated that the evidence is clear that for
18 too long, oxygen demand exerted by ammonia in
19 DOMESTIC waste has been overlooked.
20 We feel that there is adequate demonstration
21 that domestic wastewater treatment plants can
22 achieve biological nitrification but this is
23 not the case for the treatment of refinery
24 wastewaters. Two documents which justify

0095

1 this finding are the "Development Document
2 for Effluent Limitation Guidelines in New
3 Source Performance Standards for the
4 Petroleum Refinery Point Source Category",
5 April 1974, developed by the US Environmental
6 Protection Agency and the "Develop Document
7 for Effluent Guidelines New Source
8 Performance Standards and Pretreatment
9 Standards for the Petroleum Refinery Point
10 Source Category", October 1982, developed by
11 the effluent guidelines division of the US
12 Environmental Protection Agency. In both of
13 these documents, there is clear indication
14 that the petroleum refinery industry does not
15 have the technology for economically
16 achieving a 3 mg/l effluent standard on a
17 consistent basis. In 1974, the EPA data
18 showed that an activated sludge system for an
19 petroleum refinery can expect to produce an
20 effluent ammonia of 1 to 100 mg/l and in the
21 1982 development document the EPA indicated
22 that for direct dischargers in the petroleum
23 refinery industry (Table 6-1) that the
24 current BPT for ammonia nitrogen is 6.8 mg/l.

0096

1 These data indicate that although the board
2 may have had extensive testimony on methods
3 of removing ammonia nitrogen in domestic
4 effluents the technology was fundamentally
5 different for ammonia nitrogen in the
6 refining industry.
7 3. Item #15 on Page 7. It is noted that
8 Citgo is the only refinery discharging to the
9 Ship Canal that has yet to meet the ammonia
10 nitrogen standard in the Illinois
11 administrative code. I am not aware of any
12 other refineries that discharge to the Ship
13 Canal.
14 4. Items #17 and 18 on Page 8. The Agency
15 quotes an excerpt from a board decision in
16 1972 out of context. The quote would appear
17 to have the board as specifically stating
18 that nitrification can be satisfactory

19 accomplished at a reasonable price. We
20 question the use of reasonable price for
21 refineries in light of the specific nitrogen
22 reduction which is proposed to be achieved.
23 Table 3-10 of the AWARE report (Exhibit 9)
24 shows that the average effluent ammonia from

0097

1 January 2006 through October 2007 was 122 lbs
2 NH₃-N/day. At an average flow of 7.13 MGD
3 and at a 3 mg/l ammonia nitrogen limit, the
4 refinery would be allowed to discharge 178
5 lbs NH₃-N/day. Therefore, the long term
6 ammonia discharge is less than the projected
7 limit. The technical and economic
8 justification to spend an annual cost in
9 excess of 3,000,000 to achieve very little
10 addition nitrogen removal and a level that is
11 not expected to consistently achieve the 3
12 mg/l standard is questionable.

13 5. Item #19 on Page 9. This notes that
14 Citgo is the only Illinois refinery not
15 meeting the ammonia limit. Based on a review
16 of the available NPDES data, the Conoco
17 Philips Refinery is only in compliance with
18 the 3 mg/l limit approximately 90% of the
19 time and the Exxon Mobil Refinery has been in
20 compliance only since 2005.

21 6. Item #20 on Page 9. The report questions
22 if the refinery has adequate retention time
23 to comply with the effluent standards. It
24 should be noted that the retention time at

0098

1 the Conoco Philips is 1.31 days and that
2 refinery, as previously noted, has only been
3 in compliance approximately 90% of the time.
4 The F/M as noted in the AEI report at the
5 Citgo Refinery is adequate for biological
6 nitrification and on a long term basis
7 achieves a very low effluent ammonia
8 concentration. One item noted in the EPA
9 development document related to refineries
10 are "the effluent from a properly designed
11 and operated treatment plant changes
12 continually due to the variety of factors.
13 Changes in production mix, production rate,
14 and reaction chemistry influence the
15 composition of raw wasteload and therefore,
16 its treatability. Changes in biological
17 factors influence the efficiency of the
18 treatment process". Therefore, we feel that
19 there are a number of factors which effect
20 the performance of a refinery treatment plant
21 to achieve nitrification and that these have
22 a direct effect on the ability of the
23 treatment plant to consistently achieve
24 nitrification.

0099

1 7. Item #20 on Page 10. It was noted that
2 Citgo did not consider additional aeration
3 basin or additional clarifier to provide
4 longer detention time. It should be noted in
5 the AEI report (in Table 4-6 of Exhibit 9)
6 that the overflow rate in the clarification
7 system is lower than in the Exxon Mobil and
8 Conoco Philips refineries. Therefore
9 additional clarification would not
10 necessarily make any significant improvement.
11 We looked at additional detention time in
12 that one of the processes selected (2-stage
13 biological system where we used a fixed film
14 system as the second stage). This provides
15 additional detention time and also provides
16 what we feel is one of the best cases for
17 providing good treatment in that a 2-stage
18 system provides reduction of toxic and
19 inhibitory materials in the 1st stage and a
20 2nd stage a fixed film type process provides
21 a very good media for growth of nitrifying
22 organisms.

23 8. Item #24 on Page 11. The ammonia
24 concentrations in the permit should not

0100

1 affect the long term average ammonia
2 discharge. As previously noted the long term
3 ammonia discharge from the refinery in
4 2006-2007 was 122 lbs/day. This is actually
5 significantly less on a long term basis than
6 the proposed permitting levels. Therefore,
7 we do not feel that there is any significant
8 additional effect on aquatic life. This also
9 applies to Item 25 on Page 12 which questions
10 the additional ammonia effecting DO in the
11 Ship Canal since on a long term average the
12 ammonia discharge is less than would be
13 permitted under the 3 mg/l regulation.

14 9. Item #37 on Page 16. The other
15 refineries have not been able to consistently
16 achieve the 3 mg/l level. We disagreed, as
17 previously stated, that the additional
18 ammonia removal will be cost effective.
19 I will now summarize our findings which have
20 resulted in these conclusions:

21 1. COMPARISON OF LEMONT REFINERY WITH U.S.
22 EPA BAT TECHNOLOGY

23 a) The U.S. EPA has developed a model plant
24 for sour water strippers. The Lemont

0101

1 Refinery has maintained an on-going program
2 with the objective of improving stripper
3 performance. The sour water stripper data
4 from the last ten years shows that ammonia
5 removal efficiencies have been observed in
6 excess of 96.8 percent, and monthly average
7 efficiencies have been observed in excess of

8 99 percent. This type of performance is
9 indicative of the facility's diligent program
10 of improving performance. This represents
11 performance well exceeding the U.S. EPA model
12 refinery objective and continues to show
13 ongoing improvement.

14 b) The U.S. EPA developed a BAT model for a
15 refinery wastewater treatment system. Our
16 analysis of the Lemont Refinery wastewater
17 treatment system indicates that it exceeds
18 the BAT technology for refinery wastewater
19 treatment as presented in the 1982 U.S. EPA
20 "Development Document". The BAT criteria
21 used as the basis for the U.S. EPA effluent
22 limitations guidelines are compared with the
23 refinery wastewater treatment system in Table
24 1. As shown in Table 1 the refinery

0102

1 treatment system contains all of the BAT
2 components outlined in the U.S. EPA. In
3 addition to complying with the U.S. EPA model
4 technology, the facility has continually made
5 improvements and upgrades to its wastewater
6 management program to reduce effluent ammonia
7 and improve the overall performance of the
8 treatment system. Based on the continued
9 improvement in effluent quality it appears
10 that these improvements and upgrades have
11 been successful.

12 c) We have found that the Refinery
13 wastewater treatment system performance is
14 compliant with the U.S. EPA BAT effluent
15 limits for ammonia. The current NPDES
16 ammonia limits are 1005.73 lbs/day average
17 and 2212.65 lbs/day maximum based upon
18 updated production data. An evaluation of
19 the data from January 2006 through October
20 2007 shows that the effluent ammonia has
21 consistently been less than BAT levels with
22 an average ammonia nitrogen discharge over
23 this period of 122 lbs/day. The refinery
24 produces a better quality effluent ammonia

0103

1 and the U.S. EPA BAT ammonia effluent limits
2 are achieved 100 percent of the time, even
3 under extreme and adverse conditions.

4 2) ANALYSIS OF TREATMENT PROGRAM
5 A number of parameters have been identified
6 which affect biological nitrification. These
7 parameters are: F/M (food to mass ratio);
8 sludge age, aeration basin pH, aeration basin
9 temperature; and aeration basin dissolved
10 oxygen concentration.

11 Table 2 presents an analysis of normal
12 requirements for nitrification and the
13 operating levels at the Lemont Refinery. As
14 can be noted, the Lemont Refinery has

15 consistently provided equal or better
16 capabilities.
17 TABLE 1
18 COMPARISON OF BAT GUIDELINES WITH LEMONT
19 REFINERY'S
20 WASTEWATER TREATMENT SYSTEM
21 BAT Guidelines
22 Lemont Refinery System
23 Sour water strippers
24 Sour water strippers provide in excess 96%

0104

1 average ammonia removal efficiency
2 Flow equalization
3 Two (2) 4.6 MG process wastewater storage
4 tanks providing approximately 4.2 day
5 equalization capacity in addition to a 52 MG
6 stormwater capacity which provide 14 days
7 equalization and a 0.25 MG equalization tank
8 Initial oil and solids removal
9 CPI separators
10 Additional oil and solids removal in the two
11 4.6 MG process wastewater storage tanks
12 Additional oil and solids removal
13 100 ft diameter primary clarifier with
14 polymer addition
15 Induced gas flotation
16 Biological treatment
17 Single-stage activated sludge system
18 Filtration or other final polishing
19 16 MG final polishing pond

20 TABLE 2
21 TYPICAL OPERATING RANGES FOR NITRIFICATION
22 Parameter
23 Optimum Range
24 Lemont Refinery

0105

1 Operation(2)
2 F/M, lb BOD5/lb MLVSS-day
3 Less than 0.3
4 0.056 - 0.287(3)
5 Sludge Age, days
6 > 10
7 13.1 - > 100
8 D.O., mg/L
9 2.0(1)
10 3.3 - 7.0
11 pH
12 7.2 - 9.0
13 7.0 - 8.2
14 Temperature, °F
15 68 - 100
16 76 - 97
17 NOTES: (1) Average D.O. should be > 2.0 mg/L.
18 Minimum D.O. should be > 1.5 mg/L.
19 (2) Based on monthly average data.
20 (3) F/M exceeded this range in June and
21 July 1994. Overall average F/M over

22 operating period is approximately 0.150
23 lb/lb-day.
24 3)ANALYSIS OF TECHNOLOGIES UTILIZED AT

0106

1 ILLINOIS REFINERIES

2 In conjunction with the review of alternative
3 technologies to upgrade the Lemont Refinery,
4 a review of the treatment technologies in
5 place at other Illinois refineries was
6 conducted. The refineries included:
7 Conoco-Phillips Roxana, IL
8 Exxon-Mobil Joliet, IL
9 Marathon Robinson, IL

10 A summary of this analysis is presented in
11 Table 3.

12 This analysis indicated that the treatment
13 technologies at all the Illinois refineries
14 are very similar. All have preliminary oil
15 separation followed by an additional
16 oil-water separator using a gas flotation
17 process. The biological treatment process is
18 activated sludge. The overflow rates on the
19 secondary clarifiers are similar. The only
20 difference in the treatment systems appears
21 to be the activated sludge retention time.
22 The Conoco-Phillips and Marathon refineries
23 have a longer retention time than the Lemont
24 Refinery. The Exxon-Mobil and Lemont

0107

1 Refinery have similar activated sludge
2 retention times. A review of the effluent
3 data shows that the Conoco-Phillips Refinery
4 has not been in consistent compliance with
5 the 3 mg/l ammonia standard. The Exxon-Mobil
6 Refinery exceeded the 3 mg/l limit prior to
7 2005.

8 TABLE 3

9 COMPARISON OF WASTEWATER TREATMENT AT
10 ILLINOIS REFINERIES

11 AEI JOB NO. N356-01

12 Refinery

13 System

14 Conoco

15 Phillips

16 Exxon

17 Mobil

18 Lemont

19 Marathon

20 Initial Oil and Solids Removal

21 Oil/Water Separator

22 API Separator

23 Two-4.6 MG Process Separation Tanks

24 API Separator

0108

1 Additional Oil and Solids Removal

2 Dissolved Nitrogen Flotation

3 Air Flotation

4 Induced Gas Flotation
5 Dissolved Nitrogen Flotation
6 Biological Treatment
7 Activated sludge with 1.31 days detention
8 time and 450 gpd/ft² clarifier overflow
9 Activated sludge with 10.9 hrs detention time
10 (upgrading to 19.4 hrs). Clarifier overflow
11 392 gpd/ft²
12 Activated sludge with 7.7 hrs detention time
13 and 382 gpd/ft² clarifier overflow
14 Activated sludge with 1.54 days detention
15 time and 227 gpd/ft² clarifier overflow
16 Tertiary Treatment
17 Polishing ponds 5.4 mg
18 Polishing pond 4.9 mg
19 Polishing in treated water basin (polishing
20 pond) 16 mg
21 Final filtration
22 4) ADDITIONAL TECHNOLOGIES FOR THE REMOVAL OF
23 AMMONIA
24 The AEI analysis of the Lemont Refinery

0109

1 treatment facility indicated that the
2 refinery has been unable to provide
3 consistent biological nitrification.
4 Consequently alternative treatment
5 technologies or variations of the biological
6 treatment technology were examined to
7 determine the feasibility of achieving the
8 State of Illinois ammonia limitations of 3
9 mg/L. The alternative technologies which
10 were evaluated included:
11 1. Biological Treatment
12 Technologies/Adaptations
13 a. Single-stage activated sludge.
14 b. Single-stage activated sludge with the
15 supplement of specialized bacteria.
16 c. Single-stage activated sludge with a
17 powdered activated carbon supplement.
18 d. Single-stage activated sludge membrane
19 bioreactor.
20 e. Two-stage activated sludge.
21 f. Two-stage biological treatment using
22 activated sludge for the first stage and a
23 fixed media system for the second stage.
24 2. Land Treatment

0110

1 3. Wetlands Polishing
2 4. Physical - Chemical Technologies
3 a. Ion exchange.
4 b. Air stripping.
5 c. Steam stripping.
6 d. Breakpoint chlorination.
7 Based on a review of available literature,
8 previous studies on Lemont Refinery
9 wastewater, and our personal experience with
10 similar wastewaters, this list of

11 technologies was reduced to the four with the
12 greatest potential for achieving the Illinois
13 3.0 mg/l ammonia nitrogen standard on a
14 consistent basis. The four technologies
15 selected for consideration at Lemont Refinery
16 are:

- 17 1. Activated sludge with powdered activated
- 18 carbon addition (PACT);
- 19 2. Activated sludge with a fixed media
- 20 system;
- 21 3. Activated sludge with membrane
- 22 bioreactor; and
- 23 4. Activated sludge with breakpoint
- 24 chlorination and dechlorination.

0111

1 Each technology was subjected to a rigorous
2 and thorough evaluation to evaluate its
3 potential for achieving the objective
4 mentioned above.
5 Our analysis indicated that the least
6 expensive approach for compliance was a
7 second stage fixed media biological treatment
8 unit. The annualized cost for the fixed
9 media system over 10 years at percent
10 interest is \$3,220,000.

11 Additional ammonia removal may be achievable
12 by upgrading the treatment plant with
13 additional treatment steps such as a fixed
14 media biological treatment unit. However,
15 this would be at significant cost, and it is
16 uncertain that the upgraded system would
17 achieve consistent compliance with the 3 mg/L
18 ammonia nitrogen standard. Therefore,
19 upgrading the treatment system with
20 additional treatment technologies for ammonia
21 removal is not justified at this time.

22 SUMMARY

23 In summary, an analysis of the Lemont
24 Refinery wastewater collection and treatment

0112

1 system was conducted to determine if the
2 system continues to be a BAT facility. The
3 results of this analysis indicate that the
4 refinery has a state-of-the-art wastewater
5 treatment system which exceeds BAT criteria
6 and allows compliance with all U.S. EPA
7 refinery discharge regulations and with the
8 current NPDES permit for the facility. The
9 wastewater treatment system has been operated
10 under conditions which are optimum to achieve
11 biological nitrification. There have been
12 significant changes in crude supply and the
13 refinery is processing heavier crudes, the
14 wastewater treatment program has been
15 diligent and has continued to provide
16 excellent performance. However, the system
17 has been unable to consistently achieve

18 biological nitrification. The data has
19 demonstrated that the wastewater treatment
20 system is not able to consistently provide
21 biological nitrification to meet the 3 mg/L
22 ammonia nitrogen standard as required in the
23 Illinois regulations.
24 The Lemont Refinery has continued its program

0113

1 to optimize its treatment system. This
2 appears to be the proper direction for
3 improving wastewater treatment performance.
4 Alternative add-on, end-of-pipe
5 treatment technology has been evaluated and
6 will have an annualized cost of \$3,220,000.
7 There is no guarantee that installing this
8 technology will result in compliance with the
9 3 mg/L ammonia nitrogen limitation.
10 Therefore, we recommend that Lemont Refinery
11 continue its ongoing wastewater treatment
12 improvement programs. These efforts should
13 be directed toward obtaining the maximum
14 possible ammonia removal on a consistent
15 basis. Continued development of operational
16 data under the varying conditions inherent
17 with refinery wastes will help to improve the
18 performance of the system, and will allow the
19 maximum ammonia removal capability of the
20 system to be achieved.

21 ROBERT STEIN,
22 called as a witness herein, having been first duly
23 sworn, was examined and testified as follows:

24

0114

1 DIRECT EXAMINATION
2 BY MR. FORT:
3 Q. Mr. Stein, same questions. You had
4 filed prefiled testimony in this matter; correct?
5 A. Yes. 09:25:31
6 Q. And we found that there was a typo or
7 dropped words in your testimony; correct?
8 A. Yes.
9 Q. And we now have corrected testimony
10 for you; correct? 09:25:39
11 A. Yes, that's right.
12 Q. And the corrected testimony also
13 relies upon the same exhibits that you had in your
14 prefiled testimony?
15 A. Yes, it does. 09:25:46
16 Q. And is that information all true,
17 accurate and complete to the best of your knowledge
18 and belief?
19 A. Yes, it is.
20 MR. FORT: We have two other exhibits 09:25:58
21 to add. These are probably more in the
22 nature of -- off the record.
23 (WHEREUPON, discussion was had
24 off the record.)

0115

1 THE HEARING OFFICER: We are back on
2 the record. And Mr. Teshler is going to read
3 the exhibits into the record, so it won't be
4 too confusing down the road.

5 MR. TESHER: We have the three 09:31:36
6 prefiled testimonies on Exhibit 1 in this
7 document here (indicating). This is
8 Exhibit 2 here (indicating).

9 Exhibit 3 is in three parts, due
10 to size, it's right here (indicating.) 09:31:49
11 Exhibits 4 through 8 are in this document
12 here (indicating).

13 Exhibit 9 is here (indicating).
14 And then, newly filed today, we have
15 Exhibit 10, the corrected testimony of 09:32:00
16 Bob Stein. Exhibit 11 (indicating), this is
17 a provisional variance from 2005.

18 And Exhibit 12 (indicating), this
19 is the final order and the first and second
20 notice from the 1998 rulemaking that's 09:32:14
21 R98-14.

22 THE HEARING OFFICER: All right.
23 Thank you, Mr. Teshler.

24 Mr. Boltz, any objection?

0116

1 MR. BOLTZ: No objection, Your Honor.

2 THE HEARING OFFICER: These are
3 entered into evidence.
4 (WHEREUPON, said documents,
5 previously marked Exhibit 09:32:38
6 Nos. 1-12, for identification, were
7 offered and received in evidence.)

8 MR. BOLTZ: Your Honor, one point of
9 clarification, if I may. At some point
10 within their testimony, various individuals 09:32:46
11 have generally referred on the Agency not
12 meeting necessarily with Citgo, with the
13 petitioner, during the course of the
14 proceedings. The Agency does generally
15 object on the basis of relevancy on that 09:33:00
16 issue --

17 THE HEARING OFFICER: Okay. Well --

18 MR. BOLTZ: -- for your notation.

19 THE HEARING OFFICER: The Board will
20 so note your observation. 09:33:08

21 Mr. Fort, how do you want to...

22 MR. FORT: I have a couple of
23 questions for each of the witnesses --

24 THE HEARING OFFICER: Okay.

0117

1 MR. FORT: -- and then the Agency or
2 the Board or whomever can go ahead.

3 THE HEARING OFFICER: Go ahead,
4 Mr. Fort. Thank you.

5 DIRECT EXAMINATION 09:33:24

6 BY MR. FORT:

7 Q. Ms. Postel, we've marked as an
8 exhibit, I think it's No. 11, the provisional
9 variance from late 2004.
10 Were you involved in that 09:33:33
11 proceeding?
12 A. Yes.
13 Q. Can you describe to the Board what was
14 going on, why that application was made?
15 A. We had a process upset and we lost 09:33:39
16 nitrification in our wastewater treatment plant. We
17 didn't feel that we would be able to meet our
18 permanent limits.
19 So we worked with the Agency, and
20 filed a provisional variance for ammonia. And then, 09:34:00
21 upon receiving a request, we detailed, you know,
22 what the operational issue was and sent that to the
23 Agency. And the provisional variance was granted.
24 Q. And those kinds of conditions happen
0118
1 other times that you don't even seek a provisional
2 variance?
3 MR. BOLTZ: Objection. Leading.
4 THE HEARING OFFICER: Overruled.
5 BY THE WITNESS: 09:34:25
6 A. Correct.
7 THE HEARING OFFICER: You may answer.
8 BY THE WITNESS:
9 A. Correct.
10 THE HEARING OFFICER: We have to keep 09:34:31
11 our voices up. We don't have the mics on.
12 Maybe at 10:00 we will. Thank you.
13 BY MR. FORT:
14 Q. And to the extent there are upsets or
15 other variations, where might we find the data that 09:34:47
16 would reflect that?
17 A. It would be in Bob and in Jim's data
18 tables, where we would see the ammonia spikes and --
19 indicating that we were having operational upsets.
20 Q. Has the refinery had upsets from time 09:35:04
21 to time over the past ten years?
22 A. Yes.
23 Q. How consistently is the refinery able
24 to nitrify?
0119
1 A. If we don't have operational upsets,
2 we can consistently operate the ammonia, you know,
3 less than two parts per million on a routine basis.
4 Q. What kind of things is the refinery
5 doing in the last 12, 18 months or so in order to 09:35:31
6 improve its nitrification?
7 A. We began segregating the desalter
8 water from other process wastewaters, we
9 continuously removed solids from the process water
10 tanks, we now do MEA -- well, we're doing amine 09:35:50
11 management through operational checks. We have
12 added an antifoam to the MEA system, which reduces
13 the carryover potential for amine into the

14 wastewater treatment system.
15 Q. These are ongoing -- 09:36:18
16 MS. LIU: May I interject? Would you
17 define MEA, please?
18 MS. POSTEL: Monoethylene amine.
19 MS. LIU: Thank you.
20 BY MR. FORT: 09:36:22
21 Q. What is MEA?
22 A. It's used to scrub H2S out of the
23 refinery gases and waters.
24 THE HEARING OFFICER: Keep our voices
0120
1 up, I'm sorry.
2 BY MR. FORT:
3 Q. And even though you've been doing all
4 these things, do you feel confident that the
5 refinery could meet the three milligram per liter, 09:36:44
6 six milligram per liter standard on a continuous
7 basis?
8 A. No, I do not.
9 MR. FORT: Can we enter her testimony
10 as if read? 09:36:57
11 THE HEARING OFFICER: Sure. I can do
12 that.
13 For the record, her testimony is
14 entered as if read into evidence. Was that
15 exhibit -- well, it's the prefiled testimony. 09:37:07
16 Exhibit 1, is it?
17 MR. FORT: Well, Exhibit 1 is actually
18 the answer to the Board's questions or the
19 Hearing Officer's questions. Her prefiled
20 testimony really is a separate testimony that 09:37:22
21 we'd like to have entered as if read.
22 THE HEARING OFFICER: So I don't have
23 that up here?
24 MR. TESHER: That first document.
0121
1 THE HEARING OFFICER: Yes.
2 MR. TESHER: On the back of it.
3 THE HEARING OFFICER: Mr. Teshler, this
4 is exhibit -- it's a little confusing. It's
5 a little out of my -- the way I like to do 09:37:52
6 things.
7 MR. TESHER: The prefiled testimony is
8 the prefiled testimony. And then the
9 exhibits are to the prefiled testimony.
10 So this is just her testimony at 09:38:00
11 the front, and then behind it you have Jim's
12 and Bob's testimony. The prefiled testimony
13 as prefiled.
14 THE HEARING OFFICER: Okay. So we're
15 marking this as Exhibit 1. I don't 09:38:16
16 understand -- I would like to get all the
17 prefiled testimony as an exhibit.
18 MR. TESHER: That's not how we had it
19 numbered.
20 THE HEARING OFFICER: Yes. 09:38:26

21 MR. TESHER: We didn't --
22 THE HEARING OFFICER: It's foreign to
23 me.
24 MR. BOLTZ: It's the only way we can
0122 appropriately refer to it.
1 THE HEARING OFFICER: Yes.
2 MR. TESHER: Why don't we call that A?
3 MR. FORT: Well, how do you want to do
4 it? I think there's only one -- 09:38:38
5 THE HEARING OFFICER: Tell me,
6 Mr. Fort. Exhibit -- right now --
7 MR. FORT: Why don't we go off the
8 record.
9 THE HEARING OFFICER: Let's go off the 09:38:48
10 record, Sharon.
11 (WHEREUPON, discussion was had
12 off the record.)
13 (WHEREUPON, certain documents were
14 marked Petitioner's Exhibit
15 Nos. 13-15, for identification, as
16 of 8/20/08.)
17 THE HEARING OFFICER: We're back on
18 the record.
19 What we're going to do is mark 09:41:54
20 Ms. Postal's prefiled testimony as
21 Exhibit 13, Mr. Huff's prefiled testimony as
22 Exhibit 14, and Mr. Stein's prefiled
23 testimony as Exhibit 15. But he did file a
24 corrected prefiled testimony and that is
0123 marked, I believe, as Exhibit 10.
1 MR. TESHER: That's correct.
2 THE HEARING OFFICER: All right.
3 Thanks for your patience. 09:42:18
4 All right. Mr. Fort, I think
5 you're still on --
6 MR. FORT: Thank you, Mr. Hearing
7 Officer, for getting this record in order.
8 BY MR. FORT: 09:42:30
9 Q. Mr. Huff, can you elaborate --
10 MR. FORT: Now, we also have
11 Mr. Huff's testimony as prefiled, as if read?
12 THE HEARING OFFICER: Correct.
13 MR. FORT: I'm trying to picture in my 09:42:41
14 head how the flow is going to look.
15 MR. BOLTZ: Well, maybe we should slow
16 down here. Do we want to go through each
17 witness one at a time, have a direct, have a
18 cross and then go to the next? Or -- and 09:42:52
19 whatever pleases, Your Honor.
20 THE HEARING OFFICER: Well, what's
21 going to happen, I think -- because our
22 technical personnel will probably ask a
23 question. Usually it's kind of a tag team,
0124 like, Ms. Postal won't know the answer,
1
2

3 Mr. Stein may or Mr. Huff, so...
4 MR. BOLTZ: Sure.
5 MR. FORT: From our standpoint -- at 09:43:17
6 least it will be easier if, as the Hearing
7 Officer has said, because the answer to a
8 question might be another witness. So by
9 doing it as a panel, we get substantive
10 answers flowing together in response to a 09:43:30
11 question.
12 THE HEARING OFFICER: I agree.
13 MR. RAO: Especially with Mr. Huff and
14 Mr. Stein, if there's overlap in their...
15 MR. BOLTZ: I'm sorry, I'm just 09:43:41
16 wondering -- I mean, are we evaluating each
17 witness' knowledge or Citgo as a party? Do
18 you see what I'm saying? That's my only
19 concern.
20 THE HEARING OFFICER: Uh-huh. 09:43:52
21 MR. BOLTZ: But however --
22 THE HEARING OFFICER: Well, I mean,
23 you'll be able to read from the record who
24 says what.
0125
1 MR. BOLTZ: Okay.
2 THE HEARING OFFICER: And that's the
3 way I -- just the standards usually go. It's
4 more of an informational thing.
5 MR. BOLTZ: Well, that's fine. 09:44:04
6 THE HEARING OFFICER: State your
7 objection, if need be.
8 R. BOLTZ: Fine.
9 MR. RAO: And we'll let the Agency go
10 first. Hopefully you'll ask all their 09:44:11
11 questions.
12 THE HEARING OFFICER: Mr. Fort?
13 MR. FORT: So we are going to put in
14 the record now -- Ms. Postal's testimony will
15 appear in the transcript as if read. And 09:44:29
16 then Mr. Huff's.
17 And should I ask a couple
18 clarifying questions for Mr. Huff now before
19 we put in Mr. Stein's as if read?
20 THE HEARING OFFICER: Sure. If you 09:44:41
21 so choose.
22 MR. FORT: Just --
23 THE HEARING OFFICER: And then I
24 can -- Sharon will just write this into the
0126
1 record.
2 BY MR. FORT:
3 Q. Mr. Huff, can you talk a little bit
4 more about your procedure for the 95 percent
5 confluence interval and how you picked those levels? 09:45:05
6 A. The USEPA has a document called the
7 Technical Support Document. And that document
8 outlines USEPA protocol for deriving effluent limits
9 based on existing effluent quality.

10 So it's a statistical analysis, 09:45:30
11 it's typically along normal distribution. And the
12 individual daily maximum value is typically derived
13 at 95th percentile of the entire data set.

14 When you derive the monthly
15 average, that can be either a 95th percentile of 09:45:51
16 value of -- around the mean values or the 99th
17 percentile. The 99th percentile will give you a
18 higher monthly effluent limit.

19 Key in the USEPA policy is that
20 your -- in this case, ammonia effluent limits are 09:46:13
21 independent from day-to-day, which is clearly not
22 the case when they have an upset. It may last for
23 two days, may last for a week, it may last for a
24 month.

0127
1 And so the USEPA protocol really
2 underestimates the appropriate monthly limits. And
3 they acknowledge that in the technical support
4 document where you don't have independent from one
5 result to the next stage result. 09:46:38

6 Q. But, nevertheless, the monthly limits
7 that are being suggested here by Citgo are based
8 upon the 95th percentile?

9 A. The more conservative 95th percentile,
10 yes, sir. 09:46:54

11 MR. RAO: May I just interject?

12 Mr. Huff, will it be possible for
13 you to give us the citation of the USEPA
14 document that you're referring to, if it's
15 not part of the record? 09:47:03

16 MR. FORT: It is at the end of his
17 prepared testimony.

18 MR. RAO: Is it? Okay.

19 BY THE WITNESS:

20 A. And it's EPA document 440/4-85-032. 09:47:09

21 BY MR. FORT:

22 Q. Well, while we're talking about
23 Mr. Huff's references, Mr. Huff, I believe you had
24 five references to your prefiled testimony. And one

0128
1 of them was the one to the USEPA document you just
2 cited.

3 I think another one was to your
4 actual water quality report that you prepared in
5 February of '08. What are the other three 09:47:35
6 references that you have?

7 A. One was the use attainability analysis
8 prepared by McGee and the Chicago area waterways,
9 another was the Illinois EPA statement of reason in
10 the UAA proceedings, which are 08-09. And the other 09:47:53
11 was the prefiled testimony of an IEPA employee Rob
12 Shultky in that same manner.

13 Q. So large parts of your testimony here
14 are actually using and relying upon testimony that
15 the Agency included in the Use Attainability Rule? 09:48:09

16 A. Well, some of it is, certainly, yes.

17 Q. Mr. Huff, you also did a calculation
18 of the amount of horsepower that might be required
19 to put in some of the additional treatment that
20 the -- that Mr. Stein looked at as possible 09:48:39
21 additional things; did you not?

22 A. Actually, Mr. Stein's office did the
23 horsepower calculation.

24 Q. Well, describe the horsepower

0129

1 calculation and how you used it.

2 A. Well, Mr. Stein's low-cost alternative
3 that was derived, they estimated, 144 horsepower
4 would be required to be added in the way of
5 mechanical equipment. And then I used that to try 09:49:08
6 to go back and calculate how much carbon dioxide
7 that would result in emissions.

8 Q. And did you come up with a number?

9 A. Almost two million pounds annually.

10 Q. Two million pounds annually of carbon 09:49:22
11 dioxide would be added in the efforts to reduce the
12 ammonia?

13 A. Yes.

14 Q. Or the effort to maybe reduce the 09:49:31
15 ammonia consistently; correct?

16 A. Correct.

17 Q. Mr. Huff, you've also been involved
18 with Citgo in terms of their installation of the
19 purge treatment unit as part of their reduction in
20 air emissions? 09:49:54

21 A. Yes, sir.

22 Q. Describe for us briefly what that is,
23 purge treatment unit?

24 A. Citgo, like a lot of refineries, has

0130

1 been required to reduce sulphur dioxide emissions
2 from their largest source, which is called the Fluid
3 Catalytic Converter or FCC unit. Citgo, as all
4 refineries, have elected to put in, basically, a wet
5 scrubber. 09:50:21

6 So they're scrubbing with a
7 solution of -- a mild caustic solution. And the
8 result is they produce sodium sulfite,
9 S-U-L-F-I-T-E. In Citgo's case, that sodium sulfite
10 stream then goes through what's called a purge 09:50:40
11 treatment unit where the catalyst fines are removed
12 and the sulfite is oxidized to the sulphate form.

13 Q. And in Citgo's situation, do they --
14 are they taking -- that's now in operation?

15 A. That's correct. 09:50:56

16 Q. And is that going into their regular
17 wastewater treatment facility, or not?

18 A. It is not -- you, basically, have two
19 options. One is you can oxidize in this purge
20 treatment unit and then bypass the biological 09:51:08
21 treatment unit or you can attempt to put the sodium
22 sulfite into the biological unit.

23 There's a considerable oxygen

24 demand loading with that, so you have to increase
0131
1 your air supply dramatically in your activated
2 sludge unit. You also have a more dense liquid, if
3 you will, because of the higher dissolved solids.
4 And so your solid separation is not as good in the
5 clarifier. 09:51:38
6 You have the potential to produce
7 filamentous growth in those clarifiers. So that, in
8 my mind, is a higher risk approach.
9 Citgo elected to treat that purge
10 in the purge treatment unit and then that stream 09:51:54
11 bypasses their biological treatment unit, goes into
12 the final treated water basin. And then it all goes
13 out through the same outfall.
14 Q. When you're talking about the high
15 risk of the alternative of sending it through the 09:52:13
16 regular wastewater treatment plant, is there any
17 risk associated with nitrification there?
18 A. Well, I believe there is. The
19 concerns you would have is with the sodium sulphate
20 or sulfite if you end up with shocks. Say, when you 09:52:27
21 first bring the FCC unit back online or you shut
22 down that FCC unit, you're going to have quite a
23 shift in loading there.
24 I would worry that it would have a
0132
1 negative impact on your ability to nitrify in the
2 short term. And given the difficulties that we
3 already have in achieving consistent nitrification,
4 that's what I was referring to on a higher risk.
5 Q. Thank you. 09:52:56
6 MR. FORT: I have a couple questions
7 for Mr. Stein. So again, we assume
8 Mr. Stein's testimony will be entered as if
9 read at this point in the transcript.
10 THE HEARING OFFICER: That's correct. 09:53:13
11 And again, to make the record clear, I will
12 give the court reporter Ms. Postel's prefiled
13 testimony, that's Exhibit 13, Mr. Huff's
14 prefiled testimony, Exhibit 14 and
15 Mr. Stein's testimony, the corrected 09:53:27
16 testimony, marked as Exhibit 10. I'll give
17 that to Sharon and she can transcribe it into
18 the transcript as if read.
19 MR. FORT: Thank you.
20 THE HEARING OFFICER: Thank you. 09:53:38
21 BY MR. FORT:
22 Q. Mr. Stein, I was asking Mr. Huff some
23 questions about the impact of sending this PTU
24 material into a regular -- or into the existing
0133
1 industrial wastewater treatment facility. You heard
2 that testimony?
3 A. Yes, I did.
4 Q. Do you generally agree with Mr. Huff's
5 comments? 09:54:00

6 A. Yes. I'd probably expand.
7 I would think there's actually a
8 very significant chance of getting filamentous or
9 bulking sludge, which would cause an upset in the
10 treatment plant. I was just involved in a project 09:54:11
11 at a paper mill that had a very similar situation.
12 They had gone ten years without a
13 problem, and then, because of high temperatures, had
14 some sulfites. And developed sulphur-based
15 filaments and lost control of the system, and 09:54:30
16 lost -- very heavily solids.
17 What happens is, when you get the
18 filamentous bulking, you cannot settle very well.
19 And, therefore, the solids will go out the effluent
20 and you lose control of your treatment system. 09:54:46
21 THE HEARING OFFICER: Mr. Stein, can I
22 ask you to keep your voice up. I'm not even
23 sure when 10:00 rolls around we're going to
24 have mics, unless -- if the voices keep
0134
1 lowering maybe we'll have to put the
2 witnesses up here when the mics are turned
3 on.
4 Because the testimony keeps going
5 softer. And I'm having a hard time hearing, 09:55:05
6 and I think Sharon is, as well, so...
7 MR. STEIN: I'm sorry.
8 THE HEARING OFFICER: Oh, no. If you
9 could just make an extra effort.
10 MR. STEIN: All right. I'll try. 09:55:14
11 THE HEARING OFFICER: Thank you, sir.
12 MR. FORT: Face the court reporter,
13 not me.
14 MR. STEIN: All right.
15 BY MR. FORT: 09:55:19
16 Q. So, Mr. Stein, let me make sure I
17 understand then. You're saying that if a PTU
18 discharge associated with air pollution control
19 efforts, such as an FCC, is sent into an existing
20 industrial wastewater treatment plant, which has 09:55:33
21 achieved nitrification in the past, it may not be
22 able to continue in the future?
23 A. Yes, that's very true. Because you
24 have, as Mr. Huff stated, one, an additional oxygen
0135
1 demand on the treatment plant. And nitrifying
2 organisms are very sensitive to oxygen.
3 As you start getting a DO or
4 dissolved oxygen level less than two milligrams per
5 liter in a biological treatment system, the 09:55:59
6 nitrifiers stop nitrifying and you lose your
7 biological nitrification. Also, with the
8 sulphur-type materials you can have the potential
9 problem of developing certain types of filaments,
10 such as the enulin nicola 3 (phonetic), which would 09:56:21
11 upset the treatment system, and, therefore, lose
12 solids and further reduce the ability to nitrify.

13 Q. Mr. Stein, you saw the Agency's
14 recommendations concerning other refineries; did you
15 not? 09:56:45

16 A. Yes, I did.

17 Q. Let me direct your first to the Mobil
18 refinery. Do you know if they are planning on
19 sending -- if they are under construction still with
20 their PTU, or are they now operational for PTU? 09:56:57

21 A. It's my understanding that they are
22 under construction on the PTU. And I believe that
23 is going to go into their biological wastewater
24 treatment plant.

0136

1 Q. So in terms of their discharge that
2 they have had in the past, they're not sure if
3 they're going to be able to handle and achieve
4 nitrification with that PTU discharge going into the
5 regular plant. 09:57:23

6 A. That would be my opinion, that they
7 very well could experience problems.

8 And the other thing is, if I can
9 expand on that a little bit, you know, I've been
10 doing this for 30-some-odd years. And in many 09:57:31

11 cases, we have -- with regard to filamentous
12 bulking, we have done laboratory -- extensive
13 laboratory treatability studies on a treatment
14 system where we did not experience filamentous
15 bulking. 09:57:50

16 But when you get to the full scale
17 system, you have extensive filamentous bulking
18 problems. And that's because, on the small
19 laboratory scale study, when you're testing
20 something out, you can't really demonstrate what's 09:58:01

21 actually happening in the full scale system.
22 So you can do very good in your
23 preliminary testing, and then when you get your full
24 scale system, find that there are problems.

0137

1 Q. In terms of that issue, how long a
2 period of time do you think is long enough to know
3 that you have a good handle and can guarantee
4 performance to meet a nitrification requirement that
5 is reflected with the three milligram per liter 09:58:34

6 number?
7 A. I would say that you need to go
8 through a full MPDS permit cycle, which would be a
9 minimum of five years.

10 Q. Why do you say five years? 09:58:45

11 A. Because there's inherent variability
12 in a treatment system. Unless you've got good
13 long-term demonstration, then there's always the,
14 you know, potential problem of upsets.

15 Q. Now, in terms of the Conoco 09:59:07

16 performance, I believe the Agency seems to be
17 correcting what they said in their recommendation.
18 But you looked into the Conoco performance, how well
19 they were able to achieve nitrification?

20 A. Yes. I mean, the data -- and I pulled 09:59:24
21 it off the USEPA website, which has the reported
22 data for NPDS permits. And if you look at the data
23 for the Conoco refinery, they get about 90 percent
24 compliance with the three milligram per liter, where

0138
1 their effluent is less than three milligrams per
2 liter.

3 But they also have ten percent of
4 the time that they exceed the limits -- the three
5 milligrams per liter limit. And if you look at 09:59:57
6 their data and compare it to Citgo, the performance
7 of the Conoco is very similar to Citgo.

8 And, you know, the detention time
9 in the activated sludge system is several -- I
10 think, four or five times longer. 10:00:16

11 Q. So the detention time doesn't equate
12 to a better performance?

13 A. No, it doesn't. Really, the detention
14 time is -- a better factor is the FM or food to
15 microorganism ratio in the treatment plant. But 10:00:33
16 there's also a number of other factors that can
17 affect the performance of a biological wastewater
18 treatment plant.

19 Q. Do you know where Conoco gets their
20 water? Is it a well source or is it a river source? 10:00:45

21 A. I believe it's a well source. But I'm
22 not 100 percent sure.

23 BY MR. FORT:

24 Q. Mr. Huff, what's the kind of ammonia
0139

1 in the Sanitary and Ship Canal these days, in
2 testimony?

3 A. What's the kind?

4 Q. What levels?

5 A. Oh, you're consistently below one 10:01:03
6 milligram per liter total ammonia.

7 Q. But is that a level that is higher or
8 lower than what you'd expect in a well water supply?

9 A. I would expect the well water to be
10 basically nondetected in ammonia. 10:01:18

11 Q. So Conoco is having about the same
12 performance, but they probably have a background
13 that's far lower than what Citgo has?

14 A. Yes.

15 Q. Because Citgo takes in water from the 10:01:27
16 Ship Canal; correct?

17 A. Correct.

18 MR. STEIN: Which is still, I believe,
19 a half to one milligram per liter of ammonia
20 in the Ship Canal. 10:01:35

21 MR. FORT: Those are all the other
22 questions that I had. Thank you.

23 THE HEARING OFFICER: Thank you,
24 Mr. Fort.

0140

1 Mr. Boltz?

2 MR. BOLTZ: Yes, thank you,
3 Your Honor.
4 Does it matter which order I take?
5 THE HEARING OFFICER: Whatever 10:01:55
6 questions -- no, it doesn't.
7 MR. BOLTZ: Let's start in reverse
8 order.
9 I'm going to go ahead and proceed
10 with Mr. Stein, from, again, the Illinois 10:02:06
11 EPA's participation.
12 CROSS-EXAMINATION
13 BY MR. BOLTZ:
14 Q. Mr. Stein?
15 A. Yes. 10:02:12
16 Q. My name is Jason Boltz. Nice to meet
17 you, sir.
18 A. Nice meeting you, Mr. Boltz.
19 Q. Thank you for participating today.
20 I have had an opportunity to look 10:02:19
21 at your testimony as you presented it before, and I
22 do have some questions for you.
23 Now, you've already provided some
24 testimony for us regarding Conoco-Phillips; correct?
0141
1 A. Yes.
2 Q. And you've also taken the time to
3 evaluate Conoco-Phillips -- their ability to nitrify
4 through their ammonia limits, as reports to USEPA;
5 is that correct? 10:02:43
6 A. Yes.
7 Q. Are you aware of what standard
8 Conoco-Phillips needs to comply with regarding
9 ammonia?
10 A. I understand it's a higher standard 10:02:53
11 than the three milligrams per liter standard.
12 Q. And when you say higher, do you mean
13 it's less stringent?
14 A. Yes.
15 Q. Do they have to comply with 10:03:05
16 304.122(b)?
17 A. I do not believe they do.
18 Q. They don't; do they?
19 A. No.
20 Q. Because you've done a comparative 10:03:13
21 analysis and study with Citgo versus the other three
22 refineries. That was part of your job as it relates
23 to Citgo; isn't that correct?
24 A. Well, part of it was to review, you
0142
1 know, what the other refineries are doing.
2 Q. Relative to Citgo for purposes of
3 whether or not the ammonia nitrogen --
4 MR. FORT: I object to this line of
5 questioning. Because, actually, our 10:03:35
6 applicable standard is the one that's in
7 effect now through the end of the year.
8 So I'm not sure what inferences

9 the Agency is trying to draw here when we had
10 a different standard that we were subject to. 10:03:45
11 MR. BOLTZ: Your Honor, that's not
12 even a legally recognizable objection. I'm
13 having cross-examination.
14 If he understands the question, I
15 would ask that he answer it. 10:03:56
16 THE HEARING OFFICER: Are you going to
17 respond to --
18 MR. BOLTZ: That's how I'm responding
19 to his objection. I'm not...
20 THE HEARING OFFICER: Overruled. 10:04:02
21 BY THE WITNESS:
22 A. I would say, and, you know, in the
23 instance of Citgo, and I believe the other
24 refineries, I think -- and I've done a lot of work
0143
1 with industrial environmental control. But most
2 industries try to operate their treatment plants to
3 get the best possible effluent quality.
4 And, therefore, in looking at the
5 data, since the Conoco-Phillips normally gets very 10:04:30
6 low effluent levels and the Citgo refinery also gets
7 very low effluent levels on a long-term basis, I
8 would think that both of them are trying to do a
9 very good job. And when I look at the data, the
10 data shows what I have stated, that there is 10:04:55
11 inherent variability during -- due to product mix,
12 different variations, temperature that can affect
13 the biological wastewater treatment plant so you see
14 the normal inherent variability.
15 One of the things -- 10:05:19
16 BY MR. BOLTZ:
17 Q. Well, let me ask a question.
18 MR. FORT: Well, let him answer if
19 there's an answer.
20 MR. BOLTZ: I think he's entered into 10:05:24
21 a narrative, Your Honor, so I would ask that
22 I be able to provide a cross-examination
23 here. He's not being responsive to my
24 questions.
0144
1 THE HEARING OFFICER: Sustained. You
2 can continue, Mr. Boltz.
3 MR. BOLTZ: Thank, Your Honor.
4 BY MR. BOLTZ:
5 Q. So while both of these refineries are 10:05:36
6 attempting to do a good job, as you stated, Conoco
7 doesn't even need to comply with 304.122(b); isn't
8 that correct?
9 They don't need to comply with
10 304.122(b); do they? 10:05:50
11 MR. FORT: Object. He's arguing, and
12 it's really irrelevant to this proceedings.
13 MR. BOLTZ: I have not received an
14 answer to my question, and it's very relevant
15 to the technical feasibility aspect of the 10:05:57

16 argument that the petition needs to present.
17 MR. FORT: I am going to further
18 object to a lack of foundation. Because he's
19 assuming that you can just go low enough.
20 MR. BOLTZ: Foundation isn't required 10:06:06
21 under cross-examination.
22 THE HEARING OFFICER: Mr. Boltz, let
23 Mr. Fort continue.
24 MR. BOLTZ: I'm sorry.

0145
1 MR. FORT: When the scientific
2 evidence is that you either nitrify or you
3 don't, you don't just nitrify a little bit
4 and just bump along at a particular level,
5 so -- 10:06:19
6 MR. BOLTZ: Your Honor --
7 MR. FORT: -- I object, the foundation
8 of his question is irrelevant.
9 MR. BOLTZ: Two things, Your Honor.
10 One, he's arguing his case in 10:06:27
11 cross-examination.
12 Two, he hasn't presented, again, a
13 legally recognizable objection for purpose of
14 cross, because foundation is required under
15 cross-examination. So, again, I'm not quite 10:06:34
16 sure where he's going with this.
17 THE HEARING OFFICER: I agree with
18 Mr. Boltz. You may continue your course of
19 cross.
20 MR. BOLTZ: Madam court reporter,
21 could you please read back my question to the
22 witness, please.
23 THE HEARING OFFICER: You can ask me
24 and then I'll ask Sharon to read it back.

0146
1 MR. BOLTZ: Could you please, I
2 apologize. Thank you, Your Honor.
3 (WHEREUPON, the record was
4 read by the reporter.)
5 BY THE WITNESS: 10:07:11
6 A. That is true.
7 But at the same token, I think
8 right now the Citgo refinery doesn't -- I mean, it
9 has an NPDS permit that they have to comply with.
10 BY MR. BOLTZ: 10:07:24
11 Q. Well, let me ask you a question then:
12 Have you looked into Conoco-Phillips regulatory
13 requirements?
14 A. I have not looked at the specific
15 limits. 10:07:35
16 Q. So you haven't even investigated as to
17 what Conoco needs to do in terms of compliance,
18 relative to their ammonia nitrogen. Is that what
19 you're telling the Board today?
20 A. I'm saying I've looked at the 10:07:47
21 performance of their treatment plant and also I
22 don't know -- I do not believe they have had a

23 violation of their limits.
24 Q. But you're not aware of what their
0147
1 regulatory requirements are. Is that what you're
2 saying today?
3 A. Right.
4 Q. Okay.
5 And with respect to biological and 10:08:04
6 treatment times, you have already discussed that on
7 direct examination. With respect to ExxonMobil and
8 comparing them to Lemont --
9 A. Right.
10 Q. -- who has a longer detention time? 10:08:20
11 A. ExxonMobil, I believe, has 11 hours
12 and the Citgo is about eight hours.
13 Q. You put in your testimony that the
14 activated sludge time for Lemont is 7.7 hours. Does
15 that sound right to you? 10:08:35
16 A. Yes.
17 Q. And you stated in the ExxonMobil's,
18 their refinery detention time, that they're upgraded
19 to 19.4 hours; is that correct?
20 A. That's correct. 10:08:45
21 Q. How do you know that?
22 A. Based on receiving reports on what the
23 ExxonMobil changes in their treatment plant.
24 Q. Did they send you reports?
0148
1 A. I was provided reports.
2 Q. Did you ask them for reports?
3 A. It was received through -- the
4 attorneys were able to obtain reports.
5 Q. So your attorney provided you with 10:09:04
6 reports as to what these other folks' detention
7 times were going to be?
8 A. Right.
9 Q. Okay.
10 MR. FORT: I think that information 10:09:13
11 came from the construction permit
12 applications.
13 BY MR. BOLTZ:
14 Q. Now, with respect to Marathon Oil, who
15 has a longer detention time, Marathon or Lemont? 10:09:27
16 A. Marathon.
17 Q. And what is Marathon's detention time?
18 A. I believe it is about a day and a
19 half.
20 Q. It's 1.54 days? Does that sound 10:09:37
21 right?
22 A. Right.
23 Q. So both Exxon and Marathon have longer
24 detention times than Lemont; correct?
0149
1 A. Right.
2 Q. Now, let's step back to Exxon.
3 Have you evaluated or come to an
4 understanding of what regulatory compliance measures

5 that they're under? 10:09:55
6 A. Well, I know they've been under the --
7 they have had a site-specific variance probably for
8 the last 20-some-odd years.
9 Q. And to what standards?
10 A. I believe it's BAT. 10:10:08
11 Q. Have they -- do you know if they have
12 had to comply with 304.122(b)?
13 A. They have not -- they have not had to
14 comply with the three and six.
15 Q. You've stated that they had an 10:10:22
16 adjusted standard?
17 A. Right.
18 Q. That standard was adjusted from what?
19 From what general applicability standard?
20 A. The three and six. 10:10:30
21 Q. The 304.122(b) standard?
22 A. Right.
23 Q. Do you know if they're going to
24 continue to pursue in just the standard?
0150
1 A. They have -- it is my understanding
2 that they have not asked to have the adjusted
3 standard renewed.
4 Q. Do you know if, based upon recent
5 levels of ammonium nitrate for Exxon, whether or not 10:10:51
6 they have complied with the three and six standard?
7 A. Do you mean ammonium nitrate or
8 ammonia and nitrogen?
9 Q. Ammonia and nitrogen.
10 A. It is my understanding that they are 10:11:06
11 not -- they have complied the last couple of years
12 with the three and six.
13 Q. The last couple of years. Do you know
14 in fact how many years they've complied?
15 A. Roughly -- from the data I have seen, 10:11:21
16 at least two years.
17 Q. At least two years. So you're saying
18 from the data you've seen they've only waited two
19 years and now they're not going to seek a
20 continuance of the adjusted standard. Is that what 10:11:33
21 you're saying today?
22 A. That's my understanding.
23 Q. So they're not going to wait the
24 necessary five years, as you stated under your
0151
1 direct examination; isn't that correct?
2 A. That is what they're doing, but
3 they're also making major changes with their --
4 Q. Okay. I'm not asking about the major
5 changes, sir. 10:11:50
6 MR. FORT: Well, you know, I would
7 like the counsel to be a little more --
8 developing the record. Because you seem to
9 be cutting him off, routinely, counsel. And
10 I thought you said you wanted information. 10:11:58
11 THE HEARING OFFICER: You know, I kind

12 of agree with Mr. Fort. Obviously, Mr. Fort
13 can do a redirect.
14 But, again, if you'd let the
15 witness finish just a little bit before you 10:12:09
16 cut him off.
17 MR. BOLTZ: I just want him to answer
18 my question. I thought he was going in an
19 unresponsive direction in his testimony, and
20 I just wanted to be able to continue my line 10:12:17
21 of questioning, Your Honor.
22 THE HEARING OFFICER: Proceed,
23 Mr. Boltz.
24 MR. BOLTZ: Thank you, sir. I'm
0152
1 sorry, I'm not looking to interrupt or cause
2 any problems with his testimony.
3 BY MR. BOLTZ:
4 Q. Are you familiar with the technologies
5 utilized by these other three refineries in the 10:12:33
6 state of Illinois?
7 A. Yes.
8 Q. Are they generally different, similar
9 or -- than what happens at Citgo?
10 A. They're generally similar. 10:12:45
11 Q. So the way they perceive technology
12 is, again, very similar?
13 A. Similar as far as activated sludge.
14 But there can be varying significant differences in
15 how they operate their system. 10:13:03
16 Q. Have you also taken the opportunity to
17 evaluate Marathon Oil in their regulatory standards?
18 A. No, I haven't. I looked at the levels
19 that they were achieving.
20 Q. Okay. 10:13:15
21 A. Very low levels of...
22 Q. So they've used a similar technology
23 and they have very low levels. Is what you're
24 saying? Of ammonia and nitrogen effluence; is that
0153
1 right?
2 A. Yes, they have.
3 Q. All right.
4 A. But there are a whole bunch of factors
5 that can come into play. 10:13:33
6 Q. I don't understand.
7 MR. FORT: Well, let him answer.
8 THE HEARING OFFICER: Let Mr. Stein
9 answer, please. Thank you, Mr. Boltz.
10 BY THE WITNESS: 10:13:40
11 A. For example, a refinery can use very
12 high levels of water, dilute their effluent and meet
13 a low concentration limit. Where, you know, one of
14 the key factors is, you know, your pounds per day
15 discharge, as compared to the, you know, limits. 10:13:53
16 BY MR. BOLTZ:
17 Q. So they're doing things a little bit
18 differently there?

19 A. Right.
20 MR. FORT: Excuse me. Are you 10:14:03
21 clarifying that the Agency says delusion is
22 okay?
23 MR. BOLTZ: I'm asking your witness a
24 question under cross-examination.
0154
1 MR. FORT: It's just your comment
2 about doing a little bit differently is what
3 intrigued me.
4 MR. BOLTZ: He said yes.
5 THE HEARING OFFICER: Your observation 10:14:18
6 is on the record, Mr. Fort.
7 You may proceed, Mr. Boltz.
8 MR. BOLTZ: Thank you, Your Honor.
9 BY MR. BOLTZ:
10 Q. Have they met the three-six levels? 10:14:24
11 A. Yes, they have. You're talking about
12 Marathon?
13 Q. Yes, sir. My line of questioning
14 right now is Marathon. Thank you.
15 A. Yes. 10:14:33
16 Q. How long do you know that they have
17 met this three-six standard?
18 A. At least through 2000 -- I think 2004
19 through 2006.
20 Q. Do you know if they're still meeting 10:14:46
21 it today?
22 A. No, I don't.
23 Q. You don't know.
24 But you know through at least 2004
0155
1 through 2006?
2 A. Well, I use the EPA database, which is
3 available on the internet --
4 Q. Right.
5 A. -- which is about a year and a half 10:15:00
6 behind as far as the -- I believe it's the DMR
7 reports that are submitted by the dischargers, get
8 entered into the EPA database and are relied on the
9 available information from the EPA database on the
10 internet. 10:15:19
11 Q. So fast forward to today. Moving
12 forward to today, do you know if -- for instance, if
13 Marathon -- are they seeking any sort of adjusted
14 standard?
15 A. I don't know. 10:15:34
16 Q. You don't know.
17 But you do know from the years
18 that you've seen that they've met the three-six
19 standard at least?
20 A. Yes. 10:15:41
21 Q. And I'm summarizing here. With
22 respect to Exxon, they're being the three-six
23 standard today, from the most recent information
24 you've been provided?
0156

1 A. The most recent -- but they've had --
2 I mean, if you look at the data over the period,
3 percent of violations of the three-six, through the
4 period that I looked at, which was 2004 through the
5 end of 2006, they had a higher percentage of 10:16:04
6 violations because they were consistently above the
7 three and six during 2004.

8 Q. So during the course of your studies,
9 you have not -- and I'm speaking with respect to
10 your comparative analysis studies of the other 10:16:31
11 refineries in the state of Illinois, you have not
12 taken that extra step to understand what necessarily
13 their regulatory standards would be; is that
14 correct? You just evaluated again their limits of
15 ammonia and nitrogen? 10:16:47

16 A. Right.

17 Q. During the course of your other
18 evaluations of Citgo, did you do any sort of
19 economic analysis relative to Citgo's ability to
20 obtain nitrification? 10:17:37

21 A. Yeah. I mean, they obtained
22 nitrification right now. So the question is the --

23 Q. They're meeting the three-six
24 standards?
0157

1 A. To try -- additional technology to
2 meet the three-six standard. Yes, we did a detailed
3 review of technology and came up with designs of
4 potential treatment options that could meet the
5 three-six. 10:18:01

6 Q. Was -- part of your investigation, did
7 that include evaluating how much money Citgo makes?

8 A. No.

9 Q. Did you do a budgetary analysis of
10 Citgo to see how much money they can spend towards 10:18:16
11 bettering their refinery to lower the limits that
12 they typically --

13 MR. FORT: I'm going to object on
14 relevance of how much a company or an entity
15 makes is not relevant to the proceeding here. 10:18:32

16 THE HEARING OFFICER: Mr. Boltz?

17 MR. BOLTZ: Your Honor, I would argue
18 it is. The economic reasonableness is a
19 specific component, as articulated through
20 the Act. 10:18:43

21 MR. FORT: The economic reasonableness
22 under the Act is never meant how much money
23 does a company make. It's always been tied
24 to a cost benefit of the technology,
0158

1 availability, and typically, if not almost
2 always, has been a cost effectiveness
3 decision and what's the need, from a
4 technical standpoint, what's the
5 environmental need. 10:19:00

6 MR. BOLTZ: Your Honor, I would argue
7 that it's relevant. It's relevant, and

8 relevant evidence, you know, should be
9 admissible for purposes of at least guiding
10 the Board in a full evaluation of whether or 10:19:09
11 not it would have been economically
12 reasonable or not for Citgo to pursue these
13 various options that is presented to the
14 Board.

15 THE HEARING OFFICER: Yeah, I'm going 10:19:21
16 to overrule Mr. Fort's objection.
17 You may answer if you're able to,
18 Mr. Stein.

19 BY THE WITNESS:
20 A. All right. We did, you know, a couple 10:19:28
21 of things.
22 We did not look at the profits or
23 balance sheet of Citgo.
24
0159

1 BY MR. BOLTZ:
2 Q. Okay.
3 A. But, you know, I have done a lot of
4 work in looking at BAT and the cost applicability of
5 putting in a treatment plant, an additional 10:19:49
6 treatment plant.
7 For example, if you look at a
8 municipal treatment plant, the cost of nitrogen
9 removal is about one dollar per pound. If you look
10 at -- and so, what you do to do a BAT evaluation of 10:20:07
11 the cost effectiveness of nitrogen removal, is you
12 look at the level of additional nitrogen removal you
13 can achieve with a type of expenditure.
14 Right now, the Citgo refinery is
15 getting down to an average of -- which I had in the 10:20:34
16 report, which I think was 2006, 2007 -- of 122
17 pounds per day. Which, if you look at the three
18 milligram per liter standard and their flow limit,
19 they would be allowed to get 177 pounds per day.
20 So right now pounds-per-daywise, 10:20:56
21 they were less than the standard. So if you look at
22 a cost benefit, if you're going to spend an
23 extra 3. -- I believe it's \$3.2 million a year, and
24 you're only going to get, say, ten or 20 pounds per
0160

1 day additional nitrogen removal on a long-term
2 basis, you still may not be able to comply with a
3 three and six. Then you're talking about spending
4 \$20,000 per pound for additional nitrogen removal as
5 compared to a -- what is typically BAT of one to \$3 10:21:36
6 per pound, that would not be cost effective.
7 MR. RAO: May I ask a follow-up
8 question?
9 MR. BOLTZ: Please do.
10 MR. RAO: Mr. Stein, you just 10:21:58
11 testified about the cost analysis, which
12 references Citgo. Did you do any similar
13 analysis for the other three refineries as to
14 what kind of cost effectiveness their

15 nitrification plants -- 10:22:17
16 MR. STEIN: No, we didn't.
17 MR. RAO: -- were achieving?
18 MR. STEIN: No.
19 MR. RAO: Thank you.
20 MR. BOLTZ: I'd like -- I have no 10:22:35
21 further questions for this witness.
22 MR. RAO: Mr. Boltz, I just have one
23 question for Mr. Stein. It's not a
24 follow-up --
0161
1 MR. BOLTZ: Oh, please.
2 MR. RAO: -- but since he's been
3 answering questions.
4 Mr. Stein, in your prefiled
5 testimony at Pages 2 and 3, you indicate that 10:22:58
6 the February 2008 AWARE Report contains a
7 review of activated sludge plants with
8 regards to factors which control, I believe
9 you have, biological treatment facility to
10 achieve nitrification. You list these 10:23:18
11 factors as including food to microorganism
12 ratio, sludge age, dissolved oxygen
13 concentration, temperature, pH and
14 alkalinity.
15 Did you also review the affect of 10:23:32
16 detention time, surface area and clarifier
17 overflow rates as factors that could affect
18 nitrification? Most specifically detention
19 time, because that's been raised by the
20 Agency. 10:23:51
21 MR. STEIN: Well, I guess I did not
22 look at detention time, because I think a
23 more realistic evaluation is the food to
24 microorganism ratio. Let me explain what the
0162
1 food to microorganism ratio is.
2 That's the pounds of BOD applied
3 per pound of MLSS, which is mixed liquor --
4 mixed liquor suspended solids, which are the
5 actual active biomass in your system. So -- 10:24:22
6 and for a nitrification -- to get biological
7 nitrification, you tend need to have an F to
8 M of less than .3.
9 So what happens is, you can have a
10 long detention time and have a low mixed 10:24:42
11 liquor suspended solids or you can have a
12 short detention time and have a higher
13 solids. So the detention time is not as
14 critical as the F to M ratio. And that's why
15 I really concentrated on the F to M ratio. 10:25:00
16 Because that is actually how much
17 food the organisms are receiving. And the F
18 to M ratio at the Lemont refinery runs from
19 about .05 to about .28. Which is in the, you
20 know, the less than .3 range. 10:25:23
21 And also the other factor is

22 sludge age, which is the length of time your
23 mixed liquor solids are in the aeration
24 basin. And to get biological nitrification,
0163
1 you, typically, want a sludge age of greater
2 than ten days.
3 The sludge age at the Lemont
4 refinery ranges from 13 to greater than a
5 hundred days. 10:25:55
6 MR. RAO: How do these factors, sludge
7 age and foot to microorganism ratio, for
8 Citgo refinery compare with the other three
9 refineries that you evaluated?
10 MR. STEIN: I wasn't able to get 10:26:10
11 enough data to evaluate their sludge age and
12 F to M ratio.
13 MR. RAO: Okay. Thank you.
14 THE HEARING OFFICER: All right.
15 Mr. Boltz, do you -- 10:26:23
16 MR. BOLTZ: Your Honor, I do actually
17 have one more question for this witness.
18 THE HEARING OFFICER: Okay.
19 MR. BOLTZ: I'm sorry to back up on
20 you that way. 10:26:29
21 BY MR. BOLTZ:
22 Q. Within one of your paragraphs, sir, in
23 your prefiled testimony, you stated that -- and I
24 think this is just a matter of clarification here.
0164
1 But I know within the Agency's recommendation that
2 it stated that, obviously, there was another
3 refinery on the Ship Canal.
4 Can you discuss and clarify, if
5 you can or will, the relationship of Citgo in terms 10:26:54
6 of its location on the Ship Canal versus the
7 proximity to Exxon and where they're located in
8 terms of their river body or other water body, if
9 you're not aware?
10 A. Well, I mean, I haven't done any work 10:27:11
11 with ExxonMobil, but I have done other work for
12 another industry in Channahon. I know they're in
13 Channahon just over the, I believe, the Des Plaines
14 River. And I believe they would discharge into the
15 Des Plaines River. 10:27:28
16 Jim could probably expand better
17 than I could as far as -- I know the --
18 Q. The relationship in terms of where
19 they're located?
20 A. I know where they're located and I 10:27:40
21 know -- I believe -- and I know the Citgo refinery
22 goes into the canal.
23 Q. The Ship Canal?
24 A. The Ship Canal. I do not know
0165
1 specifically the tie-in with the Ship Canal and the
2 Des Plaines River.
3 Q. Do you know if they tie into one

11 (WHEREUPON, a recess was had.)
12 THE HEARING OFFICER: All right. Back
13 on the record.
14 Mr. Boltz is still in his
15 cross-examination mode. 10:39:32
16 MR. BOLTZ: Thank you, sir.
17 THE HEARING OFFICER: You may proceed.
18 MR. BOLTZ: Your Honor, we'd actually
19 like to follow-up --
20 THE HEARING OFFICER: Mr. Rao? 10:39:38
21 MR. BOLTZ: On Mr. Stein, actually.
22 He provided some information and we want
23 to -- to a limited degree.
24 THE HEARING OFFICER: Go ahead.

0168
1 BY MR. BOLTZ:
2 Q. Previously, Mr. Stein, you
3 testified and you have also been kind enough to
4 provide information within your prefiled testimony
5 on Page 4. Okay. You're discussing the limited 10:39:56
6 problems or the inhibitions that refinery wastewater
7 causes relative to the nitrifiers.
8 Do you recall that part of your
9 testimony?
10 A. Right. 10:40:11
11 Q. And I think the Board has questions
12 for you regarding the same. Or just --
13 A. All right.
14 Q. Really, from the Agency's perspective,
15 we would like to know, I guess, your opinion. If 10:40:22
16 that detention period increased, you know, at the
17 basin, to allow for the nitrifiers to do their work,
18 because of that refinery wastewater, because the
19 inhibitions it proposes, do you believe that a
20 longer detention time would help? 10:40:41
21 A. Not necessarily. The problem is you
22 get different types of materials that could be an
23 inhibitory to nitrification. The concentration of
24 those materials, which are not necessarily

0169
1 biodegradable, will inhibit the nitrifiers, and,
2 therefore -- you know, and that is what I feel is
3 causing the upsets.
4 And just to clarify, I guess one
5 of the other questions that was raised, I think on 10:41:15
6 the F to M and detention time, detention time is a
7 factor in F to M. Because the size of the basin
8 does affect the F to M.
9 But the F to M at the Chicago --
10 the Lemont refinery, even though they have a shorter 10:41:30
11 detention time, is a reasonable F to M to get
12 biological nitrification.
13 Q. Well, if I may follow up on some of
14 the things we discussed, because, again, I would
15 just like to extrapolate and seek clarification. 10:41:41
16 You discuss some of these other materials that can
17 further complicate the nitrification?

18 A. Right.
19 Q. Can you explain what you meant by that
20 a little bit? 10:41:54
21 A. Well, any type of -- different types
22 of organics. Like I had phenol -- I think I
23 specifically showed phenol in the -- my testimony.
24 Because phenol is inhibitory to
0170
1 carbonaceous or BOD removing organisms at about 200
2 milligrams per liter. The level of four to ten
3 milligrams per liter would be inhibitory to
4 nitrifiers. And there's a long list of metals,
5 organics and stuff that can inhibit nitrifiers at 10:42:28
6 relatively low levels.
7 Q. So just like the refinery wastewater,
8 they kind of screw up the process a little bit in
9 term of the nitrification?
10 A. Right. 10:42:42
11 Q. But again, wouldn't the longer
12 duration -- wouldn't that longer period of time,
13 wouldn't that help things? I mean, I guess I don't
14 understand how --
15 MR. FORT: Objecting. Asked and 10:42:49
16 answered. That was his first question, and
17 he's answered it.
18 MR. BOLTZ: I don't feel like --
19 THE HEARING OFFICER: I'll allow him
20 to answer. Overruled. 10:42:54
21 MR. BOLTZ: You can see the
22 discussion, we're getting to it, and I don't
23 want to complicate this at all. He's,
24 obviously, articulated that --
0171
1 BY THE WITNESS:
2 A. A longer detention time may not -- may
3 improve it but also may not improve it.
4 BY MR. BOLTZ:
5 Q. And why may -- and I'm looking for 10:43:07
6 exactly why.
7 A. Because if you've got a concentration
8 of a inhibitory material, that is still going to
9 upset the biomass. Even though you have a longer
10 detention time, if you've got that inhibitory 10:43:19
11 material into your treatment system, it will inhibit
12 the system.
13 Q. So when it inhibits the system, how
14 does the system repair itself to get past that
15 inhibition? I mean, does more time help, do you 10:43:35
16 need a bigger basin?
17 Is there a solution that you
18 thought of to get past these extra elements that
19 kind of upset what's going on?
20 A. Well, I think it's because of these -- 10:43:45
21 what happens is the system -- as you reduce the
22 concentration of inhibitory materials, then the
23 system recovers. That's why you see in data -- if
24 you look at the Conoco data, you look at the Citgo

0172

1 data, and I've worked on a whole bunch of other
2 nitrifying treatment plants, you see systems that go
3 along very well, then all of a sudden you see a
4 gradual spike of increased nitrogen and you try to
5 control -- you try to control that, sometimes try to 10:44:21
6 increase your biomass. And then you see that that
7 nitrogen goes down.

8 I've also seen cases where you
9 completely wipe out the biomass and you have to
10 bring in organisms from other treatment plants to 10:44:36
11 really reestablish your system. It's -- this
12 variability is the reason we say we cannot
13 consistently meet the three milligram per liter
14 level. And that is why, I believe, an EPA
15 developing BAT for the refining industry, you know, 10:44:54
16 limits -- the first thing -- their limits are on a
17 pound per day basis.

18 But they throw in an effluent
19 variability factor in -- if you go back to the
20 development document, which I referred to in my 10:45:10
21 testimony, they specifically have a variability
22 factor to account for these operations. And you do
23 get variability in a biological wastewater treatment
24 plant.

0173

1 Q. What you're getting at -- and I see
2 you've been kind enough to provide within your
3 testimony in Table 3, again, within Exhibit No. 15,
4 your prefiled testimony, the various detention times
5 of the other refineries as well as Lemont's. What 10:45:40
6 is the -- what goes into the decision making, if
7 there is a decision that's made, as to why Marathon
8 chooses 1.54 days, versus Exxon 10.9, versus
9 Lemont's 7.7?

10 Do you see what I'm saying? How 10:46:01
11 do these different refineries or how did Citgo come
12 to the decision that -- well, let's set ours at 7.7
13 hours versus 6 or 9?

14 A. Well, there's a whole bunch of factors
15 that could come on to your decision making. One is 10:46:13
16 what type of aeration device do you use?

17 Are you using coarse bubble
18 diffusers, fine bubble, or are you using low speed
19 or high speed mechanical areas? Different types of
20 treatment plants cannot maintain as many solids in 10:46:29
21 suspension -- different types of aeration devices
22 cannot maintain as much solids in suspension,
23 therefore, you need a longer detention time to
24 account for the fact that you're going to be

0174

1 operating at lower solids levels. So, you know,
2 you're trying to -- the basic factor in doing
3 treatability studies and coming up with a process
4 design is you look at what type of F to M or food to
5 microorganism ratio you need. 10:46:59

6 You know your pounds of food going

7 into the system, you know how many pounds of
8 microorganisms you need in your biological treatment
9 plant. To get those pounds of microorganisms, you
10 can either have less microorganisms and a longer, 10:47:12
11 bigger detention time, or you could have more
12 microorganisms and a shorter detention time.

13 But other factors, such as the
14 site configuration, can you go deeper, can we build
15 a bigger tank, can -- are we going to use coarse 10:47:31
16 bubble diffusers, fine bubble diffusers, low speed
17 aerators, jet aerators -- all have factors in how
18 you would configure the design of your biological
19 treatment plant.

20 Q. Did you ever recommend to Citgo that 10:47:49
21 they lengthen their detention time within the course
22 of your studies?

23 A. It was one of the things that we,
24 obviously, looked at in the -- in our evaluation.

0175

1 But our feeling was that they had an adequate
2 detention time -- that they actually had the --
3 using fine bubble diffusers, which is actually a
4 much better approach to get good oxygen transfer and
5 a better operating treatment plant. 10:48:19

6 MR. BOLTZ: That's all the questions I
7 have of Mr. Stein.

8 THE HEARING OFFICER: Thank you,
9 Mr. Boltz. Do you want to move on to
10 Mr. Huff? 10:48:31

11 MR. BOLTZ: Yeah, let's go to
12 Mr. Huff.

13 THE HEARING OFFICER: Okay.

14 CROSS-EXAMINATION

15 BY MR. BOLTZ: 10:48:36

16 Q. Good morning, Mr. Huff. I'm going to
17 ask you some similar questions I think, because I
18 think a lot of this hones in on, hopefully, your
19 level of expertise, especially with respect to
20 technological feasibility aspect that the Agency's 10:48:50
21 concerned about, as relates to some of the other
22 refineries in the state of Illinois.

23 Did you have an opportunity to
24 evaluate Marathon Oil, their operations within the

0176

1 state of Illinois, or was that not part of your
2 study?

3 A. No, sir. It was not part of my study.

4 Q. So you did not evaluate what Marathon
5 Oil was doing? 10:49:14

6 A. Right.

7 Q. Did you evaluate ExxonMobil?

8 A. With respect to this project?

9 Q. Yeah, with respect to meeting the
10 304.122(b) standard or alternatively meeting the 10:49:23
11 three-six levels or attempting to meet the three-six
12 levels?

13 A. With respect to this project? No,

14 sir.

15 Q. All right. 10:49:34

16 A. Now, Exxon is an active client of

17 mine. My first job was at that refinery building,

18 that wastewater treatment plant. So I have intimate

19 knowledge of their treatment plant.

20 Q. Independently of what you did for 10:49:45

21 Citgo?

22 A. That's correct.

23 Q. During the course of your studies at

24 Citgo, did you take affirmative steps to instruct or

0177

1 advise Citgo relative to what goes on at Mobil for

2 purpose of improvements, concerning the effluent

3 levels of ammonia and nitrogen at Citgo?

4 MR. FORT: I'm going to object,

5 because I don't know what the issue there is. 10:50:31

6 But I think you're running into some

7 dangerous grounds if you talk about nonpublic

8 information.

9 Can you rephrase the question?

10 MR. BOLTZ: No, I think that I'm 10:50:39

11 asking regarding his personal knowledge.

12 He's already testified, Your

13 Honor, that he has intimate knowledge of what

14 goes on at Exxon. You know, I would ask for

15 that comparison. 10:50:50

16 I'm looking to see whether or not

17 he drew upon his experience while he was at

18 Exxon to help Citgo out.

19 THE HEARING OFFICER: Right now,

20 Mr. Fort, I'll overrule it. But object when 10:50:58

21 you feel that we're getting closer to

22 dangerous waters.

23 MR. FORT: Yes.

24 MR. BOLTZ: I mean, it's not dangerous

0178

1 waters for me. I mean, if he has, you know,

2 confidentiality --

3 MR. FORT: Can we go off the record

4 for a minute?

5 THE HEARING OFFICER: Off the record. 10:51:14

6 (WHEREUPON, discussion was had

7 off the record.)

8 THE HEARING OFFICER: We're back on

9 the record.

10 Mr. Boltz? 10:51:52

11 MR. BOLTZ: Yes. I'll move off of

12 that question, Your Honor.

13 BY MR. BOLTZ:

14 Q. Did you use your experiences at Exxon,

15 specifically relative to ammonia and nitrogen 10:52:00

16 treatment, in your work at Citgo?

17 A. I think you're misunderstanding my

18 role at Citgo. My charge at Citgo was to look at

19 the environmental impact of the discharge.

20 Now it would be in the treatment 10:52:16

21 with Mr. Stein's responsibility. So the answer is
22 no.

23 Q. Okay. Then that's easy enough.
24 Do you have an understanding of

0179

1 what affects ammonia has on water quality standards?

2 A. Yes.

3 Q. What are they?

4 A. Well, it has some toxicity --

5 MR. FORT: I'm going to object to 10:52:39
6 asking a basic question that was done in
7 basic rulemaking about ammonia nitrogen and
8 why we have ammonia and nitrogen water
9 quality standards. I hope we're not going to
10 have to build this whole proceeding from 10:52:50
11 ground zero, which is the feeling that I'm
12 getting.

13 THE HEARING OFFICER: Mr. Boltz?

14 MR. BOLTZ: I think, again, that
15 environmental impact, another component to 10:52:56
16 this adjusted standards process -- I'm not
17 looking to build from ground up anything.
18 I'm looking for answers so the Board can make
19 an appropriate decision to address whether or
20 not to grant this petition. 10:53:09

21 THE HEARING OFFICER: I'm going to
22 overrule it.

23 Mr. Boltz, you may ask a question.
24

0180

1 BY MR. BOLTZ:

2 Q. Again, only relative to ammonia and
3 nitrogen and whatever its impact is on water quality
4 standards. Can you address that at all?

5 A. Water quality standards or water 10:53:24
6 quality impact?

7 Q. Just water quality impact.

8 A. Okay.

9 Q. Specifically relative to, let's say,
10 aquatic life. 10:53:31

11 A. Well, it would be three-fold. One,
12 there's a toxicity component on the total ammonia,
13 there's a toxicity component from the unionized
14 ammonia, both chronic and acute.

15 And then there is an impact on -- 10:53:45
16 there are three parts to the question on water
17 quality impact. One is on the total ammonia and it
18 has some toxicity component.

19 The second is on the unionized
20 fraction of the ammonia that has both a chronic and 10:54:24
21 acute toxicity component. And the third component
22 is its impact on the consumption of dissolved oxygen
23 as the ammonia is oxidized in the stream.

24 Q. And I do have questions specifically

0181

1 relative to that oxygen component that you just
2 articulated. What are the effects on the oxygen

3 levels in water when ammonia and nitrogen gets into
4 that water?

5 A. If we're talking in general terms, it 10:54:55
6 is oxidizing -- the ammonia is oxidized as it
7 travels downstream. And as part of that oxidation,
8 it consumes dissolved oxygen that's in the waterway.

9 Q. So it lessens the amount of oxygen in
10 the waterway, generally speaking? 10:55:14

11 A. I don't think I would agree with that
12 statement.

13 Q. Well, what does it do to the oxygen,
14 it consumes it?

15 A. Yes, it consumes it. But every time 10:55:22
16 you consume the dissolved oxygen, you have an
17 increase in the amount of oxygen that comes in from
18 reiteration from the surface.

19 So it's a function of how fast
20 that ammonia is oxidized and how significant the 10:55:36
21 reaeration factor is.

22 Q. I'm not really looking at the
23 reaeration, I guess I'm only looking at what happens
24 within that water. Is there a corresponding
0182

1 relationship, then, between the amount of ammonia
2 and nitrogen introduced into the water and the
3 amount of oxygen in the water?

4 A. The answer is no, because you can't
5 ignore the reaeration. I think what you're asking 10:56:04
6 is, is there a relationship -- if I oxidize a pound
7 of ammonia, can I tell you how much oxygen is
8 consumed? I can answer that question.

9 Q. Well, please do.

10 A. It's 4.57 pounds of oxygen per pound 10:56:17
11 of ammonia is oxidized.

12 Q. Thank you.

13 Well, isn't it true that aquatic
14 life -- dependent upon the species. Because
15 obviously species may require different amounts of 10:56:30
16 oxygen.

17 It does require varying amounts of
18 objection, though, in that water?

19 A. In which water?

20 Q. In -- generally speaking. 10:56:40

21 A. Yes.

22 Q. So again, while the proposed effluent
23 limits pursuant to this petition that are being
24 sought are less than the presently adjusted
0183

1 standard, and you understand how they're looking to
2 lower it?

3 A. Yes, sir.

4 Q. They are still, though, greater than
5 the standard rate, as generally stated in 10:57:07
6 304.122(b)?

7 A. The requested relief are higher than
8 the three milligram per liter and six milligram per
9 liter number, yes. Otherwise we wouldn't be here

10 today. 10:57:21
11 Q. Right. We just want to get that
12 clarified, because you did make the point several
13 times in your testimony.
14 A. I think that was the question I was
15 responding to the Agency's -- 10:57:31
16 Q. I understand.
17 MR. BOLTZ: No further questions.
18 THE HEARING OFFICER: Thank you.
19 Mr. Rao, Ms. Liu, do you have any questions
20 of Mr. Huff? 10:57:51
21 MR. RAO: We'll wait until they're
22 done.
23 THE HEARING OFFICER: Okay. You were
24 interjecting before.
0184
1 MR. RAO: The line of thought is
2 not...
3 THE HEARING OFFICER: All right. Do
4 you want to move onto Ms. Postal?
5 MR. BOLTZ: Yes, sir. 10:58:09
6 THE HEARING OFFICER: Thank you.
7 CROSS-EXAMINATION
8 BY MR. BOLTZ:
9 Q. Ms. Postel, I just want to get, I
10 guess, an understanding of your role. I probably 10:58:14
11 should have started off with that from Mr. Huff
12 initially.
13 Did your role include a comparable
14 analysis between the Lemont refinery and the other
15 three refineries in the state of Illinois? 10:58:26
16 A. It did not.
17 Q. You would agree, though, and you state
18 as much in your testimony, that all four refineries
19 have a very similar technology? Share the same --
20 A. Based on the review that Bob Stein 10:58:42
21 did.
22 Q. And again, I'm only reciting your
23 testimony. Is that correct?
24 A. Based on the review that Bob Stein
0185
1 performed. I did not perform a study.
2 Q. Okay.
3 THE HEARING OFFICER: Ms. Postel,
4 could you keep your voice up please? Thank
5 you. 10:59:03
6 BY MR. BOLTZ:
7 Q. Was part of your inclusion in this
8 process, for purpose of the adjusted standard, did
9 it include in the evaluation of -- to use
10 Mr. Stein's terminology -- a budgetary or an 10:59:15
11 analysis of Citgo for the purpose of pursuing
12 further technological advancements to address the
13 ammonia and nitrogen effluence?
14 A. No, that was Bob Stein's role.
15 MR. BOLTZ: No questions, Your Honor. 10:59:38
16 THE HEARING OFFICER: Thank you.

17 Mr. Fort, redirect, I guess, and
18 then we'll have the technical personnel, I
19 guess, address their questions.
20 MR. FORT: Thank you. 10:59:49
21 REDIRECT EXAMINATION
22 BY MR. FORT:
23 Q. Ms. Postel, with respect to this last
24 question that counsel inquired about you in terms of
0186
1 doing your role with technological things. You were
2 thinking primarily of the add-on treatment costs?
3 A. Correct.
4 Q. And you are involved, though, on a
5 day-to-day basis in terms of the refinery doing 11:00:06
6 things?
7 A. On the compliance end, not -- yes.
8 Q. So you are involved in implementing
9 projects that reduce ammonia and nitrogen discharge?
10 A. I am involved in implementation and 11:00:21
11 development of projects.
12 BY MR. FORT:
13 Q. Mr. Huff, a couple of clarifying
14 questions. Counsel asked you a series of questions
15 about the ammonia nitrogen conditions. Do you 11:00:42
16 recall those questions? And you gave an answer that
17 there are three factors with ammonia and nitrogen?
18 A. With respect to water quality impact,
19 yes, sir.
20 Q. And with respect to water quality 11:00:53
21 impact in the Sanitary and Ship Canal of ammonia,
22 what additional comments would you have concerning
23 the current conditions of ammonia and nitrogen in
24 the Ship Canal and the discharge from Citgo?
0187
1 A. Well, the current ammonia levels,
2 total ammonia levels, Mr. Stein indicated, are quite
3 low. They are less than one part per million,
4 consistently, all year long.
5 Q. Excuse me. And the Agency's proposed 11:01:20
6 total ammonia standard is what?
7 A. Fifteen milligrams per liter, which is
8 significantly higher than what we are asking for
9 here in the way of a site-specific daily maximum and
10 a monthly limit. They are below what the total 11:01:34
11 ammonia water quality proposed is under the UAA's
12 proceedings.
13 Q. And what is your understanding of the
14 basis for the Agency suggesting 15 milligrams per
15 liter to be an appropriate water quality standard? 11:01:46
16 A. I believe that's related to some
17 toxicity issue at a total ammonia level of
18 15 milligrams per liter.
19 Q. You had a second one, the unionized
20 ammonia? 11:01:57
21 A. Yes, sir.
22 Q. And how does the conditions in the
23 Ship Canal near the refinery, the Lemont refinery,

24 compare?

0188

1 A. Well, the current unionized standard
2 is 0.1 milligrams per liter. What has been proposed
3 in the UAA would be equivalent to what the general
4 use ammonia standards are, which varies with
5 seasons, but is lower. But the Ship Canal at -- 11:02:23
6 where the Citgo refinery is, consistently meets the
7 0.1 milligrams per liter unionized and it
8 consistently meets the proposed limit, as well, is
9 my understanding.

10 Q. So even with the discharge levels that 11:02:43
11 Citgo has had over the past several years, those two
12 components, the total ammonia and the unionized
13 ammonia, are still being met?

14 A. Yes. On an overall contribution, when
15 the stream is at low flow condition, Citgo was 11:03:00
16 contributing about one percent of the ammonia
17 loading on the Ship Canal. And it would be even
18 less at normal flow conditions.

19 Q. And where's the rest of that coming
20 from, the other 99 percent plus? 11:03:14

21 A. Primarily from the three large
22 metropolitan water reclamation district plants. Or,
23 I guess, two in this case, the Cal Sag -- is that --
24 is the Cal Sag on there already? Yes, all three of

0189

1 them.

2 Q. So that just leaves the dissolved
3 oxygen as a possible component; correct?

4 A. Yes.

5 Q. And what about the contribution of 11:03:36
6 dissolved oxygen demanding materials from the
7 upstream source as compared to the Citgo refinery?

8 A. Well, a multi-pronged answer. Two
9 adjusted standards ago we borrowed the Metropolitan
10 Water Reclamation District QUAL2E model, to predict 11:03:58
11 dissolved oxygen levels, not only on the Ship Canal
12 and the Des Plaines River but all the way down the
13 Illinois River.

14 At that time a -- at the level --
15 the maximum daily load that we were requesting at 11:04:20
16 low flow, the impact on DO was a maximum of .06
17 milligrams per liter at the maximum level we're
18 requesting today, that's on the order of .02
19 milligrams per liter, which is well below what one
20 is capable of measuring with a dissolved oxygen 11:04:39
21 meter. So you wouldn't be able to detect that.

22 Q. So it's a theoretical calculation,
23 it's not something that can be measured?

24 A. The .02 is a theoretical calculation

0190

1 and cannot be measured.

2 Q. Now, Mr. Huff, you have been
3 associated with the Citgo refinery for some time;
4 correct?

5 A. Yes, sir. 11:05:09

6 Q. And you have consulted with Ms. Postel
7 about various issues that come up relating to
8 wastewater treatment?
9 A. Yes, sir.
10 Q. And you were here earlier today when 11:05:19
11 we talked about the things that she is doing and the
12 refinery is doing to improve their effluent?
13 A. Yes.
14 Q. Do you have anything you would
15 recommend that they do beyond the things that she 11:05:29
16 mentioned?
17 A. No, sir.
18 MR. FORT: And back to Mr. Stein, a
19 couple of questions.
20 BY MR. FORT: 11:05:49
21 Q. Mr. Stein, am I correct in saying that
22 that nitrification either works or it doesn't or can
23 you describe how nitrification works? Can you do it
24 halfway to get a little bit of nitrification, or is
0191
1 it there or not there?
2 A. You're correct. It's basically an all
3 or nothing. Either you're getting biological
4 nitrification or you're not.
5 Now, obviously, sometimes if you 11:06:14
6 get an inhibition you can start getting a reduction.
7 But it's, basically, either you're nitrifying or
8 you're not. You can't control it -- operate in a
9 half-way manner.
10 Q. So if a refinery is subject to -- and, 11:06:28
11 I'm sorry. Withdraw that.
12 Federal BAT requirements include a
13 requirement for nitrification?
14 A. You have to have some level of
15 nitrification to be able to meet the ammonia 11:06:40
16 nitrogen limits?
17 Q. So an entity, such as Conoco, would be
18 subject to a federal BAT requirement?
19 A. Right.
20 Q. So if they have to do nitrification, 11:06:52
21 they're going to try to do it to meet the BAT, and
22 it's going to be a good -- a low number or not a low
23 number; correct?
24 A. Correct.
0192
1 Q. We had several questions about
2 retention time, but what about surface areas, how
3 does that fit into this whole issue?
4 A. Yeah, surface area is important in 11:07:24
5 trying to get settling and be able to maintain your
6 biomass. And if you look at the secondary clarifier
7 surface area, I believe the Citgo refinery is larger
8 than two of the other refineries.
9 Basically, they are much better
10 than Conoco-Phillips and ExxonMobil, that they 11:07:48
11 have -- what happens is, the more surface area you
12 have, the lower the gallons per minute per square

13 foot overflow. And the lower the overflow, the
14 better chance that solids have to settle your
15 clarifier, be able to recycle back to the treatment 11:08:13
16 plants. The more surface area, the better the
17 performance of the system.

18 Q. And the data that you're referring to
19 is in Table 3 to your testimony?

20 A. Yes, it is. 11:08:26

21 Q. What about the affects of winter, and
22 what do winter conditions, cold temperature
23 conditions, do to nitrification?

24 A. Winter conditions can wipe out

0193

1 nitrification. Temperatures less than 68 degrees
2 can inhibit nitrification statistically and lessen,
3 probably about 15 degrees C, which you would
4 probably, you know, lose nitrification.

5 Q. Thank you. 11:09:04

6 Going back to the retention issue
7 again and adding more retention time. Will that
8 require more energy be consumed in order to do that?

9 A. Yeah. Obviously, if you increase the
10 retention time, then you have to add more aeration 11:09:17
11 to maintain the solids in suspension into that
12 system.

13 And that was where I was getting
14 that the Citgo refinery with the fine bubble
15 diffusers has a very good system that could allow 11:09:32
16 operating at a shorter detention time and still be
17 within the reasonable F to M to get biological
18 nitrification.

19 Q. But if you went to another technology,
20 an add-on technology of some sort, such as the ones 11:09:48
21 that you looked at here, that would require more
22 horsepower, and hence, more energy consumption?

23 A. More energy, as I think Mr. Huff
24 alluded to in his looking at the CO2 effect.

0194

1 Q. Thank you.

2 MR. FORT: I have one more for
3 Ms. Postel, I forgot to ask her earlier.

4 BY MR. FORT:

5 Q. Ms. Postel, what's the zoning 11:10:16
6 classification of the refinery?

7 A. Industrial.

8 MR. FORT: That's all I have. Thank
9 you.

10 THE HEARING OFFICER: Mr. Boltz, 11:10:31
11 recross?

12 MR. BOLTZ: Just a couple of small
13 points of clarification for Mr. Stein, sir.

14 THE HEARING OFFICER: Proceed.

15 MR. BOLTZ: Thank you, sir. 11:10:41

16 RE-CROSS-EXAMINATION

17 BY MR. BOLTZ:

18 Q. Within -- do you have your testimony
19 in front of you, sir?

20 A. Yes. 11:10:45
21 Q. Within Page 14 of your testimony...
22 THE HEARING OFFICER: And we're
23 referring to Exhibit 10, is it, the
24 corrected?
0195
1 MR. BOLTZ: Let me see if I've got an
2 exhibit number.
3 MR. FORT: It's the same on both.
4 THE HEARING OFFICER: Oh, okay.
5 BY MR. BOLTZ: 11:11:03
6 Q. Do you have that in front of you, sir?
7 A. Yes.
8 Q. Just your last statement there where
9 you state the ExxonMobil refinery exceeded three
10 milligrams prior to 2005. 11:11:12
11 A. Yes.
12 Q. Is that true and correct?
13 A. Yes.
14 Q. So subsequent to that time, they've
15 met that limit? 11:11:18
16 A. Right. As I said, the data I had was
17 for really 2005, 2006.
18 Q. And then turning back to Page 8 again
19 of your same testimony, within that document, you
20 referred to a couple of sources that justified, 11:11:38
21 apparently, your finding that biological
22 nitrification may not be possible for treatment of
23 refinery wastewaters, a document from 1974 and a
24 document from 1982. You did utilize those documents
0196
1 for purposes of justifying that statement; is that
2 correct?
3 MR. FORT: Object to the --
4 mischaracterized what he said.
5 THE HEARING OFFICER: Mr. Boltz? 11:12:04
6 MR. BOLTZ: It says right here two
7 documents which justify these findings.
8 Maybe I'll be even more specific with the
9 statement.
10 MR. FORT: Counsel, it's the way you 11:12:12
11 said it. You said the possibility of not
12 being able to nitrify.
13 That wasn't what he was saying
14 there. I was objecting not to your citation
15 of these things but how you asked the 11:12:19
16 question.
17 MR. BOLTZ: I'll withdraw the question
18 and --
19 THE HEARING OFFICER: Thank you,
20 Mr. Boltz. 11:12:24
21 BY MR. BOLTZ:
22 Q. Within that paragraph you state that
23 while you feel that there's adequate demonstration
24 that domestic wastewater treatment plants can
0197
1 achieve biological nitrification, you also state,

2 "But this is not the case for the treatment of
3 refinery wastewaters."
4 Do you see where you stated that
5 in your testimony? 11:12:39
6 A. Yes, I do.
7 Q. And then, do you see where in your
8 next sentence you state two documents which justify
9 this finding, and you refer to two documents, one
10 from April 1974 and one from October of 1982; is 11:12:48
11 that correct?
12 A. Yes.
13 MR. BOLTZ: That's all I have.
14 THE HEARING OFFICER: Thank you,
15 Mr. Boltz. 11:12:58
16 Any re-redirect Mr. Fort?
17 MR. FORT: No.
18 THE HEARING OFFICER: At this time I'm
19 going to let our technical personnel ask
20 their questions, if any. 11:13:09
21 MR. RAO: We have a few questions.
22 Some of them relate to this whole issue of
23 detention time and issues raised by the
24 Agency.
0198
1 I'll start with the first
2 question. In the Agency's recommendation,
3 the Agency refers to Table 46 of Citgo's
4 technical review document by AWARE
5 Environmental, that compares the detention 11:13:39
6 times and clarifier overflows of activated
7 sludge treatment processes in different
8 Illinois refineries.
9 And the Agency notes that Citgo's
10 wastewater treatment plant aeration basins 11:13:53
11 have the lowest detention time of the four
12 refineries. Further, the Agency refers to
13 the longer detention times of the other
14 refineries and suggests that these longer
15 detention times may be at least partially 11:14:07
16 responsible for more effective and more
17 consistent nitrification achieved at these
18 facilities.
19 And my question goes to
20 Ms. Postel. In your testimony on Pages 7 and 11:14:18
21 8, you list the upgrades to the wastewater
22 treatment plant at Lemont refinery from 1987
23 to 2007 totaling to \$45 million. Between
24 1987 and 1993 you list the addition of a
0199
1 second hundred foot diameter secondary
2 clarifier that doubled the secondary
3 clarifier's capacity at the plant.
4 Would you please identify any
5 other upgrades that were made at the Lemont 11:14:51
6 refinery that contributed to an increase in
7 detention time or surface area or a decrease
8 in overflow rates? I direct the question to

9 you, if any of the other witnesses want to
10 answer, that's fine, too. 11:15:09
11 MR. FORT: Did you hear the question?
12 MS. POSTEL: Yes, there has not been
13 any.
14 MR. RAO: So your testimony pretty
15 much covers all the upgrades that were made 11:15:24
16 at the refinery?
17 MS. POSTEL: I mean, the only -- to
18 the surface.
19 MR. HUFF: Well, if I could interject,
20 the reason for the additional clarifier was 11:15:37
21 to allow a higher biomass to be carried in
22 the aeration basins. And if we go back to
23 Mr. Stein's comments, that removal
24 nitrification is a function of retention time
0200
1 and biomass population. Those two terms
2 actually get multiplied together.
3 So if you want to improve, in
4 theory, removal, you have to increase those
5 two products multiplied together. And so by 11:16:03
6 adding a clarifier in there, allowed the
7 refineries to run at higher mixed liquor
8 suspended solids level, directly intended to
9 try to improve the performance of the
10 nitrification. 11:16:17
11 MR. RAO: So the additional -- the
12 secondary clarifier, helped in increasing the
13 food to microorganism ratio?
14 MR. HUFF: Absolutely. Because you
15 can now run at higher biomasses, where you 11:16:30
16 couldn't settle those before any other
17 clarifiers, you had too many solids, on a
18 pounds per gallon per square foot basis.
19 And so, now the refinery has a
20 very conservative surface overflow rate on a 11:16:44
21 gallons per day per square foot. But that
22 then allows them to run with more biomass in
23 the system that accomplishes the identical
24 thing to retention.
0201
1 MR. STEIN: One other item that the
2 refinery also switched, I'm not exactly sure
3 of the year, but from surface aerators to
4 fine bubble diffusers, which also allowed to
5 operate at a higher mixed liquor suspended 11:17:09
6 solids level, because you can get much better
7 oxygen transfer. For example, the fine
8 bubbles could get up to twice as many pounds
9 of oxygen per horsepower hour as a surface
10 aerator. 11:17:28
11 MS. POSTEL: Just to go back to the
12 oxygen transfer.
13 MS. RAO: Yes.
14 MS. POSTEL: We have three aeration
15 cells, and in Cell A we upgraded the 11:17:35

16 diffusers in 2006. In B cell, 2003.
17 And in C cell we upgraded them in
18 2001 and did some repairs in 2007.
19 MR. RAO: And in terms of the overflow
20 rate from the secondary clarifier, would you 11:17:54
21 characterize the overflow rates to be pretty
22 much in the same range of the other
23 refineries, referring to Table 3 of
24 Mr. Stein's testimony?

0202
1 MR. STEIN: Conoco-Phillips would be
2 higher. It looks like Exxon and Lemont are
3 similar, and Marathon has a much lower
4 overflow rate.
5 MR. RAO: Okay. 11:18:23
6 MR. STEIN: But typical for industrial
7 design, you want 500 to 600 gallons per day
8 per square foot. So all four, when you look
9 at industry standards, are good overflow
10 rates. 11:18:39
11 MR. RAO: And you testified earlier
12 you're familiar with the food to
13 microorganism ratio of the other refineries?
14 MR. STEIN: Unfortunately, it's hard
15 to get a lot of that information. It's not 11:18:52
16 publicly available.
17 MR. RAO: Could I ask the Agency if
18 the Agency has this information about -- more
19 specific operational information about the
20 other refineries that could be provided into 11:19:04
21 the record?
22 THE HEARING OFFICER: Mr. Rao, who are
23 you asking? We probably should swear them
24 in.

0203
1 MR. RAO: Are they going to testify
2 later?
3 THE HEARING OFFICER: Yeah. Well,
4 they're going to rest and then the Agency
5 will put on their case. 11:19:19
6 MR. BOLTZ: Could I --
7 MR. RAO: Then I can hold off until --
8 THE HEARING OFFICER: Sure.
9 MR. BOLTZ: Yeah, maybe I could get a
10 response real quickly, sir, if I may. 11:19:24
11 Your Honor, if I may provide a
12 response. I'm not going to provide
13 information, I'd like to respond to his
14 inquiry, if I may.
15 THE HEARING OFFICER: You may. 11:19:45
16 MR. BOLTZ: Thank you, sir.
17 The Agency has those very same
18 questions, sir. And that's exactly, in fact,
19 the information we were looking at obtaining
20 for purposes of this petition. 11:19:54
21 We have not conducted our own
22 independent evaluation or investigation of

23 the same thing but we see the same issues.
24 MR. FORT: Does the Agency have the
0204 data available?
1 MR. BOLTZ: Of the other refineries?
2 MR. FORT: Yes.
3 MR. BOLTZ: You know, maybe that's a
4 trade secret issue. I don't know. 11:20:13
5 MR. LeCRONE: Do I need to be sworn in
6 to answer any --
7 MR. RAO: We can wait.
8 THE HEARING OFFICER: It would make it
9 cleaner if Sharon would swear in the witness 11:20:23
10 and then we can go back.
11 MR. BOLTZ: Absolutely, Your Honor.
12 (WHEREUPON, the witness was duly
13 sworn.)
14 MR. LeCRONE: We probably do. We 11:20:36
15 haven't looked for it or evaluated it yet.
16 We, basically, were hoping that more of that
17 type of an analysis would have been in this
18 petition. Conoco and ExxonMobil are both
19 undergoing some plant changes and upgrades 11:20:55
20 now, so we probably got better information on
21 what they're looking to do here soon and in
22 the future than what we do on the food to
23 microorganism ratios and the mixed liquor
0205 solids. I don't know if we have any of that,
1 nothing recent anyway.
2 We probably had the design
3 characteristics of it way back when, when the
4 plants were built but nothing recent other 11:21:19
5 than probably the design specs on their
6 recent proposed upgrades. But that's not
7 information that's routinely, you know, asked
8 for by us or given to us, unless it's at a
9 design stage where we're evaluating a design 11:21:37
10 proposal or something.
11 MR. RAO: Thank you.
12 MR. BOLTZ: Thank you, sir.
13 MS. LIU: Just following up on
14 Mr. Rao's question earlier. You mentioned 11:21:52
15 that the addition of that second 100 foot
16 diameter clarifier helps you to have a higher
17 biomass for the nitrification. Following
18 along the philosophy that a little is good
19 more must be better, would it help if you 11:22:06
20 added another?
21 MR. HUFF: Another clarifier?
22 MR. STEIN: I don't believe so. I
23 mean, you get down to less than 300 gallons
0206 per day per square foot.
1 I mean, we're at 370, 380. If you
2 get -- another clarifier could actually cause
3 worse performance. And what happens is if
4

5 you get too much clarification, you have the 11:22:36
6 solids sitting on the bottom of that
7 clarifier, they can then start going septic
8 and then release sulfites, which could, you
9 know, one, start causing bubbling or gassing
10 in the clarifier, and two, provide food for 11:22:58
11 filamentous organisms.

12 And I have worked at several
13 industrial biological treatment plants that
14 we've actually -- because of changes in
15 production, the flow rates have gone down -- 11:23:17
16 we've actually had to shut off clarifiers,
17 because the lower overflow rate was causing
18 more problems and a poorer quality effluent.
19 So you can get -- and the same thing, if you
20 get too long a detention time, you could 11:23:37
21 actually start getting a deterioration in the
22 system, that if you look at the relationship
23 between F to M and settle ability, it's short
24 of a U-shaped curve, with the F to M -- if

0207

1 you get very low F to M, then you start
2 getting very disbursed organisms and poor
3 settling.

4 If you get a very high F to M, you
5 get settling problems. So there's sort of an 11:24:09
6 optimum range for operating the treatment
7 plant and the same thing can occur for the
8 clarification.

9 MS. LIU: In the Agency's
10 recommendation on Page 10, they mention that 11:24:21
11 the ExxonMobil refinery had previously
12 received relief from the four, just as Citgo
13 had. But now they are choosing to forego any
14 further board relief.

15 They point to the state 11:24:36
16 construction permit issued in March of 2007
17 that would allow the construction of
18 additional clarifiers to add additional
19 square feet of surface area and increase the
20 detention time. Subsequently, ExxonMobil 11:24:47
21 wrote to the Agency indicating that it will
22 meet the lower limits.

23 We've talked a lot about this
24 already.

0208

1 MR. BOLTZ: Right.

2 MS. LIE: Somewhere along the line
3 ExxonMobil sees the benefit of the additional
4 clarifiers in the square footage. I'm not
5 sure how it fits into the curve, but perhaps 11:25:10
6 you could relate what Citgo's situation is to
7 how it differs from ExxonMobil and how you
8 wouldn't benefit from necessarily doing the
9 same thing.

10 MR. HUFF: If I could answer that 11:25:24
11 question. I prepared that construction

12 permit application.
13 MR. BOLTZ: Your Honor, if I may
14 interpose an objection. Should the same
15 discussions that we previously had with 11:25:32
16 respect to Mr. Huff's testimony regarding
17 comparables in other refineries, the trade
18 secrets or how they proceed and shouldn't
19 apply here, in terms of what he's going to
20 articulate on behalf of Citgo on the same 11:25:42
21 issue?
22 MR. HUFF: With all due respect, I'm
23 not going to divulge any trade secrets.
24 THE HEARING OFFICER: There you go.

0209
1 Objection overruled.
2 You may proceed.
3 MR. HUFF: As I mention in one of the
4 earlier questions, Exxon Mobil has elected to
5 put their wet gas scrubber directly into 11:25:59
6 their aeration basin. The are expanding a
7 clarifier solely because of the more dense
8 water that they -- the settling velocities
9 will be slower. So they had to expand the
10 clarifiers because of how they elected to 11:26:11
11 handle the wet gas scrubber.
12 You recall in Citgo's case, they
13 elected not to put the wet gas scrubber
14 through the biological treatment system, they
15 have a separate purge treatment unit for the 11:26:27
16 oxidation. And that's the difference.
17 MS. LIU: Thank you.
18 MR. RAO: May I ask a follow-up?
19 Since you've testified that you're familiar
20 with the ExxonMobil treatment plant, could 11:26:45
21 you -- if you have the knowledge about the
22 treatment plant as to what changes they have
23 done that made that plant come into
24 compliance?

0210
1 MR. HUFF: I'm going to answer that
2 question. It's not quite that issue.
3 As the Agency's well aware,
4 ExxonMobil was proceeding to also get another
5 site specific -- they had met with the Agency 11:27:16
6 approximately after a month after the BP was
7 in the newspaper. ExxonMobil re-evaluated
8 and decided to drop that request.
9 So that's what changed.
10 MR. RAO: Okay. Well, do you think 11:27:39
11 the plant can operate within the applicable
12 regulations?
13 MR. HUFF: My opinion?
14 MR. RAO: Yes.
15 MR. HUFF: I agree with Mr. Stein that 11:27:54
16 before I say definitively, I would want five
17 years of performance data. They have
18 approximately two years without the wet gas

19 scrubber going through that system.
20 They have no data yet, other than 11:28:05
21 their laboratory pilot test, that says that
22 they will not have any effect. I believe
23 that there is a considerable uncertainty as
24 to the success of that plant when the wet gas

0211

1 scrubber comes online.
2 MR. RAO: Thank you.
3 MS. LIU: Just to provide an
4 additional piece of information into the
5 record, on Citgo's petition on Page 16, as 11:28:29
6 well as Exhibit B of the AWARE report, on
7 Pages 40 to 56, you described the four
8 alternatives that were evaluated to the
9 current treatment process. And Mr. Stein
10 mentions in his prefiled testimony that 11:28:45
11 additional detention time would be provided
12 in the two-stage biological systems with the
13 fixed film system as a second stage.

14 Just for an additional piece of
15 information, how much additional detention 11:29:00
16 time would it provide?

17 MR. STEIN: I guess the -- in going
18 through a fixed filling system, what you have
19 is the actual -- in other words, suspended
20 growth system, such as activated sludge, you 11:29:21
21 have the microorganisms that are in
22 suspension. In a fixed filling system, you
23 actually have a media that the microorganisms
24 grow on.

0212

1 So there's a little bit of a
2 difference. But we've got over six million
3 square feet of surface area for the
4 nitrifiers to grow on.
5 And the reason to go to a 11:29:52
6 two-stage system, instead of longer detention
7 times, is you have a better chance of not
8 having these inhibitory factors in a
9 two-stage system than you do in just a longer
10 detention time in a single stage system. And 11:30:08
11 that's the reason that we thought that was a
12 way to go.

13 I hope that...

14 MS. LIU: Yes.

15 MR. RAO: I have a question for 11:30:28
16 Ms. Postel.

17 In your prefiled testimony at
18 Page 10, you said that the refinery will
19 continue to investigate improvements to it's
20 existing wastewater treatment systems. And 11:30:42
21 you say that focusing on better solids
22 handling from the desalter holds the greatest
23 promise for achieving improved wastewater
24 treatment performance on a consistent basis.

0213

1 Further, the options that will be
2 investigated include in-situ solid removal
3 system, increase tankage to allow brine
4 segregation, amine management and a distant
5 chemical usage to reduce emulsification in 11:31:13
6 primary treatment units. The propose of this
7 standard language includes a sunset provision
8 limiting relief to a five-year period.

9 Does Citgo believe it will take
10 five years to investigate the options listed 11:31:29
11 in your testimony? Also would you please
12 provide a proposed timetable for
13 investigating these options.

14 MS. POSTEL: Well, for the in-situ
15 solid removal, there is a group of refineries 11:31:45
16 across the country that are working on
17 various technologies. This has been ongoing
18 for about two years.

19 The timetable for that, I don't
20 know. I don't even think the refineries that 11:31:58
21 are involved and the technical people
22 involved in that analysis have any timetable
23 that they could follow.

24 MR. FORT: Mr. Rao, let me say this,

0214

1 that we would certainly be amenable and
2 willing to put forth such a proposal. I
3 actually had hoped we were going to get the
4 Agency engaged in that kind of a dialogue and
5 investigation plan. 11:32:28

6 And we can't control it all
7 because there's third parties that we can't
8 control their schedule, but I think we could
9 propose a schedule of action over the next
10 five years. 11:32:38

11 MR. RAO: That would be helpful.
12 Because you have proposed a sunset provision,
13 and it could be helpful for the Board to see
14 what activities that Citgo would be
15 undertaking during this period of time. 11:32:47

16 MR. FORT: Okay.

17 MR. RAO: That's all we have. Thank
18 you very much.

19 THE HEARING OFFICER: Thank you.

20 Mr. Fort, do you rest? 11:33:03

21 MR. FORT: We're resting.

22 THE HEARING OFFICER: Let's go off the
23 record for a second.

24

0215

1 (WHEREUPON, discussion was had
2 off the record.)

3 (WHEREUPON, a recess was had.)

4 THE HEARING OFFICER: We are back on
5 the record. 11:55:34

6 Once again, Citgo has rested their
7 case in chief. Mr. Boltz from the IEPA has

8 got the floor.
9 MR. BOLTZ: Yes, sir. We would like
10 to call Darin LeCrone. 11:55:45
11 THE HEARING OFFICER: He's already
12 previously been sworn in.
13 DARIN LeCRONE,
14 called as a witness herein, having been previously
15 duly sworn and having testified, was examined and
16 testified further as follows:
17 DIRECT EXAMINATION
18 BY MR. BOLTZ:
19 Q. Would you go ahead and state your name
20 for the record and spell your last name. 11:55:51
21 A. My name is Darin LeCrone,
22 L-e-C-R-O-N-E.
23 Q. And where are you employed, sir?
24 A. Illinois EPA.
0216
1 Q. And what do you do at the Illinois
2 EPA?
3 A. I'm in the industrial unit of the
4 permit section. I'm currently the acting unit
5 manager. 11:56:06
6 Q. And as part of your job duties, do you
7 have access to various oil refineries in the state
8 of Illinois, specifically their effluent limits?
9 A. The reported data, yeah, the DMR data.
10 Q. Have you had the opportunity to -- or 11:56:27
11 have you ever had the opportunity to look at the
12 reported data relative to ExxonMobil in the state of
13 Illinois?
14 A. Yes.
15 (WHEREUPON, a certain document 11:56:38
16 was marked Respondent Exhibit
17 No. 1 for identification, as of
18 8/20/08.)
19 BY MR. BOLTZ:
20 Q. I'm going to hand you what I just 11:56:38
21 marked Exhibit No. 1.
22 THE HEARING OFFICER: Your Honor, if I
23 may approach the bench and provide additional
24 copies?
0217
1 THE HEARING OFFICER: You may.
2 MR. BOLTZ: Thank you.
3 MR. FORT: Excuse me, what is the
4 number?
5 THE HEARING OFFICER: IEPA Exhibit 11:56:59
6 No. 1.
7 BY MR. BOLTZ:
8 Q. Can you go ahead and identify this
9 document for the Board?
10 A. It's kind of a condensed printout of 11:57:05
11 the submitted DNR data for ExxonMobil for ammonia
12 and nitrogen for April of '03 to March of '08.
13 Q. And how do you know that?
14 A. The dates, the left-hand column is the

15 year, the month and the day. This table is 11:57:32
16 condensed now, I took out some of the columns.
17 It's -- the DMR system used to be
18 called PCS, now it's ISIS or something. The USEPA
19 DMR data entry system is what this came out of.
20 We just pulled -- had our 11:57:52
21 compliance section pull just the ammonia nitrogen
22 data, both concentration and load -- reported
23 load -- mass loadings. And it also gives the --
24 like this one in particular, gives the reported
0218
1 monthly average concentration, the monthly average
2 limit, the daily maximum reported concentration, the
3 daily maximum limit, and then the average maximum
4 mass loadings and limitations as well.
5 Q. Can you go ahead and -- when you said 11:58:19
6 that in order, can you describe which column that's
7 in, just so the record can be clear?
8 A. Yeah. My description was from left to
9 right. The first column is the date, the DMR date.
10 The second column is the reported 11:58:31
11 monthly average concentration. The next column is
12 the monthly average limits. And then the -- and
13 then there's units, obviously.
14 Then the daily max reported
15 concentration, the daily max limit. Then the 11:58:45
16 monthly average reported mass loading. And then it
17 kind of jumps -- jumped two pages to get to the end
18 columns on that.
19 And the -- it should be the --
20 yeah, the mass. The monthly average reported mass 11:59:01
21 loading, monthly average mass employment. The daily
22 maximum mass loading and daily max mass limit.
23 And that's from left to right
24 across this table.
0219
1 Q. And that spreads over several pages,
2 because --
3 A. Yes. That was as condensed down as I
4 could get it. As close to fitting on one page as it
5 would go. 11:59:22
6 Q. Does this appear to be a true and
7 correct version of those numbers, which are
8 available in the normal ordinary course of your job
9 duties?
10 A. Yes. 11:59:34
11 Q. During the course of -- let me
12 withdraw the question.
13 Pursuant to the petition that's
14 being sought here under 304.122(b), there's been a
15 common utilization of the term "three-six"? 11:59:47
16 A. Uh-huh.
17 Q. How does the three-six -- what is
18 that, first of all?
19 A. It's a state effluent standard that
20 applies to the Illinois river system. It's a three 11:59:57
21 milligrams per liter monthly average limit of six

22 milligrams daily maximum.

23 Q. And where would that fit on this
24 Exhibit 1?

0220

1 A. Well, the three-six doesn't -- because
2 those limits didn't apply to this facility at that
3 time, it would be the nine and the 23 -- the nine
4 and the 20 theory or the average maximum limits.
5 The three and the six didn't apply at this time, so 12:00:24
6 they're not on this table.

7 Q. With the knowledge that you have
8 today, will they apply in the future?

9 A. It's anticipated, yes. ExxonMobil
10 has, apparently, decided not to seek a renewal, or 12:00:37
11 whatever you phrase it, of their standard
12 site-specific rule. And so the three and six limits
13 would apply to them. That's being proposed at this
14 point.

15 The permit is still under review. 12:00:53
16 It's not even been public noticed yet. So there
17 isn't even an official draft at this point, but that
18 is the route we are heading.

19 Q. Thank you.

20 (WHEREUPON, a certain document was 12:01:05
21 marked Respondent's Deposition
22 Exhibit No. 2 for identification,
23 as of 8/20/08.)
24

0221

1 BY MR. BOLTZ:

2 Q. I hand you what's marked as Exhibit
3 No. 2.

4 MR. BOLTZ: I'm going to hand out
5 copies to the folks here. 12:01:14

6 MR. FORT: Thank you.

7 BY MR. BOLTZ:

8 Q. I'm going to hand you what's been
9 marked as Exhibit No. 2. Can you identify this
10 document? 12:01:35

11 A. Yeah, it's similar data for Marathon
12 Robinson refinery.

13 Q. And previously during this hearing I
14 referred to Marathon Oil; is that the same?

15 A. Yes. That is this facility, correct. 12:01:52

16 Q. Now, you were kind enough to go
17 through the columns before and extrapolating or
18 clarifying exactly what they mean. Could you do the
19 same thing for the record today, please?

20 A. Yeah, on this one it's a little 12:02:09
21 different in that at the time the Marathon facility
22 did not have concentration limits, so there's not
23 columns for concentration limits on the table.
24 They're currently still operating under this permit,

0222

1 which is from '89.

2 There is a public notice draft of
3 changes. But this one has the date -- the DMR date

4 in the left-hand column, and this one is just the
5 monthly average reported concentration limit. And 12:02:38
6 then the reported mass loading and limits kind of
7 across -- it's missing something.
8 This is just the reported data,
9 and no limits are on this.

10 Q. If we were to apply the three-six 12:02:55
11 standards for Marathon, where would the three and
12 the six be situated on this chart?

13 A. Well, it would be -- there's not a
14 column -- a direct column on this one for that.
15 Because this one is set different. 12:03:08
16 Why this data came up different
17 out of the same system, I'm not really sure. The
18 limits didn't come out on it.

19 But there's no concentration
20 limits that applied at Marathon at this time. So 12:03:19
21 there wouldn't be a concentration limit column on
22 it. Once a new permit is issued, there would be.

23 Q. Is there an effluent level that was
24 articulated that would match up with the three?
0223

1 A. That would be the concentration
2 column, which is the second column.

3 Q. And then the six?

4 A. Well, there isn't a maximum -- this is
5 actually reported as max on here, but I don't think 12:03:45
6 it is.

7 Q. Okay.

8 A. It's listed as the maximum and not the
9 average. But I think, for some reason, the
10 compliant system spit it out in the wrong column. 12:03:55
11 Because they're not required to
12 report average and maximum on the concentration
13 anyway. It's a concentration that corresponded to
14 the mass limit.

15 Q. All right. 12:04:08
16 MR. BOLTZ: One final one here. I'm
17 going to mark this as Exhibit No. 3,
18 Your Honor.
19 (WHEREUPON, a certain document was
20 marked Respondent's Exhibit
21 No. 3 for identification, as of
22 8/20/08.)
23 BY MR. BOLTZ:
24 Q. I hand you what's been marked Exhibit
0224

1 No. 3. Can you go ahead and identify this document?
2 A. This is the reported DMR data for
3 ammonia for Citgo Petroleum Lemont refinery.
4 Q. And if you could go through the
5 process of describing what each column means? 12:05:20
6 A. The -- from left to right in the
7 left-hand column is the DMR date. In the next
8 column is the reported monthly average
9 concentration. The monthly average concentration
10 limit, the reported daily maximum, daily maximum 12:05:33

11 limit and in the mass loadings, reported average
12 limit. Reported max and the maximum limit.

13 Q. And just for clarification, as we go
14 through each one of these exhibits, just very
15 briefly for the benefit of the Board and the Hearing 12:05:59
16 Officer, do you know the regulatory standard that,
17 say, Exhibit No. 1 Exxon, has to meet?

18 A. The concentration limits or mass
19 loading, mass limit?

20 Q. Relative specifically to ammonia. 12:06:20

21 A. This data was based on their current
22 permit with their adjusted standard of nine and 23,
23 for average and maximum concentration limits.

24 Q. And again, that's stated right on
0225
1 Exhibit No. 1?
2 A. Correct.
3 Q. Now, with respect to Marathon Oil, do
4 you know the regulatory standard that they would
5 have to meet or they've met previously? 12:06:44
6 A. Previously, it was just based on the
7 federal BAT categorical standard. The current draft
8 permit that has been public noticed has water
9 quality based effluent limits.

10 Q. And again, we already know Citgo, 12:07:02
11 so...
12 With respect to Conoco-Phillips,
13 and you'll notice, obviously, the absence of that
14 information, which has already been articulated to
15 some degree, in the pre-filing testimony, do you know 12:07:13
16 the regulatory standard that they had to previously
17 meet pursuant to this hearing?

18 A. They are meeting the mass limits --
19 the federal BAT mass limits. They do not -- they
20 aren't subject to the three and six standard because 12:07:28
21 they're not on the Illinois River system, they're on
22 the Mississippi River.
23 So they have slightly different
24 limits or expectations, or applicable standards
0226
1 even. So they are subject currently to water
2 quality base effluent limits for ammonia. Most
3 likely due to the enormous amount of mixing
4 available in the Mississippi River.
5 So they are just subject to the 12:07:55
6 federal BAT categorical mass limits.

7 MR. BOLTZ: I have no further
8 questions.
9 THE HEARING OFFICER: Thank you,
10 Mr. Boltz. 12:08:04
11 Mr. Fort, cross?
12 MR. FORT: I just saw this data. I
13 think I heard that one of the exhibits was
14 incomplete or there was an inaccuracy
15 somewhere in one of the tables. 12:08:14
16 THE HEARING OFFICER: Is that the
17 Conoco one?

18 MR. FORT: Yeah.
19 MR. BOLTZ: No, it's Marathon.
20 THE HEARING OFFICER: Marathon? 12:08:20
21 MR. FORT: Conoco is not even here.
22 MR. BOLTZ: Right. It's not here.
23 MR. FORT: It is condensed data, it's
24 not even full data from which it's
0227
1 extrapolated. I'd have to reserve asking
2 questions later.
3 And I can ask a few questions now,
4 I believe, but I want to reserve the ability
5 to actually look at the data and form some 12:08:37
6 reasonable questions that don't waste
7 everybody's time while I plow around and try
8 to figure out what's behind this.
9 THE HEARING OFFICER: Will this data
10 ever be available? 12:08:48
11 MR. BOLTZ: I'm sorry?
12 THE HEARING OFFICER: This incomplete
13 data from Marathon and then --
14 MR. BOLTZ: Well, Your Honor, at your
15 pleasure, we can look at the data again. You 12:08:57
16 know, we've only looked to provide the data
17 that is relative to the ammonia and nitrogen,
18 obviously, petitioned today.
19 We can take a look at the data
20 again and make sure that we have all that we 12:09:07
21 need.
22 MR. LeCRONE: Yeah. The issue for me
23 with the Marathon data is it's reported on
24 here as a daily max concentration. I don't
0228
1 really -- I think it might be the average and
2 not the max.
3 But I need to verify that this is
4 how it came out of the compliance system.
5 But other than that, there's nothing else 12:09:28
6 emitted from it. I think that max should be
7 an average is the only difference.
8 MR. BOLTZ: Just that verbiage that
9 says the max?
10 MR. LeCRONE: Yes. I suspect that may 12:09:39
11 be the case. I need to verify that with
12 compliance, I wasn't able to do so.
13 THE HEARING OFFICER: All right.
14 Thank you.
15 MR. BOLTZ: We just want to get the 12:09:45
16 information.
17 MR. FORT: Well, counsel, I really
18 appreciate your willingness to do that, but
19 we did ask the Agency for this six months
20 ago. 12:09:53
21 MR. BOLTZ: Your Honor, you know --
22 MR. FORT: We were told, "See what you
23 can find out from public available channels."
24 THE HEARING OFFICER: Okay. We've

0229

1 been over that.

2 Mr. Fort?

3 MR. FORT: As long as I can reserve
4 asking more questions.

5 THE HEARING OFFICER: Well, yes, I 12:10:03
6 guess, asking more questions when we continue
7 on the record.

8 MR. FORT: Yes.

9 THE HEARING OFFICER: We're looking at
10 right now September 18th from 9:00 to 10:00, 12:10:09
11 but I still have to clear it with the
12 coordinator here.

13 MR. FORT: I'm going to give it my
14 best shot here of asking questions, but...

15 THE HEARING OFFICER: Okay. 12:10:19

16 MR. FORT: My technical people haven't
17 had a chance to read this very thoroughly.

18 THE HEARING OFFICER: Fair enough.

19 CROSS-EXAMINATION

20 BY MR. FORT: 12:10:26

21 Q. Let's start with the Marathon Ashland
22 data on this.

23 Why is there so little data here
24 in comparison to everything else? We've got four

0230

1 pages of data on Citgo and a page and a half?

2 A. Well, the reason is because of the
3 way -- there's not as many columns for Marathon
4 because they don't have two columns for reported
5 concentrations and two columns of reported 12:10:48
6 concentration limits. So condensing it down, it fit
7 on the two pages, taking all the blank columns out
8 of the spreadsheet.

9 Where the other two, because they
10 have more columns that -- there's like -- I think 12:11:02
11 they are four pages apiece. The first two have the
12 concentration columns and part of the mass loading.
13 The last two pages are at the end of the spreadsheet
14 that got bumped to the next two pages.

15 So it's a fact they're not having 12:11:17
16 as many columns in the spreadsheet.

17 Q. Well, I'm looking at this and I see
18 one data point a month?

19 A. Right.

20 Q. Is that all that they're sampling? 12:11:25

21 A. This is what was reported on the DMR.
22 So they're -- you know, they're reporting an
23 average, which is why I wanted to see if -- I need
24 to verify this is an average or a max.

0231

1 Q. Well, it wouldn't be -- surely, they
2 are only not --

3 A. Well, it's reported --

4 Q. Let me ask a question.

5 Surely they're taking more than 12:11:44
6 one sample a month; aren't they?

7 A. Probably.
8 Q. Or is the Agency --
9 A. I think at least two a week --
10 MR. LeCRONE: Isn't it? 12:11:50
11 BY MR. FORT:
12 Q. Well, two a week is what Citgo does.
13 But --
14 A. Two a week.
15 Q. They are collecting two a week? 12:11:57
16 A. Right.
17 Q. So that within these -- these are
18 average numbers then, you think?
19 MR. BOLTZ: We need to verify that
20 the -- the one piece we need to verify. 12:12:05
21 MR. FORT: It's your exhibit.
22 MR. BOLTZ: This is how it came out.
23 THE HEARING OFFICER: One at a time
24 please, gentlemen.
0232
1 BY MR. FORT:
2 Q. Let me direct your attention to the --
3 there's -- the second page for 2080331. So, I
4 assume, that's March of 2008.
5 A. Yes. 12:12:24
6 Q. There's an entry at the bottom that's
7 blank. There's an entry of maybe eight lines up
8 that says 3.35 milligrams per liter.
9 A. Uh-huh.
10 Q. And there's an entry above that for 12:12:35
11 2.68 milligrams per liter. All the data is of
12 March 31, 2008.
13 Do you see those three?
14 A. Yes.
15 Q. Why is that? 12:12:45
16 A. I do not know.
17 This -- we asked for the DMR data
18 back from '04, essentially, and this is what the
19 compliant system gave us.
20 Q. Okay. 12:12:56
21 A. Now, they -- one issue may be that
22 they switched from the old PCS system to a new USEPA
23 compliance data system. I don't know if it had
24 something to do with the database switchover.
0233
1 This is what it spit out for us,
2 and I put it in the most reasonably usable format we
3 could.
4 Q. Do you know if Marathon is discharging
5 all their wastewater through their NPS permanent 12:13:21
6 outfall, or are they hauling some of that wastewater
7 offsite?
8 A. I believe they have been hauling some
9 offsite out of state.
10 Q. And do you know how much they are 12:13:33
11 hauling off offsite?
12 A. Volumewise, I don't know. I --
13 Q. Do you know if they're hauling the

14 purge treatment unit material offsite and out of
15 state? 12:13:43

16 A. I believe it is a waste treatment
17 associated with a scrubber operation. But I don't
18 know for sure.

19 Q. So it's an operation that had a lot of
20 ammonia in it; correct? 12:13:51

21 A. Well, normal -- no more than normal
22 refinery wastewater. I mean, it's like the scrubber
23 discharge from Citgo -- from what I understand, that
24 the waste stream -- instead of treating it onsite,
0234

1 they're hauling it offsite.

2 Q. And you know that Citgo had to put in
3 extra treatment --

4 A. Yes.

5 Q. -- specifically for ammonia for their 12:14:09
6 purge treatment; correct?

7 A. Right.

8 Q. So this doesn't even include all that
9 water, which isn't even reflected in this data?

10 A. Correct. 12:14:20

11 Q. And you don't know if they were
12 worried about the effect of their purge treatment
13 unit water on their regular wastewater treatment
14 plant and what that would do to the nitrification of
15 the regular waste treatment? 12:14:36

16 MR. BOLTZ: Objection. Calls for
17 speculation. He asked for state of mind of
18 another individual.

19 THE HEARING OFFICER: Overruled. He
20 can answer, if he's able. 12:14:41

21 BY THE WITNESS:

22 A. I don't know if that was the reason or
23 not, honestly. I don't think it had to do with
24 ammonia. I think it had to do with another
0235

1 parameter.

2 But I am not 100 percent sure on
3 that.

4 BY MR. FORT:

5 Q. Do you know if they do any treatment 12:14:53
6 for ammonia from the purge treatment unit process?

7 A. Off the top of my head, no, I don't
8 know.

9 Q. I'm sorry, why is there no Conoco
10 data? 12:15:33

11 A. It failed in trying to generate some.
12 I don't know what's available, honestly. I didn't
13 get any.

14 Q. Going back to Marathon, it appears
15 that Marathon has had an exceedance of three on a 12:15:53
16 monthly average within the last year?

17 A. It would have been an exceedance if
18 they were subject to the three and six standard,
19 correct. But they weren't subject to a
20 concentration limit at that point. 12:16:06

21 Q. Do you know what their mass limit is?

22 A. The current permit that's in effect,
23 which is dated 1989, it was -- average mass limit of
24 763 pounds a day of ammonia and a daily max of

0236
1 1,679.

2 Q. And that would have been before the
3 purge treatment unit water; correct? Because they
4 weren't doing the controls at that point?

5 A. Yes. 12:16:50

6 Q. Mr. LeCrone, you're just being offered
7 by the Agency to present data on other refineries;
8 is that right?

9 A. Yes.

10 Q. You have no other role in this hearing 12:17:08
11 other than presenting the data?

12 A. Not directly, I guess. I don't know
13 what -- I'm not sure what you mean exactly.

14 Q. You're not intending to testify to any
15 of the subjects here, other than the data you just 12:17:24
16 presented?

17 A. No.

18 Q. Do you consider yourself an expert in
19 the treatment of ammonia and nitrogen in an
20 industrial setting? 12:17:36

21 A. I don't know that I'd call myself an
22 expert, but it's my job to review signed proposals
23 by dischargers and --

24 Q. Well, has anybody asked you for advice
0237

1 on how to get to a particular effluent
2 concentration?

3 MR. BOLTZ: I'm going to object.
4 Beyond the scope of direct examination.

5 Your Honor, he's only -- and I 12:17:58
6 think it's been clarified perfectly by the
7 petitioner that he's only here to proffer
8 this data. He's done that.

9 If his cross-examination relative
10 to the data is being proffered, then, 12:18:08
11 obviously, I have no problem. But if he's
12 going into these other outer boundaries to
13 discuss apples and oranges, I'm not sure
14 that's appropriate.

15 THE HEARING OFFICER: Mr. Fort? 12:18:17

16 MR. FORT: Well, I'm trying to clarify
17 what he is going to testify, and there's not
18 something else to be, you know, brought in
19 orally later.

20 THE HEARING OFFICER: I think he just 12:18:25
21 answered, he was going to be brought in to
22 testify to these charts, graphs.

23 So objection sustained.

24 MR. BOLTZ: Thank you.

0238
1 BY MR. FORT:

2 Q. And you're not being called to testify

3 to contradict any of the testimony that Mr. Stein
4 has offered today?
5 A. No. 12:19:03
6 Q. Or Mr. Huff?
7 A. No.
8 Q. Or Ms. Postel?
9 A. No.
10 Q. Thank you. 12:19:08
11 THE HEARING OFFICER: I'm sorry, sir.
12 Mr. -- if I can ask a question of
13 Mr. LeCrone.
14 Did you help prepare the
15 recommendation? 12:19:18
16 MR. LeCRONE: I did.
17 THE HEARING OFFICER: Okay.
18 BY MR. FORT:
19 Q. So let me make sure I understand. I'm
20 looking at Agency Exhibit 1, which I believe is the 12:19:53
21 Exxon data. Do you have it?
22 MR. BOLTZ: We have it before us.
23 BY MR. FORT:
24 Q. Does the witness have it?
0239
1 A. Yes.
2 Q. Thank you. I'm just going in the far
3 left-hand column --
4 A. Uh-huh.
5 Q. -- with number -- the first number at 12:20:15
6 the top of that column is 1.1 milligrams per liter?
7 A. Yes.
8 Q. That is a monthly average?
9 A. It should be the reported monthly
10 average concentration. 12:20:26
11 Q. Okay. And going down I see -- it
12 looks like April 30, '04, a 10.7 milligram per liter
13 monthly average; correct?
14 A. Yes.
15 Q. And that was higher than their 12:20:38
16 site-specific rule?
17 A. Correct.
18 Q. And the next month, May 31, of '04, a
19 12.1 milligram perfect liter?
20 A. Yes. 12:20:47
21 Q. And again, that's higher than what
22 they had in their authorized rule?
23 A. That's correct.
24 Q. And again, in December of '04,
0240
1 3.9 milligram per liter, which was less than the
2 rule but above the three milligram per liter rule
3 we've been talking about?
4 A. I'm sorry, which one was that?
5 Yes. 12:21:16
6 Q. And you don't have an opinion of
7 whether or not the Exxon Mobil strategy of taking
8 their purge treatment unit or wet gas scrubber water
9 into their existing ammonia nitrogen system will

10 adversely affect their ammonia nitrogen performance; 12:21:31
11 do you?

12 MR. BOLTZ: I'm going to object to
13 this line of questioning. I think we've
14 already gone over this.

15 My objection has been sustained, 12:21:39
16 that we shouldn't extend our testimony beyond
17 the limits of direct examination.

18 MR. FORT: Well, Mr. Hearing Officer,
19 he said he reviewed permit applications. So
20 I guess I could ask him the foundation 12:21:49
21 question did you review the ExxonMobil permit
22 application, but...

23 BY THE WITNESS:

24 A. I didn't review the ExxonMobil.

0241

1 THE HEARING OFFICER: Objection
2 overruled.

3 You can answer.

4 MR. FORT: Can you read back the
5 question for him?

6 MR. BOLTZ: I think he already
7 answered the question.

8 THE HEARING OFFICER: He did answer
9 the question.

10 MR. FORT: I apologize.

11 MR. BOLTZ: He said no.

12 BY THE WITNESS:

13 A. No, I did not review the Exxon Mobil
14 application.

15 MR. FORT: The next question -- the 12:22:12
16 question before that is the one that I was
17 asking to be read back.

18 THE HEARING OFFICER: Can you read
19 that back?

20 (WHEREUPON, the record was 12:22:15
21 read by the reporter.)

22 BY THE WITNESS:

23 A. I don't -- at this point, I didn't
24 review the specifics of their design or their

0242

1 proposed treatment plant expansion. I don't know
2 what their design parameters were exactly, what they
3 were shooting for.

4 So I can't -- I don't have an
5 opinion one way or the other on it, because I wasn't 12:23:00
6 involved in reviewing the specifics of their design.

7 BY MR. FORT:

8 Q. But you heard Mr. Huff's testimony
9 about his consideration of the potential risk and
10 adverse impact on -- 12:23:10

11 A. Yes.

12 Q. Do you disagree with his testimony?

13 A. No, I don't disagree with it.

14 Q. Thank you.

15 So, in a real sense, ExxonMobil 12:23:18
16 doesn't yet have a permit that requires them to meet

17 three and six milligrams per liter; correct?
18 A. That's correct.
19 Q. And they are still acting under a
20 site-specific rule; correct? 12:23:31
21 A. That's correct.
22 Q. What the Agency has said is that so
23 far ExxonMobil doesn't think they need to have
24 further relief?
0243
1 A. Correct.
2 Q. And they are making some sort of a
3 bet, if you will, on how good their finished scale
4 workup is, in terms of how it effects the ammonia
5 and nitrogen; correct? 12:23:51
6 MR. BOLTZ: Objection to the
7 characterization of bet. It, again, calls
8 for speculation of what Exxon is doing in
9 relationship to a bet.
10 Object to the form of the 12:23:56
11 question.
12 THE HEARING OFFICER: Yeah.
13 Mr. Fort?
14 MR. FORT: Well, let me rephrase the
15 question then. 12:24:02
16 THE HEARING OFFICER: Yeah, that would
17 be -- try doing it that way. Thanks.
18 BY MR. FORT:
19 Q. So at this point in time, all you have
20 is a statement from ExxonMobil that they're not 12:24:09
21 intending to extend their site-specific rule?
22 A. That's my understanding, yes. I
23 haven't read or seen a letter, statement from them,
24 but that's my understanding, correct.
0244
1 Q. And at this point, do you know if they
2 are not -- that they are not discharging from their
3 PTU or wet gas scrubber unit into their ammonia
4 nitrogen treatment facility?
5 A. I don't believe that they are. I 12:24:34
6 believe it's still under construction.
7 Q. And so you don't know what the result
8 is going to be when they let loose of that water
9 into their ammonia and nitrogen treatment
10 facilities? 12:24:43
11 A. No.
12 Q. And you're not in a position to
13 predict that they will be able to comply with the
14 three-six after they turn on their wet gas scrubber
15 or purge treatment? 12:24:54
16 A. Not with a hundred percent certainty,
17 no.
18 Q. Do you know what their schedule is?
19 A. I do not.
20 Q. Were you involved with the discussions 12:25:04
21 of the overall schedule that ExxonMobil had to do
22 the wastewater treatment improvement?
23 MR. BOLTZ: I'm going to, again,

24 objection. Beyond the scope of direct
0245
1 examination.
2 We're just on a fishing expedition
3 at this point.
4 THE HEARING OFFICER: Sharon, can you
5 read that back, please? 12:25:24
6 (WHEREUPON, the record was
7 read by the reporter.)
8 THE HEARING OFFICER: Yeah. I'm going
9 to sustain that.
10 Mr. Fort, would you like to 12:25:37
11 respond to Mr. Boltz' --
12 MR. FORT: Well, the point here is
13 that we had very -- the Agency keeps trying
14 to say they ought to be the same. And one of
15 the things that happened here is that the 12:25:49
16 settlement agreement, that Citgo had with
17 USEPA and the State of Illinois, had a much
18 faster schedule.
19 And the Board will recall that we
20 had to come in and do a variance under 12:26:01
21 expedited situations to get the TDS relief to
22 get the permit to get ourselves started. So
23 we did a design of a wastewater treatment
24 system that was very expedited.
0246
1 For whatever reason, ExxonMobil
2 had a more -- I could say orderly process,
3 but that might be taken in the wrong way --
4 it had more time in their schedule. We even
5 had time to do a site-specific rule change 12:26:22
6 and still have them on schedule.
7 So just trying to point out that
8 they're not the same.
9 THE HEARING OFFICER: Yeah. And you
10 know what, and it is on record, and I'm 12:26:30
11 looking at Section 101.626. It's, "The
12 Hearing Officer may admit evidence that is
13 material, relevant and would be relied upon
14 by a prudent person in the course of
15 conduct." The conduct of serious affairs. 12:26:42
16 And I'd have to agree with
17 Mr. Fort. So I'm going to overrule
18 Mr. Boltz' objection.
19 MR. BOLTZ: Thank you, Your Honor.
20 THE HEARING OFFICER: Thank you. 12:26:53
21 I'm not sure if you can answer it,
22 Mr. LeCrone.
23 MR. LeCRONE: I think I remember the
24 question.
0247
1 BY THE WITNESS:
2 A. I was not involved with Exxon's
3 scheduling permitwise or related to a content order
4 with the USEPA or anything like that. I have not
5 been a permit reviewer for ExxonMobil, and I've 12:27:09

6 only, basically, taken on any role in their
7 permitting whatsoever now, in my acting manager
8 position, with the unit, so...
9 MR. FORT: Okay. That's what I -- all
10 I have for the moment. But I would like to 12:27:25
11 reserve being able to look at the data.
12 I'd like to request that the other
13 information that is used to come up with
14 this, maybe this will come out as you do the
15 QC on the Marathon data. You know, the other 12:27:41
16 information that led to these documents
17 (indicating).
18 THE HEARING OFFICER: We'll talk a
19 little bit more about that off record and
20 then bring it on record. And I'm just 12:27:51
21 looking -- well, we can go off record and
22 talk about that.
23 But, Sharon, for now, we'll go on
24 record.
0248
1 Redirect, Mr. Boltz?
2 MR. BOLTZ: I have known, Your Honor.
3 THE HEARING OFFICER. Okay.
4 MR. BOLTZ: I would just reserve the
5 opportunity to clarify that Marathon max 12:28:04
6 versus average verbiage within the charts,
7 just so we can all be on the same page and
8 the Board can have the correct information.
9 THE HEARING OFFICER: Okay. Terrific.
10 Thank you, sir. 12:28:15
11 Mr. Rao, Ms. Liu?
12 BY MR. RAO:
13 Q. The Agency's recommendations -- before
14 I ask the question...
15 THE HEARING OFFICER: We can go off 12:28:51
16 the record.
17 (WHEREUPON, discussion was had
18 off the record.)
19 THE HEARING OFFICER: Back on the
20 record. 12:29:23
21 MR. RAO: ExxonMobil's construction
22 permit issued on March 19th, 2007, not only
23 includes the construction of additional
24 clarifiers, but also specifies the addition
0249
1 of a purge treatment unit, consisting of
2 combined reactor/clarifier and heat
3 exchanger, as well as the addition of an
4 integrated biological system consisting of
5 anoxic and outer aeration zone with 12:29:52
6 recirculation and a de-aeration
7 transition flocculation chamber. This from
8 the Agency's recommendation Attachment 1.
9 Why did the Agency single out the
10 addition of clarifiers and increase surface 12:30:05
11 area as a part of ExxonMobil's upgrade
12 potentially responsible for allowing the

13 refinery to meet the applicable ammonia
14 limits?

15 MR. LeCRONE: It's basically just an 12:30:21
16 example of something we'd like to see Citgo
17 explore. You know, and it's kind of been --
18 our theme through this is it has as many
19 open-ended questions as it conclusions that
20 we've reached. 12:30:38

21 And that if Exxon thinks they can
22 meet three-six through whatever upgrades
23 their doing in addition to adding scrubber
24 water, okay, will a similar approach, you
0250

1 know, loadings, operationalwise or whatever
2 work for them. And so, that's kind of why we
3 brought that up as an example of something
4 we'd like to see considered or at least
5 explained why something like that wouldn't 12:31:03
6 work for them.

7 MR. RAO: So these two factors that --
8 you know, you talk about the detention time
9 and additional surface area. The ones that
10 you didn't see Citgo focus on in their 12:31:30
11 addition; is that what you're saying?

12 MR. LeCRONE: Yeah. It was mentioned
13 in there and brought up as, you know, in
14 comparing the differences and similarities
15 between, you know, the treatment systems of 12:31:42
16 the various sights. And it seemed to stop
17 there and not further explain, okay, well,
18 here's one difference, but why -- you know,
19 why they didn't evaluate those differences --

20 MR. RAO: Okay. 12:31:57

21 MR. LeCRONE: -- you know.
22 We know that they're all using,
23 essentially, similar treatment technologies.
24 I mean, that's no big secret.

0251

1 And it's expected within these --
2 you know, areas, such as -- you know, surface
3 loading rates and detention times.

4 MR. RAO: Yeah.

5 MR. LeCRONE: Where there is a 12:32:10
6 difference, there didn't seem to be enough of
7 an explanation as to how that might affect
8 one facility versus another. There may very
9 be a very simple explanation for it, but I'm
10 not aware of what it would be and I was kind 12:32:22
11 of hoping that they could clue me in on it.

12 MR. RAO: Okay. Thank you.

13 MS. LIU: One last question. Could
14 you please clarify which water bodies
15 ExxonMobile and Marathon discharge to? 12:32:37

16 MR. LeCRONE: Marathon discharges to,
17 is it Marathon Creek -- Robinson Creek? And
18 Exxon is to the Des Plaines River, Citgo is
19 to the Sanitary and Ship Canal, and Conoco to

20 the Mississippi River. 12:32:53
21 MS. LIU: Thank you.
22 THE HEARING OFFICER: Is that it?
23 Let's go off the record for a minute, Sharon.
24
0252
1 (WHEREUPON, discussion was had
2 off the record.)
3 THE HEARING OFFICER: Back on the
4 record now.
5 We're going to take a short lunch 12:36:45
6 break until 1:20. Citgo is going to take a
7 look at these exhibits to see if they need to
8 talk about it anymore, and we may have to
9 reconvene around September 4th or 5th.
10 But with that said, I'll see you 12:37:07
11 back at 1:20. Thanks.
12 (WHEREUPON, a recess was had.)
13 THE HEARING OFFICER: We are back on
14 the record. It'd approximately 1:22.
15 The Agency has rested. We are 13:23:08
16 moving back now to the Petitioner, Citgo, I
17 believe rebuttal. And Mr. Fort represented
18 he has one or two redirect questions.
19 MR. FORT: Yes. Thank, Your Honor.
20 The question we had -- we had 13:23:22
21 quite a few questions today about retention
22 time and things of that nature. And I'd like
23 to ask both Mr. Stein and Mr. Huff to talk
24 about what happens if you do certain things
0253
1 with a design for increased retention time,
2 some of the other issues of that comes up,
3 particularly with respect to cold temperature
4 conditions.
5 REDIRECT EXAMINATION 13:23:47
6 BY MR. FORT:
7 Q. So, Mr. Stein, do you want to --
8 A. One thing is that, as you increase the
9 detention time, you have more surface area for
10 cooling. So you lose heat from the treatment plant, 13:23:57
11 so you actually get colder temperature. And if you
12 get too long a detention time and too cool a
13 temperature, you can have a -- lose your biological
14 nitrification.
15 So, you know, increasing in the 13:24:12
16 detention time can actually cause problems with
17 regard to temperature. Because we can lose
18 temperature, and, therefore, in about -- I think I
19 had said earlier 68 degrees after 20 degrees C,
20 seems to be the break point between having good 13:24:28
21 nitrification and starting to have problems.
22 And I think in the Citgo
23 refinery, in the table that I presented, I think we
24 show a low temperature of about 73 degrees F. So
0254
1 increasing detention time could decrease

2 temperature.

3 Q. And, Mr. Stein, when you're talking
4 about the 68 degrees being a key temperature, that
5 is -- is that based upon information from Illinois 13:24:57
6 or general information or...

7 A. Well, it's general information. But
8 also, I guess one of the things we did actually with
9 Illinois, is we actually did a two-year treatment
10 efficiency evaluation for the GE classics treatment 13:25:10
11 plant in Ottawa, Illinois, where the State of
12 Illinois actually wrote into the regulations.

13 After doing a two-year study, we
14 found that they had problems meeting the three
15 milligrams per liter temperatures of less than 13:25:27
16 68 degrees Fahrenheit. So they actually wrote into
17 their permit that temperatures less than 68 would be
18 covered in malfunction of upset, and, therefore, not
19 be considered a violation.

20 But the literature on biological 13:25:44
21 nitrification also shows 20 degrees C seems to be
22 the break point.

23 Q. Thank you.
24 Mr. Huff, anything you wanted to
0255

1 add?

2 A. I just would point out that the longer
3 retention time, you have those like with aerated
4 lagoons, it's kind of another alternative. And
5 there's a long history in Illinois where aerated 13:26:03
6 lagoons do not nitrify in the winters for the
7 reasons that Mr. Stein just alluded to.

8 MR. FORT: That's it. Thank you.
9 THE HEARING OFFICER: Okay. Mr. Fort?
10 Mr. Boltz? 13:26:18
11 MR. BOLTZ: Just one question.
12 THE HEARING OFFICER: Sure.
13 RECROSS EXAMINATION

14 BY MR. BOLTZ:

15 Q. So the issue relative to the colder 13:26:24
16 temperature, the decrease in temperature that could
17 occur through the longer detention times, that
18 issue, is that an issue that ExxonMobil and Marathon
19 Oil, as well as Conoco, would they be -- would they
20 be mindful of that issue as well, with respect to 13:26:40
21 detention times they implement?

22 A. I guess I don't know what into the
23 thinking of those refineries. I mean, it would
24 apply to their treatment plants, if it gets -- and I
0256

1 haven't seen aeration base in temperatures, but it
2 would -- the same technical kinetic considerations
3 apply to those systems, but...

4 Q. The same scientific sort of issues
5 that you address? 13:27:07
6 A. Correct.

7 MR. HUFF: I would just point out
8 that both Conoco, Phillips and Marathon are

9 closer to Southern Illinois, and there is a
10 fairly significant difference in those cold 13:27:15
11 temperatures than Northern Illinois.
12 Certainly ExxonMobil has the exact same
13 issue, yes.
14 Q. Okay.
15 MR. BOLTZ: Nothing further, sir. 13:27:23
16 THE HEARING OFFICER: Mr. Fort?
17 MR. FORT: No, sir.
18 THE HEARING OFFICER: Ms. Liu?
19 MS. LIU: No, thank you.
20 THE HEARING OFFICER: All right. 13:27:28
21 We're going to go off the record.
22 (WHEREUPON, discussion was had
23 off the record.)
24 THE HEARING OFFICER: Back on the
0257
1 record.
2 We've been talking about a number
3 of things, including the posthearing briefing
4 schedule. But first, I do want to say, at
5 least for the time being, that any -- I don't 13:36:07
6 find any credibility issues with the
7 witnesses that testified here today.
8 We have set a telephone status
9 conference in this matter for August 28th,
10 and that would be at 10:00, to discuss a 13:36:22
11 number of things. Because what we're going
12 to do today is continue this hearing on
13 record to September 5th, 2008, from 9:00 a.m.
14 to 11:00 a.m., if need be. Hopefully, by
15 August 28th we'll find out if that's 13:36:43
16 needed.
17 Also on August 28th, we hope to
18 address the Agency's Exhibits 1, 2 and 3, and
19 whether or not Mr. Boltz will submit those
20 into evidence and any objections that may 13:36:57
21 follow. Between now and August 28th, the
22 Agency is going to, hopefully, supply the
23 petitioner with any added documents that they
24 could --
0258
1 MR. BOLTZ: I appreciate that.
2 THE HEARING OFFICER: And you will
3 supply, as well?
4 MR. BOLTZ: Absolutely.
5 THE HEARING OFFICER: Okay. 13:37:21
6 So, what we did -- for the
7 posthearing briefing schedule, as it stands
8 now, if in fact we don't have to come back
9 here, we've had Citgo's opening brief due
10 September 22nd, the Agency's brief due 13:37:34
11 October 10th and then Citgo's reply, if
12 anything, October 24th.
13 And the mailbox rule will not
14 apply. And if you do file electronically, I
15 would ask that it be filed by 4:30, those due 13:37:50

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dates.
Anything else?
All right. This matter is
continued on record until September 5th at
9:00 a.m.
However, it may not be needed.
And if it's not needed, I'll get a written
order out canceling it.
Thank you so much for all your

13:38:01

professionalism.
MR. FORT: Thank you.
MR. BOLTZ: Thank you.
(WHICH WERE ALL THE MATTERS
HEARD IN THE ABOVE-ENTITLED
MATTER THIS DATE.)

STATE OF ILLINOIS)
) SS:
COUNTY OF COOK)
I, SHARON BERKERY, a Certified Shorthand
Reporter of the State of Illinois, do hereby certify
that I reported in shorthand the proceedings had at
the hearing aforesaid, and that the foregoing is a
true, complete and correct transcript of the
proceedings of said hearing as appears from my
stenographic notes so taken and transcribed under my
personal direction.
IN WITNESS WHEREOF, I do hereunto set my
hand at Chicago, Illinois, this 1st day of
September, 2008.

Certified Shorthand Reporter
C.S.R. Certificate No. 84-4327.

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